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2
3 IN RE THE MEETING OF THE)
4 BAY-DELTA ADVISORY COUNCIL)
5 _____)

ORIGINAL

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10 TRANSCRIPT OF PROCEEDINGS

11 Sacramento Convention Center

12 13 & K Streets

13 Sacramento, California 95814

14
15 Wednesday, March 12, 1997 at 9:45 a.m.

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20 REPORTED BY: SUSAN PORTALE, CSR NO. 4095, RPR, CM

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COUNCIL MEMBERS:

MICHAEL MADIGAN, Chairman, California Water
Commission

LESTER SNOW, Executive Director

SUNNE McPEAK, Bay Area Economic Forum

ERIC HASSELTINE, Contra Costa Council

STEVE HALL, Association of California Water
Agencies

JACK FOLEY, Metropolitan Water District of
Southern California

ALEX HILDEBRAND, South Delta Water Agency

BOB RAAB, Save San Francisco Bay Association

RICHARD IZMIRIAN, California Sportfishing
Protection Alliance

ROGER STRELOW, Beveridge & Diamond

DAVID GUY, California Farm Bureau Federation

TOM GRAFF, Environmental Defense Fund

JUDITH REDMOND, Community Alliance with Family
Farmers

ROGER THOMAS, Golden Gate Fishermen's
Association

HARRISON (HAP) DUNNING, Bay Institute

ROBERTA BORGONOVO, League of Women Voters

PAT McCARTY, Delta Protection Commission

TIB BELZA, Northern California Water Association

1 COUNCIL MEMBERS: (cont'd)

2 MARCIA SABLON, Mayor of Firebaugh

3 ROGER PATTERSON, Designated Federal Official

4 MICHAEL MANTELL, Designated State Official

5 ANN NOTTHOFF, Natural Resources Defense Council

6 RAY REMY, Los Angeles Area Chamber of Commerce

7 MARY SELKIRK, East Bay Municipal Utility

8 District

9 MARCIA BROCKBANK, San Francisco Estuary Project

10 ROBERT MEACHER, Regional Council of Rural

11 Counties

12 WAYNE WHITE, Bureau of Reclamation

13 MIKE STEARNS, San Luis Delta Mendota Water

14 Authority

15 STU PYLE, Kern County Water Agency

16 HOWARD FRICK, Friant Water Authority/Arvin

17 Edison Water Supply District

18 ---oOo---

1 (All parties present, the following proceedings were
2 had at 9:45 a.m.):

3 CHAIRMAN MADIGAN: Well, good morning.

4 It's a little past 9:30 and I apologize for
5 that. There did seem to be a little confusion out there as
6 to whether or not we were really starting at 9:30 or 10 so
7 I'm going to try to get this thing started just a little
8 bit later to make sure that a number of people had an
9 opportunity to arrive.

10 This is the March 12th meeting of the Bay Delta
11 Advisory Council, and it's nice to see that so many of you
12 were able to make it.

13 I understand that it's difficult when meetings
14 are called on fairly short notice for people as busy as all
15 of you to make the kinds of adjustments that are necessary
16 to get here, and I hope it's an indication of your
17 commitment to this process that you have done so today.

18 We are operating in the dark but then we nearly
19 always do so what the hell.

20 There have been a couple of letters
21 written -- ah, is this amazing or what -- there have been a
22 couple of letters written recently raising some important
23 issues regarding BDAC meetings being held outside BDAC,
24 statements of principles and beliefs, and there has been
25 sufficient conversation about those items that it seems to

1 Sunne and me worthwhile to take these items first today and
2 have the appropriate conversation surrounding them and to
3 give us all, one, I think a sense of what the issue is;
4 two, what the answers are to those issues, and, three,
5 maybe to clarify in the minds of some who have read these
6 things what it is that's being said because we all read
7 these things with different colored glasses, I suppose.

8 Lester, let me start with you and maybe
9 introduce these things, and then I do want to ask not only
10 members of the BDAC but I want to ask members of the
11 audience because if some of you are vitally involved in
12 these things, to speak to the issues.

13 Because I would not want to go forward at least
14 with any misapprehensions or misunderstandings about what's
15 being said and what the intentions are.

16 EXECUTIVE DIRECTOR SNOW: Yeah.

17 If I could maybe make just a few general
18 comments on this issue of stakeholder coordination, some of
19 which I actually made yesterday at Hap's assurances work
20 group meeting. But I think I want to start with the
21 premise that stakeholder coordination is a good thing and
22 stakeholder dialogue, public dialogue is a good thing.

23 The extent to which stakeholder communities can
24 discuss and resolve some of their issues internally to be
25 able to express joint principles and interests can be of

1 great benefit to us.

2 We have some examples of that that have worked
3 well in our process, whether it's Northern California Water
4 Association that represents quite a few specific interests
5 in the Sac Valley being able to express principles to us or
6 actually the mere existence of the Regional Council of
7 Rural Counties that represents 24 rural counties.

8 By having those organizations we're able to get
9 a view of principles and interests in the case of RCRC from
10 24 counties.

11 If we had to sort through the individual
12 comments of 24 counties, we probably would make a mistake
13 in what it was they were trying to convey or see conflicts.

14 By having them engage in discussions we are
15 able to get a better pattern of what's important to the
16 rural counties and there is other examples of that kind of
17 situation.

18 It certainly can result in more clear and
19 meaningful communication into the process where people are
20 finding convergence of interests and concerns related to
21 the Cal-Fed program.

22 But that is particularly useful and meaningful
23 if it comes into this public process.

24 If there is an outside process that attempts to
25 resolve the solution to the Cal-Fed program outside the

1 public process, that will cause us all problems.

2 To the extent we have a commitment that issues
3 and concerns that arise in the stakeholder community and
4 resolved in the stakeholder community get expressed in the
5 public arena so that everybody gets to debate it then I
6 think we have a beneficial process.

7 And the more coordination there is within that
8 principle the better off we will be in the long run.

9 So I guess all would I add is that from our
10 standpoint to the extent to which people can develop mutual
11 understandings and agreements and express those in the
12 public process so everybody gets to understand them, we are
13 all ahead of the game.

14 CHAIRMAN MADIGAN: Tom, you wrote a letter
15 the other day regarding the meetings, the mediated meetings
16 between the urban and ag groups.

17 Would you like to summarize your concerns
18 regarding that letter because I'd like to call on a few
19 people to try to answer those concerns or see if there are
20 answers to those concerns or see if we have an issue or
21 whether there are answers in place.

22 MR. GRAFF: Sure.

23 I suppose most people here have seen the
24 letter. It was dated February 26th. It's a letter to you,
25 copied to Sunne and to Lester.

1 And what it expressed concern about is a
2 mediation effort, I guess a formal mediation effort, that
3 has arisen involving significant numbers of agencies from
4 the urban and agricultural sectors that at least on its
5 face from our point of view had the potential of resulting
6 in positions on the work of this group and of CalFed on
7 particularly in choosing alternatives as we move into the
8 decision making phase of this effort.

9 We were particularly concerned about the
10 choice of mediator, Mr. James Waldo, because in a prior
11 mediation involving State Water Project contractors and the
12 Department of Water Resources an accord had been reached
13 with an aggressive exclusion of public participation. When
14 EDF and others raised objections after that, we were
15 brushed aside.

16 An environmental impact report was
17 commissioned not by the Department of Water Resources,
18 which one would think would be the lead Agency on the
19 largest set of changes in the State Water Project since
20 1960 but instead something called the Central Coast Water
21 Authority was given the lead Agency status as a result of
22 that mediation.

23 A court of law in a suit filed by the Planning
24 Conservation League Plumas County and a citizens group in
25 Santa Barbara found that that was an illegal act, that the

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1 wrong lead Agency had been selected for doing the EIR but
2 that somehow that was harmless error and that's a criminal
3 law phrase but that's essentially what the court found.

4 That case, that decision has been appealed.
5 It's actually been appealed by both sides.

6 I attached in my letter to you a copy of our
7 brief in that matter, the amicus brief on behalf of PCL and
8 others which attaches to it a piece of testimony that John
9 Carpenter filed on behalf of EDF in August of 1994 which
10 lays out from our point of view a reform Agenda for the
11 State Water Project which was brushed aside at the time and
12 we would certainly want to see back on the table as part of
13 this process.

14 So we are concerned both about the nature of
15 who is involved in the dialogue and who is mediating the
16 dialogue.

17 CHAIRMAN MADIGAN: Thank you.

18 Let me ask, Byron, you have been involved in
19 this thing.

20 Tom has raised several questions, one in terms
21 of the constituency of the operation, who was invited, who
22 wasn't, what you're attempting to accomplish, is it, in
23 fact -- you know, does it provide the opportunity for a
24 decision-making process of some large subset of this group?

25 For example, outside the BDAC process and is

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1 this another Monterey accord in the making, I guess, in a
2 sense?

3 BYRON BUCK: Okay. Let me try and address
4 that. For the record, Byron Buck, I'm an Executive
5 Director with the California Urban water agencies and I've
6 got some of the other representatives of the principals
7 involved in the urban ag process that's been mentioned here
8 and they can speak as well if need be.

9 What we are doing is it's merely an attempt by
10 major water districts and associations through their staffs
11 to assess CalFed's alternatives in common programs in an
12 attempt to develop consensus on common input to the Cal-Fed
13 process in Phase II and in particular into the draft
14 environmental phase.

15 What we are trying to do is get together on
16 what comments we would make in the public process as public
17 input from a broad base of constituencies.

18 It's an open process. We have invited
19 environmental interests to participate in this. Indeed
20 some of them staff from environmental groups are
21 participating at the technical level --

22 CHAIRMAN MADIGAN: Do they know they have
23 been invited?

24 BYRON BUCK: They know they've been
25 invited. It's been done twice and indeed we have

1 participants at the technical work group level. They've
2 chosen not to engage at the policy level in the mediation
3 process if that indeed moves forward which is not
4 altogether clear at this point.

5 We've also invited Delta interests. They've
6 decided not to participate directly but they would like to
7 be kept informed and we've pledged to do that with them as
8 we move along through this.

9 We are not attempting to duplicate BDAC here.
10 Rather it's a set of interests trying to narrow the debate
11 within themselves as a way of helping build consensus for
12 CalFed. If successful it should help CalFed achieve broad
13 public consensus.

14 I'd like to separate the issue from the process
15 and Mr. Waldo, who seems to be an issue.

16 Mr. Waldo is simply a hired facilitator to help
17 these interests, discuss the issues and the technical and
18 policy issues and come to a broad consensus. He was picked
19 through an interview process. His role in the Monterey
20 accord is really something quite different.

21 That was a different process, something I
22 wasn't involved in, can't speak directly to, but what this
23 is about is bringing together these interests to try to
24 come to some common understandings on what CalFed's trying
25 to do and what we would like to see happen and put that

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1 into the public process.

2 We are not going to be making the decision.
3 CalFed's going to be doing that. I'm speaking to Lester's
4 point.

5 What we are trying to do is provide a broad
6 base of common input to help the process move forward.
7 There is nothing particularly mysterious about it.

8 We have a two-step process of Phase 1 where we
9 are trying to figure out what the ground rules are and how
10 this will participate. People are going to look at that,
11 go through that and decide if this looks promising to move
12 forward into Phase II which would be a mediated process,
13 looking at all of the alternatives, the work the technical
14 work groups are working on which is mirroring to some
15 degree what CalFed is doing to try to get a technical
16 understanding of what we are doing that can then allow
17 policymakers to come together on a solution, bring it back
18 to their boards and then move in as joint input to CalFed.

19 CHAIRMAN MADIGAN: Tom, I'm not sure how
20 to go about this, but I guess I want to make sure that you
21 have a chance to ask Byron as a representative of that
22 group if the additional questions you need to ask to make
23 sure that either you're satisfied or that at the end of it
24 you can then tell us, "No, that didn't satisfy me and here
25 is why" and we can go from there.

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MR. GRAFF: Well, maybe we should let all of the speakers speak in the group.

Does that make sense?

Or to go one at a time? I'd go either way. Whichever way you want to do it.

BYRON BUCK: I don't know if we have any additional remarks to make.

CHAIRMAN MADIGAN: Dan, is there anything you want to add or Jason?

JASON PELTIER: Yes, Jason Peltier with the CVP Water Association.

I just want to put what we are doing now in a little broader time frame context.

We had the three-way process long ago.

We had the accord process more recently.

And we view this as kind of keeping -- working in that vein in that there is a real value to the agencies of having stakeholders coming together around the table and figuring out where want to go and the evolution of this I certainly -- I don't think it's a question of whether the environmental community should join in this process.

I think it's when is the question.

And because to the extent that we can come together within the water community and within the environmental community we are going to make your

and Tim Quinn approached the environmental community to discuss what we thought and what was stated on paper was a dialogue to try to resolve outstanding CVPIA issues related to operations of the Central Valley project, in particular looking forward to the CVP operations decisions which normally kind of come to a crescendo, at least an initial crescendo approximately the middle of February.

Discussions began. There were I guess two meetings or a couple meetings.

There was disagreement about sort of what would be discussed and what wouldn't be discussed but at least when we were approached, the clear focus of discussions was to try to figure out ways to not have the Bureau's decision in mid-February be a flash point for controversy and conflict.

I guess something that's unfortunate happened.

Namely, it rained a lot around the first of January and so the intensity around that decision became less -- kind of a flash point and that purpose for the negotiated -- for a negotiation was less crucial but from the point of view of our negotiators and I was not one of them but there were, I guess, four -- the phone -- essentially there was one long meeting on January 7th and then the phone stopped ringing so nobody was approaching us about -- has approached us as far as I know about participating in that -- in any

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process -- Lester's process a lot more simple and a lot more understandable. That's our goal.

CHAIRMAN MADIGAN: Dan.

DAN NELSON: Don't have any further comment.

CHAIRMAN MADIGAN: Tom.

MR. GRAFF: Well, one of the issues -- I don't know if we want to get into the who asked whom when. I have a memo from one of the participants in this.

Let me give a little bit of background for those who haven't heard this before as to the evolution from our point of view of these -- of this discussion.

I personally was approached last October by a representative of one of the urban agencies and asked about a mediated dialogue and Mr. Waldo's name came up in that discussion.

I told him that under no circumstances would the environmental defense fund participate in a dialogue in which Mr. Waldo was the mediator for the reason that he was for better or worse and I have no personal animosity toward the man, I'm never met him, but he was engaged in the Monterey accord process which we noted at the time we objected to and have since participated in litigation against.

Later on a group led my Dan Nelson was there

dialogue and certainly not in one dealing with what should be sort of the recommendations to the Cal-Fed process since that time.

CHAIRMAN MADIGAN: Byron.

Dan.

DAN NELSON: I'm Dan Nelson with the San Luis Delta Mendota Water Authority.

I think Tom has characterized the events that led to the ag urban caucus pretty accurately.

I would add to that that we had a very, very strong sense after talking with the environmental community and some of their representatives in December that they weren't yet ready to do a formal facilitated process regardless of who was going to be the facilitator, that they weren't yet ready to engage or commit to engage at that level.

And having said that the ag and urban interests recognized their need to do that and to get moving on because of the tight schedule of CalFed.

Having said all of that we made it very clear that the process remains open.

We encouraged the environmental community to engage us on that level and in that form and we think that there is a lot of merit.

Having said that we also see that there is a

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1 lot of merit in the ag and urban interests and the water
2 users having a caucus, similar to the Environmental Water
3 Caucus to deal with our approach to some of the CalFed
4 issues.

5 So we've been approaching it that way. But I
6 think the point is we will continue approaching it that
7 way, but we would welcome the other leg of the stakeholder
8 stool, and that being the environmental community.

9 CHAIRMAN MADIGAN: Gary.

10 Ray.

11 MR. REMY: Maybe a point of order, I
12 guess.

13 CHAIRMAN MADIGAN: Sure.

14 MR. REMY: Maybe I don't understand the
15 process here.

16 CHAIRMAN MADIGAN: There is no process.
17 Try not to look too deeply into this one, Ray.

18 MR. REMY: That's the reason that I
19 understand it thoroughly. This was not on the Agenda I
20 got --

21 CHAIRMAN MADIGAN: It's on mine.

22 MR. REMY: -- other than what I got passed
23 this morning (indicating).

24 Secondly, we heard Lester say that it's useful
25 to have ad hoc activity from various stakeholders from all

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1 sorts in the process and it seems to me that's what this is
2 (indicating). I've had several conversations with the
3 Environmental Water Caucus which seems like an ad hoc group
4 of common interests developing a common position, which
5 seems to be similar to what is being discussed here, and I
6 don't, quite frankly, see what BDAC can or should do about
7 this ad hoc process to begin with. We have no jurisdiction
8 over these various groups.

9 I think we should encourage them to meet and to
10 bring their findings to this group to the extent that they
11 will.

12 And, therefore, I see no reason why we should
13 take up valuable Agenda time beyond that which appears to
14 be to be self-evident and, that is, groups will meet and
15 hopefully will share information with us.

16 CHAIRMAN MADIGAN: I'll tell you why I
17 want to take it up first and I want to take it up first
18 because I don't want anything around here to fester or
19 linger or be left unsaid because if we are, in fact, going
20 to be the honest brokers of this process that we are all
21 supposed to be, the light of day not only serves us well
22 but widespread understanding of what's being said and how
23 things come about are important.

24 I would hate for something to blow up this
25 process that was unrelated to fundamental principle.

1 We may get to the point where a fundamental
2 principle on something does this in.

3 If we do, that would be unfortunate, and it
4 will be for the next group then to try to put things back
5 together again.

6 But if this blows up because of some lingering
7 set of concerns, suspicions, however you want to label it
8 individually, and not over the basic issues, then we will
9 have done a disservice to the people of California.

10 And so to me it is worth taking time
11 periodically and we have done this on more than one
12 occasion to make sure that we have a clear understanding of
13 what's being said and why it was said, and I recognize that
14 it does take a little time, but I hope that you will bear
15 with me in terms of going through the exercise.

16 Gary.

17 GARY BOBKER: I just wanted to make a
18 brief comment from my personal perspective of some one
19 whose been involved in these contacts and negotiations. I
20 agree that BDAC is not going to directly been involved in
21 this but it does have the potential to affect where you
22 wind up.

23 My personal perspective, I'm not speaking
24 formally for the caucus or anybody else right now, is that
25 while there is a need for dialogue among the stakeholders

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1 there have been some mistakes made by all of us involved in
2 this in approaching how we should do that.

3 I think that some of the focus in the urban ag
4 community in there sincere desire to have that kind of
5 dialogue and they have been very open in inviting us to
6 participate have perhaps overemphasized some of the
7 particular formats that they want to pursue.

8 We've had also some concerns about how any kind
9 of stakeholder process might relate to CalFed and there are
10 obviously concerns about the risk of having a competing
11 process. That's a grave concern.

12 But, on the other hand, I think that the
13 environmental community perhaps needs to think about
14 how -- its desire to become engaged in a three way and so I
15 think probably at this point the best thing for everybody
16 whose been involved in talking about these dialogues and
17 meetings is to probably step back and talk about how we
18 might realign our efforts into a genuine three way dialogue
19 in a format that everybody can live with and that has a
20 proper relationship into feeding into and supporting the
21 CalFed process.

22 I hope that that's going to occur shortly and I
23 encourage everyone in all of the stakeholder communities to
24 help that happen sooner rather than later.

25 CHAIRMAN MADIGAN: Thank you.

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1 Alex.

2 MR. HILDEBRAND: I'd like to express what
3 may be a sort of an immediate view here.

4 I agree with Lester that I think that it's good
5 to get stakeholder input and it doesn't bother me at all to
6 have various groups get together and make proposals as long
7 as they do feed into this process.

8 I would merely make a caution here, and, that
9 is, that sometimes the things that come out of these
10 caucuses are given more credit than they deserve in that it
11 isn't clearly defined who is included in this and who isn't
12 included.

13 And our apprehensions about this speaking
14 primarily now from the point of view of people on the
15 San Joaquin and in the Delta is that what tends to happen
16 is the December '94 accord, for example, did exclude the
17 people in the Delta and on the tributaries and yet that
18 sort of got lost in the shuffle and it was advertised as
19 something that was a great consensus thing.

20 Then John Caffrey (phonetic) and the State
21 Board repeatedly said "Oh, we'd love to have the
22 stakeholders come in and tell us what to do so that we can
23 adopt something that isn't controversial". But there again
24 it may get lost. The CUWA ag people -- the ag people in
25 the CUWA ag are not representative of all of ag by any

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1 means and certainly don't represent the Delta and we have
2 the Bureau going out and making water acquisitions on the
3 basis of findings of no significant impact which are
4 neither legally nor technically sound. In spite of the
5 fact we've discussed this with them repeatedly they are
6 still going about it.

7 They don't examine the consequences downstream
8 on the main stem of the river in the Delta of the purchases
9 they're proposing to make and have in some cases already
10 made, so we get pretty jittery about this.

11 Sort of the big boys, the big players put
12 things out and it sounds as though that includes everybody.

13 So I caution this body and Lester's staff to be
14 very wary of assuming that the stakeholder caucus things
15 that come in to them are as comprehensive as they may tend
16 to appear.

17 With that reservation, though, I have no
18 quarrel with what goes on.

19 And I would add that I think some progress is
20 being made in getting more people into some of these
21 outside operations.

22 You have before you today a proposal that's
23 been developed relative to recirculation of San Joaquin
24 water and control of the drainage waters into the river.

25 I would caution you that that is a draft, as

1 it's so labeled. It's work in progress and hopes to be
2 improved and refined as we go along.

3 Thank you.

4 CHAIRMAN MADIGAN: Thank you, Alex.

5 Randy.

6 RANDY CANALES: Randy Canales (phonetic),
7 East Bay Mud.

8 I won't repeat the commitment to the integrity
9 of the process that you've heard from the other speakers.
10 That clearly has been an overriding concern for us and all
11 of the agencies involved. I will simply supplement the
12 comments you've already heard to let you know that
13 Mr. Waldo was specifically directed to contact the agencies
14 within the Environmental Water Caucus, the Delta --
15 AN UNIDENTIFIED VOICE: We have not been
16 contacted.
17 RANDY CANALES: -- the area of origin
18 community, every community that we can identify that would
19 have an interest and a desire to participate. Mr. Waldo
20 has been asked to make those contacts and to invite those
21 interests into these discussions.

22 CHAIRMAN MADIGAN: Thank you.

23 Mary.

24 MS. SELKIRK: I agree with some of the
25 comments that Alex has made. I want to speak, I think, as

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1 a member of BDAC and also a member of the public that I
2 understand that CalFed has no legal standing and the First
3 Amendment -- the First Amendment of the Bill of Rights is
4 freedom of speech.

5 Anybody can talk to anybody about whatever they
6 want to talk to. I think we all know that.

7 But I also think we are all highly aware of the
8 significance, the political significance of having a
9 process that's outside of the purview of BDAC that is
10 construed to be debating and developing the preferred
11 alternative because that is how I think this mediated
12 process began to look like.

13 And, I'm sorry to say I don't have a solution
14 to offer today except to say that I have some real concern.

15 I'm both happy to hear the emphasis placed by
16 the folks that have been involved in convening this process
17 that this is an open process, but I think what that means
18 has to be very explicitly defined.

19 The whole purpose of BDAC and CalFed and what
20 makes it different, potentially different, is the enormous
21 amount of public input and the enormous amount of public
22 process.

23 I don't want that to be simply a piece of
24 propaganda.

25 I want to ensure as a member of the public

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1 and -- that that is a very meaningful and real statement,
2 that there is not some kind of behind the scenes
3 stakeholder process, even if it involves representatives of
4 everybody -- of constituents represented around this table.

5 To me it raises the issue of to what extent are
6 those very debates what we are supposed to be doing here
7 within BDAC.

8 But that, as I understand it, was the function
9 of this Council.

10 So I'm interested in looking at instead of
11 anointing a parallel process, have the very people who want
12 to be involved outside of CalFed in deliberating on the
13 various alternatives might be incorporated more closely
14 with CalFed. So we as BDAC are doing what I think our job
15 was supposed to be from the get-go.

16 CHAIRMAN MADIGAN: Well, you make an
17 excellent --

18 MS. SELKIRK: And I don't I don't know
19 what that -- as I say, I don't have a plan for how that
20 would look exactly.

21 CHAIRMAN MADIGAN: You make an excellent
22 point.

23 And I think maybe we are talking light of day
24 here.

25 And it is really, really helpful if all of the

1 of that very balance and that representation that interest
2 groups decided to participate and thought this would be a
3 fruitful way of trying to resolve these difficult issues.

4 And the fact that there is some ancillary
5 process going on now that is looking at those same things
6 is very troubling, I think, in terms of -- and could make
7 it difficult for all of us to do our job here.

8 And so I would like to think if there is that
9 kind of commitment in the stakeholder community to engage
10 in yet another series of meetings and negotiations, I would
11 like to try and figure out a way to incorporate that into
12 the CalFed process so that we don't need to have reports of
13 other meetings. We can actually benefit from those views
14 here.

15 CHAIRMAN MADIGAN: All right.

16 We will talk about that one.

17 Thank you.

18 Steve.

19 MR. HALL: Dated February 26th there is a
20 lengthy submittal by the Environmental Water Caucus to
21 BDAC, which does not lay out a process by which
22 recommendations will be developed but, in fact, makes some
23 preliminary recommendations to BDAC.

24 So far as I know, and I'd be delighted to be
25 corrected on this point, the parties that identified

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1 various constituent groups in there will be more before
2 this process is done, include as a part of their program
3 letting us know what the conversation is or the conclusions
4 are because that will be helpful to all of us as we advise
5 the CalFed process.

6 So I would hope that everybody includes us in
7 the distribution of the results of your deliberations.

8 I have Sunne and then Ann and then Steve and
9 then Stu and then Roberta. All right.

10 Oh, okay. Thank you.

11 Ann.

12 MS. NOTTHOFF: Yeah, I want to also agree
13 with Alex in terms of the admonition or caution of how
14 broad an agreement some of these purported agreements
15 really do reflect.

16 I don't think we should kid ourselves that a
17 negotiated formal process here between two stakeholder
18 groups will not have some impact on the process and the
19 public participation here of BDAC.

20 I think that it's important to acknowledge of
21 single person sitting around this table and every interest
22 group represented here carefully considered when BDAC was
23 put together the structure of the CalFed process and the
24 balance between interests that are represented in the
25 CalFed process and in large part it was very much because

1 themselves as the Environmental Water Caucus did not seek
2 input from either BDAC or other stakeholder groups in
3 developing this position.

4 I wonder if the concerns expressed around the
5 table this morning extend to that group?

6 CHAIRMAN MADIGAN: Why, yes, they do.
7 It's actually my understanding.

8 MR. HALL: Well, I would like to hear from
9 those who have expressed the concerns.

10 CHAIRMAN MADIGAN: And you shall.

11 We are going to discuss just that.

12 Lester, you and I talked just very briefly
13 about Ann's comment, and you had a couple of thoughts about
14 how to include those notions within what we are doing.

15 EXECUTIVE DIRECTOR SNOW: Yes, I think
16 pursuant to the point that Ann made the only way that an
17 aggressive outside stakeholder process works in the
18 confines of the Bay-Delta or our process is if literally as
19 the issues arise in the stakeholder process they are
20 immediately brought into the different work groups, where
21 if stakeholders have identified a real problem with
22 assurances that it's immediately into Hap's work group, and
23 where they are concerned about the scope or extent of the
24 ecosystem program it's immediately brought in to our
25 process through Mary's work group and the technical groups.

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1 It can't be that issues identified, they work
2 out the problem and all of a sudden there is the solution.

3 It's actually the problem identification.

4 So I think there is a structure out there that
5 we have set up that if they interact with, if we can bring
6 the issues in as they are developed and as people are
7 discussing them and we can have some integration.

8 And I think, I wasn't there for all of your
9 meeting yesterday, Hap, but I think there was some
10 discussion of those kinds of issues even yesterday.

11 CHAIRMAN MADIGAN: Stu.

12 MR. PYLE: Yes.

13 I'd kind of like to take the position in
14 support of what the ag urban people are doing.

15 We have a group here who is involved in this
16 and we get a lot of information, a lot of contact with the
17 CalFed staff through the work groups and I think it's
18 fairly -- I won't say it's easy, but we have the
19 opportunity to stay well-versed on what's going on.

20 We all come from and represent organizations of
21 people who don't necessarily have the time. They all have
22 full-time jobs to do before CalFed ever came upon the
23 scene. They still have that time to do.

24 Their people are not able to spend the amount
25 of time that it may take to stay a hundred percent

1 think there have been representations here this morning to
2 the extent that the -- all of the groups, public interest
3 and environmental groups can participate in this. I think
4 they are going to be welcome and I think it would be
5 advantageous and I don't think it should be viewed as a
6 separate but merely another circle of the preparation for
7 the public participation process.

8 CHAIRMAN MADIGAN: Thank you.

9 Roberta.

10 MS. BORGONOVO: I want to talk just a
11 minute about the mediated process.

12 I think part of what you're hearing from many
13 of us who are totally absorbed in the CalFed process is
14 that every time there is another set of meetings it makes
15 it more difficult and there are already several work groups
16 to which many of us are attending and spending many days
17 out of our lives doing that and part of the problem with
18 the mediated process, I mean, I'm part of a group that's
19 working with CUWA to come up with urban water conservation
20 so talks have been going on all along, but part of it is
21 what is perceived as the scope of the negotiation and then
22 if really open it up so that you have all of the
23 stakeholders there it does seem to be a duplicate of the
24 BDAC process.

25 So I just wanted to suggest that perhaps CalFed

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1 completely versed and capable to make these decisions.

2 So when I see them doing and coming together as
3 CalFed -- or excuse me -- with the ag urban group to go
4 through a facilitated process to get into more detail on
5 this, they are trying to prepare themselves to participate
6 more fully and intelligently in the public participation
7 process.

8 Otherwise, they are coming and they are coming
9 before the public participation process that CalFed puts on
10 simply to sit there to listen and to react on the spot.

11 And here they have decided that, look, why
12 should they not get themselves in the best frame of mind
13 possible to have this dialogue between their technical
14 advisors and between their policy makers and between the
15 people that represent broad groups throughout various parts
16 of the State.

17 So I think they are doing a good service to
18 support the effort that CalFed is putting on here to be
19 able to go through a facilitated process so they can both
20 get a good understanding, get kind of a mediated agreement
21 on what should go -- what should be the outcome and also to
22 do some independent technical appraisals of the solutions
23 that are being proposed by CalFed and bring those into the
24 public process.

25 So I think everybody should support this and I

1 itself can think of using some mediation in some of our
2 meetings perhaps and in some of the work groups because I
3 think one of the reasons you have the tendency to go into
4 the mediation and recite discussions is because there is
5 not enough progress made in those work groups.

6 So I just put that out for our consideration.

7 CHAIRMAN MADIGAN: Thank you.

8 MR. PYLE: Mr. Chairman, can I draw
9 attention to the fact that the representatives from the ag
10 urban group only used the word facilitate.

11 They are not talking about mediation, which has
12 some legal connotations and some requirements of all
13 parties to allow there.

14 CHAIRMAN MADIGAN: That's fair.

15 MR. PYLE: They are talking about somebody
16 to come in and be a central person to help focus the
17 discussions and the decisions, recognizing that there is a
18 short time frame between now and the time that the selected
19 alternatives is going to come up in August and September
20 and then the facilitated process is going to enable them to
21 move much faster than just everybody getting in a room and
22 talking without some strong direction.

23 I guess when you get to maybe 15 or 20 strong
24 people in a room, if they are all equally strong, you don't
25 necessarily come to a decision.

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1 You have to have some way to sort those out and
2 come to a decision.

3 CHAIRMAN MADIGAN: Thank you.

4 Sunne.

5 MS. MCPEAK: This has been very healthy
6 and very productive, I think, although obviously it was
7 just placed on the Agenda this morning but we were
8 responding to a specific request from Tom to put it on the
9 Agenda.

10 So the only way we know how to deal with
11 getting the light of day, as you have said, of other
12 discussions before BDAC is by putting them on the Agenda
13 and having a reporting mechanism.

14 So while as Ray said, there is no way to
15 control, and we wouldn't want to, dialogue what happens, we
16 also want to be able to benefit from it.

17 And part of these discussions are happening not
18 entirely but partly because we haven't been able to get to
19 the issues in the work groups.

20 And that's what Roberta just was identifying
21 and, therefore, in order to have as much discussion here or
22 as much resolution, then we need to know what has to get on
23 the table at the work groups.

24 And I would just ask that we have the help of
25 the work group participants and also those who are in other

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1 discussions to inform Lester as to what the staff needs to
2 do.

3 We also wouldn't want to suggest that every
4 independent discussion, dialogue or work group become
5 another parallel to BDAC.

6 Then that's really truly duplicative when
7 you've had an open invitation to all of the participants.
8 We want to make this as efficient as possible.

9 But I do want to thank those of you who have
10 been discussing this very openly, for the letters that have
11 come forward, for the questions that Steve posed about who
12 is included in which dialogue just so we get it out in the
13 open and now start asking what else has to go on in the
14 work groups for us to get to the issues.

15 I also want to say the letters are finally
16 beginning to talk about some specifics that we've been
17 asking for a long time. So in any event we are getting
18 down to some issues that we haven't been able to
19 articulate, we haven't been able to get our hands around
20 because nobody has been able to state specifically a
21 position. So now we have something to really begin working
22 with.

23 CHAIRMAN MADIGAN: Thank you, well said.

24 Jack.

25 MR. FOLEY: Yeah.

1 Mr. Chairman, I think that I don't want to
2 prolong this discussion but I feel compelled to say
3 something.

4 I happen to support my colleague, Mr. Remy's
5 point, that I wasn't sure this was appropriate for
6 discussion here but I recognize the Chairman and
7 Vice-Chairman's concern, but I do find this -- I've been on
8 the road since 5:30 to get here to talk about the Bay-Delta
9 issue and not get off onto an excursion, which I tend to
10 think we are heading. I think the fact -- if we are going
11 to get over this hurdle -- let me just recognize the fact
12 that it was this group that urban coalition and ag
13 coalition later to be joined by the environmentalists that
14 brought us to perhaps where we are today in 1995 and we are
15 very effective in bringing to the table solutions that at
16 least got us to where we are.

17 So I feel very guilty in condemning the
18 activities of people that are interested enough to spend
19 time to work on the very things we don't have all the time
20 to spend on.

21 But, more important than that, to get over the
22 hurdle I think the olive branch, the invitation to
23 participate, the fact that it's an open process, I don't
24 know what else we can do so let's all get together. Join
25 the group, work with them, input, and then let's get on

1 with the business at hand.

2 Thank you, sir.

3 CHAIRMAN MADIGAN: Thank you, Jack.
4 Mary.

5 MS. SELKIRK: I wanted to follow on
6 Roberta's comment that I would like us, and I agree some
7 with Jack, I think we -- we have a huge Agenda today and
8 people are anxious to move on to the substance but before
9 we leave the process I want to say as the Chair of a fairly
10 functional work group and a member of some dysfunctional
11 work group -- another dysfunctional work group that I think
12 we do need to look at the extent to which the work groups
13 themselves can be empowered through some more proactive
14 facilitation to deal with the substantive issues that I
15 know is driving all these folks to want to meet outside.
16 You know, assurances, we are not getting to the issues,
17 water use efficiency, we are not getting to the issues.
18 Well, let's get to the issues, and I think there is a way
19 to do that that's more integral within the structure that
20 was created through CalFed. That does not preclude any
21 outside process at all, but I want to pursue that.

22 We don't have to do that this morning, but I'd
23 like to investigate that.

24 CHAIRMAN MADIGAN: Thank you.

25 Roger.

1 MR. STRELOW: I think your raising this
2 issue and getting it out has been very appropriate and
3 healthy. I agree with the views of others that it's
4 probably about time to move on to our other Agenda, but it
5 seems to me the process here is working as it should.

6 We are dealing fundamentally with a big, very
7 complex political marketplace and we all know there is
8 going to be no solution unless somehow a whole bunch of
9 interests get brought together.

10 The BDAC process in particular was set up to
11 try to channel and facilitate that as much as possible.

12 It seems to me the appropriate thing which
13 you've been doing is sort of probe periodically, if there
14 seems to be some friction in the system for whatever
15 reasons, to see is there something that BDAC could be doing
16 better or do or stop doing conceivably that would help
17 facilitate things more, but I don't think -- and I think
18 you've raised that.

19 I don't think we should be concerned about the
20 inevitable fact and desirable fact that there are going to
21 be a lot of smaller group discussions when the
22 environmental groups meet among themselves as they should
23 and shouldn't always feel that it's somehow inconsistent
24 with this process for them to do that.

25 I would never criticize that.

1 By the same token I think that any groups of
2 interest that want to spend some time in some particular
3 format, and it is a marketplace, they have to judge any
4 individual decision to meet and talk about issues. You
5 have to judge, is this going to advance our interests and
6 the overall interests best and it's useful to have this
7 kind of a forum so people can get feedback from others but
8 then they have to make their decisions and I think we've
9 performed the right amount of service to get it out in the
10 open. Having done that I think people can draw the
11 conclusions that they will and go on and then we ought to
12 get on with our regular Agenda.

13 CHAIRMAN MADIGAN: All right.

14 Thank you.

15 I appreciate the forbearance of all of you and
16 the members of the audience while we have gone through
17 this, but I think it is occasionally a useful exercise
18 because we are in fact looking at the end of the day at
19 something that is going to have to approximate consensus
20 and that means that a lot of people are going to have to be
21 reasonably comfortable with where we get.

22 The other letter that we received here recently
23 was a letter from the Environmental Water Caucus and it
24 also raised some questions, and, Roberta, maybe I would ask
25 you to serve as at least as a summarizer of that and

1 it's -- I guess because we each are capable of reading
2 these things a little bit differently what you as a signer
3 of that document believe is the message that we ought to
4 take from it.

5 MS. BORGONOVO: I will, and there are
6 several of us in BDAC who at least signed it or had members
7 of our organization sign it.

8 But I want to emphasize first of all that we
9 are very committed to the Cal-Fed process, to the consensus
10 process, to the whole EIR/EIS process.

11 We've committed tremendous resources
12 considering what resources are available.

13 I think that we were not asking that any of the
14 alternatives be taken off the table. They are on the
15 table.

16 That was an early on agreement but there is a
17 sense that we would like a mid-course correction.

18 There is our sense that some of the elements
19 that we see essential towards establishing the long-term
20 health of the ecosystem, making sure that there are
21 adequate fresh water flows over the long-term can be in
22 place.

23 So we wanted to see that all of the elements
24 are given equal weight.

25 We had a real concern that the first

1 alternative, which is the nonstructural alternative, which
2 I have heard many of us say over and over again is the
3 preference, that the tools be there to make sure that
4 alternative one can also be one of the preferred
5 alternatives.

6 And I think that what you see is that some of
7 the things that we've asked for, very strong attempts to
8 reduce demand on the system, strong urban and agricultural
9 conservation elements, especially the ability to acquire
10 water for the environment through transfers, some of the
11 building blocks that many of us came into the process
12 believing would be there, for example, the Central Valley
13 Project Improvement Act, the anagamous fish restoration
14 plan, the CCMP that was done for the San Francisco Estuary
15 Project, I don't think that CalFed is not trying to
16 respond.

17 Lester has written letters back to us.

18 I think that what is not seen are the
19 assurances that will be the protection of the ecosystem
20 over the long-term and I know it's alarming when you see
21 words like a cap but as many of us have said before if you
22 are going to ensure that there are long-term fresh water
23 flows for the estuary, there is an implicit cap at some
24 point and the way in which we've seen getting there is to
25 try to again emphasize the whole demand on the system.

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1 So that was the intent of the letter.
2 It also was accomplished -- it was accompanied
3 by Attachment A, which was our view of what the ecosystem
4 should be, our view that there should be many of these
5 elements that would make sure that there is more water for
6 the environment. That has always been the name of the
7 game.

8 CHAIRMAN MADIGAN: All right, thank you.

9 Mr. Snow, you've received it. I assume
10 everyone around the table has received it and is deserving
11 of your evaluation and response and continued conversation.

12 Are there any questions about it?

13 Thank you. I appreciate that, Roberta. That
14 was very helpful to me personally.

15 Steve.

16 MR. HALL: I guess my question is to the
17 Chair, is to how deeply you want to go into the substance
18 of this letter because there are some positions staked out
19 in it that are fundamentally at odds not only with other
20 stakeholder groups but with the expressed goals of CalFed.

21 And I suppose we can discuss that now or later.

22 CHAIRMAN MADIGAN: To the extent that the
23 issues are substantive we have a procedure for dealing with
24 substantive issues and that is that we have work groups, we
25 have a Cal-Fed staff, there are a number of people who are

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1 available to look at them.

2 I understand what you're saying and certainly
3 issues like caps and things like that are a part of it, but
4 we have a process for dealing with those and we have groups
5 that are set up to deal with it so rather than our doing
6 that now -- you know, here is the thing:

7 If we as a group are looking at these questions
8 with a degree of openness, then what we are in right now is
9 a fact-finding kind of phase.

10 We are operating on the assumption that that's
11 the way things are.

12 There is an alternative to that and it's not
13 necessarily a bad alternative. It's just an alternative.

14 The alternative is that everybody's mind is
15 made up and we will move into the negotiation process.

16 We haven't done that here because there is a
17 CalFed staff and they are in fact charged with the
18 responsibility of doing this fact-finding and the
19 developing of these alternatives and the presentation of
20 that information, hopefully, because that's what they are
21 doing, that's what we are doing as well and, therefore, it
22 seems to me that the appropriate thing to do with the
23 letter is to refer that to CalFed and to plug those
24 legitimate public policy concerns into the equation so as
25 they come up as a part of all of the various things that

1 everybody is doing they are considered for their value by
2 all of the people who sit around this table with all of our
3 disparate views.

4 Again, it's underpinned by the notion that we
5 are following the sort of facts first and then conclusions
6 approach but you are all really smart and knowledgeable
7 people and, in fact, everybody around this table has some
8 view of how this thing could look and there is an alternate
9 way for us to do business if at some point there is a
10 conclusion that we've done enough fact-finding and it's
11 time to get on with our biases.

12 Alex.

13 MR. HILDEBRAND: Unfortunately, I think
14 this particular example shows a gap in the system because
15 it isn't something that can be resolved by just referring
16 it to one of the subcommittees. It has a limited scope.

17 The question of what happens to the demand with
18 population growth and whether you can by improved
19 efficiency expect to offset that increasing demand doesn't
20 arise if you just put this into Mary's committee, for
21 example.

22 I mean, it might, but that's not the function
23 of the committee to look at other issues that go beyond
24 this idea of a cap to benefit the ecosystem.

25 So I do think we lack the system here of

1 dealing with these things that go across different
2 committees very well, and the BDAC itself I think
3 ultimately has to address those things and yet we don't
4 have a systematic way of putting those issues that go
5 across committees onto our Agenda.

6 CHAIRMAN MADIGAN: Well, it may be true
7 that there are individual BDAC subcommittees whose scope is
8 limited but certainly the CalFed process isn't limited. At
9 least it doesn't seem to me that it is and it seems to me
10 that fundamental to their work is the notion that there are
11 demands from additional population, there are demands for
12 additional food and fiber and, in fact, there are demands
13 for the ecosystem none of which are being met by the
14 current system and at the end of the day there are going to
15 be a bunch of people who are going to be called on to make
16 judgments, one of whom will be each of you, in that regard.

17 I don't know how else we could follow things in
18 an organized process if we can't take that letter and take
19 the public policy kinds of issues and fold it into the
20 CalFed process.

21 I mean, we could simply take everybody's letter
22 and have a debating society around here about it, but I
23 don't think that that's the way that we want to go. I
24 don't know.

25 Sunne.

1 MS. MCPEAK: Well, I was just going to say
2 recognizing the inadequacy of work groups having scope that
3 is not cutting across all of the issues encompassed around
4 this table it's at least a place to begin and to notice
5 that that item is going to be on an appropriate work group
6 Agenda.

7 I want to take off the hat of a Vice-Chair and
8 just say as a representative of employers when I read this
9 letter, had a discussion with some of the people who signed
10 it, I was searching for how to reconcile that position
11 with, I think, Steve, some of the people you represent
12 because I know that the business community is going to want
13 to -- will think that there is validity in both positions
14 that needs to be integrated.

15 I mean, what I keep getting marching orders to
16 do is integrating environmental quality with economic
17 vitality. Those are great platitudes but dammit we are
18 going to make it happen because there is actually no other
19 choice. There is some interpretation here that needs to be
20 talked through. I want to suggest at least to try
21 referring it to a work group and have the dialogue
22 facilitated exactly on the issue that's raised here.

23 It's a good exercise, at least to get a better
24 understanding of the difference in the viewpoints.

25 And I want to say in the interest of disclosure

1 that finally all of these letters are providing great staff
2 work for the water policy discussion we had in the Bay
3 Area. We don't need anybody else now to do any work. We
4 just start discussing what you guys are writing and that
5 will help again to try to focus what we are discussing as
6 the Bay area perspective, which is not just to talk about
7 CalFed but it's to talk about how do we have assurances on
8 environmental quality and water supply going into the
9 future and these are now beginning to help, I think, inform
10 everyone as to the nuances of differences of opinion and we
11 hope to have a discussion around some of the work that's
12 coming forward.

13 CHAIRMAN MADIGAN: Thank you. Mary.

14 MS. SELKIRK: Just briefly.

15 Mike, I just wanted to speak as the Chair of
16 the ecosystem restoration work group.

17 In response to Alex's comments I agree that we
18 clearly have public policy issues of enormous import.
19 Certainly some of them were raised in the EWC letter.

20 However, there is -- granted the ecosystem
21 restoration group does have a limited scope.

22 However, within that scope we will be looking
23 at magnitude, levels of restoration, the issue of flow,
24 what kinds of flows may or may not be required under what
25 kind of condition for what kinds of habitat restoration at

1 what times of the year.

2 That is part of the technical debate that will
3 be debated specifically in some technical workshops that
4 are going to happen in the next couple of months. So those
5 issues are being dealt with from the standpoint of the
6 needs of the estuary. And the larger question of how we
7 are going to get there, that's what we are supposed to
8 deliberate, and I agree with you that increasingly as we
9 have to look at an integration of all of the components in
10 the CalFed Program that we are going to be called upon to
11 carry out a very disciplined progressive iterative process
12 to get to some kind of agreement about what the alternative
13 can look like.

14 CHAIRMAN MADIGAN: All right. Thank you.

15 Thank you all for your patience and
16 participation and, Mr. Hall, for your last question.

17 MR. HALL: Well, I just feel the need to
18 better understand how we've closed this.

19 I certainly agree with the Chair that today is
20 not the time or the place or the forum to hash this all
21 out.

22 And with the implication that we have a manager
23 and a staff and we ought to let the manager manage.

24 I'm fully in agreement with that. But I can't
25 help but be struck by the fact that we have one of the

1 three major stakeholder groups enunciating a position that
2 is at odds with the CalFed objectives, which it is in my
3 view premature because we don't have all the facts in, but
4 my view is sort of irrelevant here.

5 It's really whether we are going to use this
6 process or not.

7 What I think we all run the risk of doing is
8 pretending to use the process while simply staking out
9 positions and hardening them.

10 We're they are going to start the negotiations
11 now or we are going to wait until the facts are in, as the
12 Chair has said.

13 And I think we run a grave risk of using these
14 meetings as window dressing to play act consensus while we
15 make sure that our positions are legally and politically
16 ensconced.

17 And, frankly, I don't think we can be satisfied
18 as a group. I know I can't be, unless we have some process
19 by which our manager is going to report back to us, I hope
20 at the next meeting, just how this kind of issue is going
21 to be dealt with.

22 CHAIRMAN MADIGAN: Lester.

23 How are you?

24 You've been strangely silent for the last hour
25 or so.

1 EXECUTIVE DIRECTOR SNOW: Would that be
2 what he was referring to?
3 CHAIRMAN MADIGAN: Yes.
4 EXECUTIVE DIRECTOR SNOW: Well, okay. Let
5 me start, I guess, by saying that maybe I'm too much of an
6 optimist in a case like this, but I'm not overly concerned
7 about the dialogue we are having now, either written or
8 oral.
9 We have had different aspects of staking out
10 position through the entire program, maybe a flip side of
11 what appears to be in the EWC letter that was earlier on in
12 the program when we certainly had a lot of major water
13 users indicate, well, we know what the solution is, we knew
14 in '82 what the solution was, now get on with it. We
15 worked our way through that in terms of indicating there is
16 a lot of ways to deal with this.
17 And I think my first step in this case is,
18 first of all, to get a meeting with the Environmental Water
19 Caucus to try to understand what appears to be a lot of
20 other issues, maybe even under the surface, policy issues
21 and principles that they feel we haven't addressed.
22 And so I want to find out bottom line issues in
23 the context of the CalFed goals, objectives and solution
24 principles, and I think that's part of the point that Steve
25 is raising. I mean, we have an established a process

1 ultimate stand taken or concern -- part of the concern
2 expressed in that letter.
3 The letter written by EWC obviously did not
4 recommend nor ask CalFed to cease consideration of any
5 alternative.
6 We are, as Roberta said, heavily invested in
7 this process. We will continue to participate in feedback
8 and evaluation of all the alternatives.
9 However, offering our view at this point in the
10 process is often helpful, and one of the things I think
11 that's become apparent has been the frustration of the
12 environmental community that some of the important parts of
13 the mix for whatever the ultimate solution will be perhaps
14 are not receiving the attention that they should. Some of
15 the what I would characterize as softer path elements that
16 are talked in that letter and that we've talked about ad
17 nauseam in statements that we've made to BDAC.
18 And it's evident I think from that letter that
19 some of the approaches that are heavily reliant on a
20 facilities approach are meeting with skepticism with us
21 partly because of what we see as lack of integration in
22 development of some of the other water management tools.
23 And I hope that that's the attention that
24 should be paid to the other water management tools will be
25 an important part of the consideration that the BDAC work

1 around here. We have established goals and objectives, we
2 have established solution principles.
3 If somebody is trying to change the basic shape
4 of the field and our goals and objectives and solution
5 principles then we probably have a process that's over.
6 If somebody is trying to interpret the
7 approaches that we take and how we can go about meeting
8 those in an innovative way or a way that we have not
9 included, that's a different story and we need to engage in
10 that discussion and I think as Steve has suggested, I am
11 hoping I can have a meeting with the caucus in the case of
12 the specific letter between now and the next meeting and
13 that we are being able to articulate and refine what the
14 issues are and we can determine whether they can be
15 integrated or not integrated.
16 If at some point we identify an issue that in
17 the context of CalFed we say we cannot integrate that,
18 that's not going to happen then that stakeholder group is
19 going to have to make a decision whether they can continue
20 to participate or not.
21 CHAIRMAN MADIGAN: Gary.
22 GARY BOBKER: Thank you, Mike.
23 I don't want to get into the substance of the
24 letter either. I think you're wise to defer working out
25 specific policy issues. I just want to talk about the

1 groups give to responding and addressing in that letter.
2 CHAIRMAN MADIGAN: Thank you.
3 All right. Thank you all very much.
4 "Review of Phase II time schedule".
5 Lester, do you want to present it -- or
6 Rick, where are you? I saw him a minute ago.
7 Judith, I'm sorry.
8 MS. REDMOND: Can I make a comment about
9 the schedule that came to us in our packet?
10 CHAIRMAN MADIGAN: Yes.
11 MS. REDMOND: Because it seems relevant to
12 this part of the Agenda.
13 CHAIRMAN MADIGAN: Yes.
14 MS. REDMOND: First of all, the next water
15 use efficiency meeting needs to be added to that schedule.
16 It's on March 27th and, of course, everyone is
17 invited, despite the fact -- I think it might have been the
18 water use efficiency workshop that was suggested to be
19 dysfunctional.
20 I'll get over my disgruntlement about that
21 comment, though.
22 The other thing is that we've been asked -- at
23 a previous meeting I think we asked to have the ecosystem
24 round-table schedule and it's not in here.
25 So I'd be interested to know when ecosystem

1 round-table meetings were happening also.
2 EXECUTIVE DIRECTOR SNOW: We can announce
3 those later today.

4 I know that there is one this week on Friday,
5 but I'll have the rest of the meetings that we have
6 schedule announced later today.

7 Under the schedule as kind of a follow-up to
8 discussion at the last meeting we wanted to indicate what
9 the basic schedule was and take particular care in pointing
10 out public input, public review opportunities that you
11 would see over the next year or so.

12 So Rick's going to walk us through the basic
13 schedule.

14 MR. BREITENBACH: As Lester just
15 indicated, at the last meeting there was a request from
16 members of the council as well as folks in the audience
17 about upcoming opportunities for the public to be involved
18 in the program and so this morning what I'd like to do is
19 step you through a list that we have put together of
20 opportunities for the public involvement.

21 I'd like to do this with a general overview and
22 then I'll talk about it more specifically, each of the
23 items more specifically.

24 As you can see on the left-hand side are the
25 items for the opportunities for public involvement and they

1 are basically broken down into three groups; BDAC meetings,
2 Workshops and then work group meetings.

3 Items with a number are specific work dates.

4 Items with a bar in orange are review periods.

5 Triangles are dates for meetings, but we are
6 not certain what those dates will be right now.

7 Items that are in a gray bar indicate they are
8 going to be meetings but they are going to be a series of
9 meetings within that time period.

10 Again, we don't know what those dates will be.

11 I believe that quickly covers what's on there.

12 Now let me go back and start at the top and work my way
13 through and if you have questions, please feel free to ask
14 as I go through.

15 Obviously, BDAC meetings, the next one will be
16 April 10th. And then we show one in June and one in
17 August.

18 Coming up next, would be next week, the 20th,
19 both water use efficiency and storage and conveyance are
20 going to have workshops.

21 The package for those workshops went out Monday
22 so you should be receiving them in the mail at any time and
23 there will be opportunities not only to participate at the
24 Workshop itself but also to send in comments through, I
25 believe, April 6th.

1 Approach the impact assessment Workshop, April
2 29th, we hope to be able to lay out what we intend to do
3 with respect to impact assessment throughout the EIR/EIS
4 process and hopefully we'll even have some output at that
5 time to show you some of the impact analysis work that
6 we've done.

7 Impact analysis Workshops, these are additional
8 Workshops that we are going to hold as information comes
9 forward through the impact analysis process. So we can
10 give you a good understanding of what is coming so that
11 there aren't any surprises when the draft does eventually
12 hit the street.

13 Alternative Workshops, we see a series of maybe
14 two or three Workshops where we are going to sit down with
15 everyone and explain as clearly as we can what is going to
16 be within the alternatives.

17 The ecosystem reservation program, there's a
18 Workshop coming up April 8th and there will be about a
19 45-day review period following that Workshop.

20 As I understand it, there probably won't been a
21 whole lot of information put out ahead of time.

22 Assurances work group and the finance work
23 group, we'll hold a Workshop on May 15th.

24 Finance Workshop or finance work group is
25 indicating -- the finance people are indicating that they

1 will there will probably be about a 30-day review period
2 following that Workshop.

3 Work group meetings, the ecosystem restoration
4 group is intending to meet on the 26th of this month, the
5 30th of April.

6 Water use efficiency work group will meet on
7 the 27th of this month.

8 Assurances work group is going to meet April
9 24th and then each month thereafter.

10 And the finance work group will be meeting each
11 month.

12 They had a meeting last night, as I understand
13 it, and they will be meeting each month through the rest of
14 the summer.

15 Any questions before I move this one?

16 Yes, Ray?

17 MR. REMY: Could you identify which of
18 those meetings will not be in Sacramento?

19 MR. BREITENBACH: Which of the meetings
20 will not be in Sacramento?

21 My sense is that all of the Workshops will be
22 in Sacramento. I'm not sure about the BDAC meetings.

23 Can anyone help me with the BDAC meetings?

24 Will any of those been outside of Sacramento?

25 MS. GROSS: We are still trying to plan

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1 one for San Francisco but we don't know.
 2 MR. BREITENBACH: It's my understanding
 3 they are still planning and they're not sure they'll be,
 4 but it looks like everything is going to be within
 5 Sacramento.
 6 One more overhead.
 7 Continuation of -- wait a minute. Somebody has
 8 put the same two in here.
 9 That's all right. I have a backup
 10 (indicating).
 11 Public review of the Draft EIR/EIS.
 12 We see that starting along about the middle of
 13 November and continuing into the early part of February.
 14 We intend to hold public hearings in January,
 15 several of them all over the State and then in May we
 16 intend to hold some Workshops.
 17 Again, we'll go all over the State explaining
 18 to people what changes we've made as a result of input
 19 we've heard in response to the Draft EIR/EIS before we get
 20 into publishing the final document.
 21 Then you see public review of the final
 22 document in August and September of '98 and the work groups
 23 haven't identified any meetings after October of '97, but I
 24 assume there is going to be several of them continuing as
 25 well.

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1 Any questions?
 2 CHAIRMAN MADIGAN: Alex.
 3 MR. HILDEBRAND: I think it's kind of
 4 self-evident that you can't assess the impact of either
 5 conveyance or storage facilities until you know they are
 6 being operated and I don't think we've seen that yet.
 7 When is that going to take place?
 8 MR. BREITENBACH: When is the presentation
 9 of the storage and conveyance information or the impact
 10 analysis of the storage and conveyance pieces of the
 11 program?
 12 MR. HILDEBRAND: You had on your list
 13 there dates when you are going to make the impact analyses.
 14 I don't know how you can make Tim packet
 15 analysis of either a storage system or conveyance system
 16 without knowing how it's going to be operated.
 17 I don't believe we have yet seen any proposals
 18 of how these will be operated.
 19 MR. BREITENBACH: Steve informs me that
 20 the Workshop on the 20th (indicating) is where the
 21 disclosure will start with respect to how storage and
 22 conveyance will be operated, what parts of it will become
 23 part of the alternatives.
 24 But let me take your question just a little bit
 25 further.

1 Impact analysis can begin, I believe, earlier
 2 than us knowing how we are going to operate the program.
 3 I am pushing right now to start working on what
 4 I call footprint impacts.
 5 You are going to build reservoirs, you are
 6 going to build conveyance systems -- assuming you are going
 7 to build reservoirs, assuming you are going to have
 8 conveyance systems, assuming you are going to have places
 9 to store water in the San Joaquin -- San Joaquin Valley, I
 10 believe we can go in now and begin to assess the physical
 11 impacts of those programs, particularly since we are doing
 12 a programmatic environmental document, give us a general
 13 sense of what those consequences are.
 14 If you intend to restore riparian habitat in
 15 the causeways up to, say, 30 or 40,000 acres of riparian
 16 habitat, I don't think we've got to go in right now and
 17 look at all 30 or 40,000 acres.
 18 I think we can go in and look at representative
 19 areas of riparian habitat restoration and get a sense of
 20 what the consequences are and put those in the
 21 environmental document. So we can start those footprint
 22 analyses as we learn more information from modeling, as we
 23 start modeling we can then start looking at those impact
 24 analyses -- or start conducting those impact analyses as
 25 well.

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1 MR. HILDEBRAND: Well, I agree that you
 2 can go ahead with the impact of the facility -- the
 3 construction of the facility itself, but how that will
 4 affect either the ecosystem or the export water supply or
 5 configuration of the Delta and so forth in terms of how
 6 it's operated depends on how it's operated.
 7 MR. BREITENBACH: I would agree.
 8 MR. HILDEBRAND: There is a question of
 9 what is the plan of operation and then, of course, you get
 10 into the assurance of how you know that's going to happen.
 11 MR. BREITENBACH: I would agree.
 12 CHAIRMAN MADIGAN: Thank you, Rick.
 13 Lester, moving on.
 14 EXECUTIVE DIRECTOR SNOW: I just want to
 15 take a couple of minutes before I turn this over to Steve.
 16 There is a lot of ways to try to summarize
 17 this. I mean, the alternatives that we are putting
 18 together or the process that we are in, what we've been
 19 focusing on is developing the pieces of a solution. We've
 20 been spending a lot of time on that and that's kind of the
 21 whole way that we are structured and what we are busy
 22 moving into now is the integration of the pieces and I
 23 think we'll start to see that, in fact, the integration or
 24 how these pieces fit together are as important as the
 25 pieces are, and then shortly we are going to see that the

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1 assurances of implementation end up being as important as
2 the pieces and the integration of the pieces and so we are
3 kinds of on a progression here and so we are at the stage
4 today where we are doing two things.

5 We do want to describe in more detail two of
6 the pieces, storage and conveyance, and then also
7 ecosystem.

8 But we want to begin talking about how these
9 things integrate together and to do that give you two
10 examples of integrated alternatives.

11 I have kind of a model level to set up what
12 will be the main topic of the April meeting where we hope
13 to be able to give you a good description of these
14 integrated alternatives.

15 To set that up I want to talk about this blank
16 page here.

17 Actually, can we get some other things up on
18 it? Pull them all up.

19 One of the things that we are testing today and
20 you may get a little annoyed with us is the system of
21 graphics.

22 I'm sure you will think we are doing this as a
23 result of my addiction to graphics and that may be true.
24 However, I think you'll see when Steve talks about storage
25 and conveyance we are trying to develop a system that can

1 us in this area where we are solving multiple problems, and
2 our objective is that every single action that we
3 implement, every single component, addresses more than one
4 objective.

5 Next one.

6 Can we go to the next one?

7 I want to make just a few points on this and
8 then turn it over to Steve (indicating).

9 This is a basic model of how we are going to
10 try to present the alternatives and start doing that at the
11 April meeting.

12 What we want to do for each of the alternatives
13 and then the sub-alternatives and you'll see from the
14 discussion of storage and conveyance, we do have the three
15 basic approaches of the three alternatives but when you
16 start looking at configurations you end up with more.
17 You've got some kind of sub-alternatives or ways to break
18 an alternative up.

19 What we want to try to do for each is develop a
20 basic narrative overview of how it works, of how it meets
21 all four goals and how it meets the objectives.

22 We want to discuss specifically how the
23 components relate to each other, how they link together,
24 and something that's very important, Alex often makes this
25 point, to start describing how they operate, the operation

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1 start showing, once we refine these, actually how some of
2 these things operate, to get to Alex's point, to be able to
3 illustrate filling of reservoirs and when you divert and
4 when you drain and when you have outflow, where habitat
5 fits in to start being able to actually create a better
6 understanding of how these pieces fit together and so we
7 are going to try to do some of that today.

8 My point here is a very simple one and I'm
9 going to go back over kind of two basics concepts, that if
10 we are not on board with it, we are not going to understand
11 integration, and that simply is that a solution has to
12 address all of these goals.

13 We don't have a primary goal and secondary
14 goals. These are the four goals of the program. So if we
15 have a solution that doesn't address one of these goals,
16 it's not a solution the way we have defined the program.

17 To reiterate, we've used this one a lot and
18 it's been kind of a cute graphic to illustrate a point, but
19 this isn't a cute point.

20 This is driving the whole program. We are
21 striving to develop alternatives that fit in here
22 (indicating), not alternatives that are just your kind of
23 wiring together, independent actions.

24 We are trying to find alternatives and
25 integration of these actions and ways to operate that put

1 side of it.

2 And then to give some sort of tabular listing
3 of the actions so you start getting a feel for them.

4 So that's kind of the basic model that we plan
5 on using as we start bringing these alternatives forward.

6 There was another point that I wanted to make
7 but . . .

8 Seems like there was another point I wanted to
9 make, but -- yeah, I guess at this point I'll turn it over
10 to Steve.

11 What we want to do is have Steve give you a
12 couple of examples, like alternative one and alternative
13 three so you get a feel of how we are going to do this.

14 These are not flushed out at all. What we
15 would do in April would be more detailed. Once Steve has
16 set that context then move on to a little more detail on
17 storage and conveyance and then it will probably be after
18 lunch before we get to the ecosystem program.

19 Steve.

20 CHAIRMAN MADIGAN: Mr. Yaeger.

21 MR. YAEGER: Thank you.

22 I think the presentation Rick gave you on the
23 timeline probably gave you a sense of where we are in
24 Phase II.

25 If we had our six step slide up here for

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1 Phase II, you'd note we are completing the component
2 refinement, moving in to integration of components and
3 alternatives.

4 Since about October or so we've been holding
5 Workshops on various components of the program.

6 We've been also presenting them to BDAC. We
7 presented, I think, the levee component in November, gave
8 you some concepts out of the ecosystem component in October
9 and November.

10 And we moved on, presented the water quality,
11 water use efficiency programs and today we are going to be
12 presenting the storage conveyance component and more detail
13 on the ecosystem component of the program.

14 However, it's important at this time that we
15 start re-introducing the alternatives concept, start
16 thinking about the programs, the common programs, the
17 variable programs, again within the context of the fuller
18 alternative because it's extremely difficult, if not
19 impossible to understand how the programs work when you
20 look at them individually separate from the full
21 alternatives because they cannot operate, they cannot meet
22 the goals within the resource area let alone the full goals
23 of the program without being integrated into full
24 alternatives, without benefiting from those interactions
25 between the various programs.

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1 So what I'm going to do is try to give you some
2 context for the presentations on storage conveyance and
3 ecosystem that are going to follow. We are going to kind
4 of tag team this.

5 I'll try and set this up and then Stein will
6 talk about storage conveyance, present some of the details
7 there and then Dick will present some of the details on
8 ecosystem restoration program.

9 So I'm going to walk you through and kind of
10 build a couple of example alternatives.

11 It has a couple of purposes.

12 One is to give you a preview, as Lester said,
13 of what you're going to see in April and May.

14 There will be a lot of material there presented
15 on the alternatives because we have several variations of
16 each of the three basic alternatives, and I think it adds
17 up to something over a dozen sub varieties of the
18 alternatives by the time you look at all of the different
19 variations.

20 Let's get started with looking at our first
21 example alternative is a variation of alternative one out
22 of Phase I.

23 You'll recall three alternatives there.
24 Alternative one was the concept that dealt with existing
25 Delta conveyance conditions; that is, building an

1 alternative around using the existing Delta channels and
2 the existing pumping systems.

3 This would be one particular variety of that.

4 I think we have two other varieties of alternative one
5 we'll be presenting in April.

6 One variety that we'll be presenting then that
7 is not part of this example does include an alternative in
8 which there is no increase in existing Delta pumping
9 capability and there is no additional storage added to the
10 system.

11 However, there are, of course, the ecosystem
12 restoration program, the water quality program, the levee
13 program and the water use efficiency program.

14 This particular example utilizes a concept in
15 which we are increasing the diversion capability of the
16 existing pumping plants, State and Federal.

17 That gives us additional water supply system
18 flexibility, which also can contribute to reducing impacts
19 on the fisheries, improving environmental conditions in the
20 Delta and also gives us additional capabilities for water
21 transfers which, of course, can remove some of the demands
22 on the estuary and provide both water supply reliability
23 and ecosystem benefits there.

24 Now, the foundation for this alternative, the
25 differentiation between the other alternatives being the

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1 way the water is conveyed through the Delta, but the
2 foundation of this alternative, again, is the water use
3 efficiency program; that is, we have urban conservation, we
4 have ag water conservation and efficient management of ag
5 waters, we have recycling and a special emphasis on water
6 transfers. In addition to the water quality program that
7 is included in this alternative includes actions for
8 control of toxic sources.

9 That includes actions for ag drainage
10 management, actions for mine drainage management as well as
11 land conversion actions that deal with some of the hot
12 lands from a water quality standpoint.

13 The alternative also is built on a foundation
14 of levee system integrity, which includes actions to
15 improve the Delta levee system, add additional stability
16 there, ecologically sound maintenance and stability
17 programs for Delta levees as well as emergency response
18 procedures to respond to the flooding such as we saw this
19 last year.

20 The additional part of the variable program
21 that is combined with the conveyance concept in this
22 example includes storage, offstream storage north of the
23 Delta, includes storage within the Delta, and additional
24 storage on the San Joaquin system by raising existing dams
25 on that system.

The benefits that the storage provide are additional water supply reliability for all uses, and that includes ecosystem uses, additional water storage within -- dedicated water storage within the reservoirs that would be provided as additional fisheries flows in the spring as well as additional water to shore up the water supply system reliability.

So as you can see there are these cross benefits among the programs that you realize by bringing the components together.

The ecosystem restoration part of this example alternative includes habitat development in all of the green areas that you see, development on the Sacramento River, development of habitat on the San Joaquin, measures to improve fish passage on the main rivers and the tributaries, watershed management for ecosystem as well as water quality benefits, and additional flows related to spring needs for fisheries throughout the system.

The benefits that we get from the interaction between the ecosystem program and the storage and conveyance program provide additional habitat, not only structural but habitat related to the flow and it's provided out additional storage and, of course, the habitat that we are creating, additional sustainability that will be available in the ecosystem because of the interaction

restoration and the water supply reliability part of the program, provides water quality benefits both for drinking water quality and for ag water quality and for ecosystem water quality.

The measures that we are taking there on toxics control and drainage management and watershed management provide substantial benefits for increased aquatic water quality in the main stems, in the Sacramento and the San Joaquin as well as within the tributaries within the system.

So, again, the parts of the program, storage, ecosystem, and water quality, are again working together to provide these cross benefits and to provide synergism between the benefits provided by the different parts of the program.

As I said earlier, the storage and conveyance part of the program is built on a foundation of water use efficiency, and that includes ag water conservation and best management practices, urban water conservation, water recycling and especially water transfers, a special emphasis on water transfers.

The benefits provided by that program in conjunction with additional storage and conveyance and the ecosystem parts of the program, along with water quality come together to provide additional system reliability and,

between the ecosystem program and the water supply reliability program will increase the water supply reliability not only for beneficial uses in a consumptive way but also increased reliability for water supplies for fisheries and other ecosystem needs.

The levee improvements portion of the alternative includes, as I mentioned earlier, the five parts of that program, the emergency response program, the ecologically sound maintenance and levee stability parts of the program and the program that deals with subsidence and curtailing of subsidence within the Delta.

Those improvements provide benefits in a wide variety of areas; water supply reliability improvements from the standpoint of reducing the risk to that system from levee failures, provides habitat benefits as a result of the part of the levee program which promotes habitat restoration on the levees within the system, and it also, of course, promotes system integrity which provides additional flood protection benefits for the land uses within the Delta as well as the infrastructure and people that live within the Delta.

The water quality part of the program, and that's designated by this -- this is supposed to be a drinking water glass with high quality water in it -- that part of the program working together with the ecosystem

again, that's reliability for both ecosystem water supplies and for water supply reliability for urban and agricultural use.

Water use efficiency programs also add linkages to ecosystem providing additional benefits there, reducing demands on the system, and also the water transfers part of the water use efficiency, of course, provide a way to provide both water supplies for the ecosystem and for urban and ag use and to reduce demands on the system which have ecosystem benefits.

Lester talked a little bit earlier about the operational concepts that will be tied to each of these alternatives and Alex has stressed the importance of that.

Again, with each of the alternatives you are going to see in April and May there will be operational concepts described. There will be a range of concepts which we are looking at concepts for operating the storage and conveyance facilities that would range from concepts that would be more focused on environmental benefits all the way to the other side of the spectrum, the concepts that are focused on water supply reliability.

So we are going to provide that range. We'll be looking at variations within that range during the following parts of the program, but in April you are going to be seeing these ranges that we are describing for the

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1 operation of the facilities and some of the benefits then
2 that are associated with those operations, both from an
3 ecological standpoint and from Water Supply reliability
4 standpoint.

5 The classic example that we have used for
6 operational concepts has been filling the reservoirs during
7 the least environmentally damaging times and then releasing
8 water from the reservoirs, dedicated water for fisheries
9 and ecological benefits as well as dedicated water for
10 shoring up water supply reliability.

11 This completes our example one.

12 Again, the focus here is to try to reinforce
13 the concept or re-introduce the concept that we had earlier
14 in the program that the common programs and the variable
15 programs come together to form a full alternative, that the
16 programs can only be understood completely within the
17 context of the full alternative and the synergism of
18 benefits we see between the programs across the board.

19 Now, we are going to move into a second example
20 alternative, and this is a variation of what we had in
21 Phase 1 as alternative three.

22 That is a dual conveyance system.

23 I am not going to spend a lot of time walking
24 through this as I did with alternative one but only
25 emphasize that again in this alternative, all of the

1 multiple benefits by linking the programs carefully
2 together.

3 So this has been kind of a preview again of
4 what you're going to see in April with more than a dozen
5 variations of all of these alternatives, of the three basic
6 alternatives, that is.

7 We want to -- you to consider this as the
8 context in which you are going to consider the
9 presentations that Stein is going to make to you on storage
10 and conveyance and Dick on ecosystem, that those programs
11 are melded together into these larger alternatives with the
12 other programs and that's the type of presentation that you
13 are going to be seeing in April and May as we start
14 considering the more detailed alternatives and the
15 information that we are going to provide about benefits and
16 impacts associated with those.

17 I think that's all that I wanted to say about
18 the example alternatives.

19 I'll turn this over to Stein and then we'd like
20 to I think field questions at the end if we can so we can
21 keep this all within the broader context.

22 CHAIRMAN MADIGAN: That's fine. Stein.

23 STEIN BUER: Good morning.

24 I'd like to -- can you hear me okay with this?
25 Do I have this high enough yet (indicating)?

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1 programs are there within the alternative, the foundational
2 programs of levee stability and integrity, the foundational
3 program of water quality, of ecosystem restoration, and
4 especially the water use efficiency program, the recycling,
5 the conservation, the water transfers, those serve as the
6 foundation to build this example alternative on, also, in
7 which we have displayed 7,000 cfs of isolated conveyance
8 capacity and then 8,000 cfs of conveyance capacity through
9 existing Delta channels.

10 Again, as with alternative example one all of
11 these programs work together to provide additional water
12 system flexibility both for ecosystem use and for water
13 supply reliability, provides a different level of
14 capability for water transfers, and in this case
15 produce -- produces a higher level of reduced entrainment
16 for the fisheries and a different level of improved water
17 quality for both agricultural and drinking water uses.

18 As with example one we also couple storage with
19 the conveyance concept and again storage north of the
20 Delta, offstream storage south of the Delta, also, and
21 additional storage on the San Joaquin system through
22 raising existing dams, storage in the Delta.

23 So all of these programs come together to
24 provide the full range of benefits. They work together.

25 There is synergism between the programs and we can produce

1 CHAIRMAN MADIGAN: Fine.

2 STEIN BUER: I'd like to accomplish two
3 things this morning with my thoughts.

4 First of all, to leave you with a fairly clear
5 impression of the analytical process for going through for
6 the storage and conveyance finding process.

7 Secondly, to lay the foundation for your
8 evaluation of the question posed for BDAC in the packet,
9 which is is the range of alternatives adequate for the
10 programmatic EIR/EIS.

11 Have you seen my show? I think we are all
12 done. We can break for lunch.

13 In Phase 1 the program defined the mission, the
14 objectives and three alternatives, and it developed four
15 common programs -- bring up the next -- just bring them all
16 up.

17 The Common Program for ecosystem quality, water
18 quality, levees, system integrity, water use efficiency and
19 the variable component, storage and conveyance.

20 The idea here is that these programs are
21 generally the same but help to fine-tune to adjust for the
22 linkages that need to take place between the specific
23 configurations of the storage and conveyance facilities and
24 these common programs.

25 Okay. Go to the next slide.

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1 Now, among the three alternatives the first
2 major alternative is with the existing Delta conveyance
3 system.

4 Then for alternative two we intend to explore
5 alternatives for improving the Delta's through-Delta
6 conveyance capabilities.

7 What I'm showing here is just a general
8 corridor to indicate that the pathway for water transfers
9 through the Delta is not indicated to indicate a particular
10 pathway, a specific pathway flow.

11 Alternative three also includes the option of
12 supplemental flow to isolated conveyance facilities.

13 So the three Delta -- the three main
14 alternatives then include the three solutions to the Delta
15 conveyance problem, plus the storage options both upstream
16 and in the Delta.

17 These include groundwater storage and
18 conjunctive use, in lieu conjunctive use and serve as
19 storage options.

20 Now, there is a very broad Geographic Scope to
21 the program so we are looking at tributary storage in the
22 Sacramento River watershed, tributary storage in the
23 San Joaquin watershed, in-Delta Storage and off aqueduct
24 storage downstream from the Delta associated with the State
25 and Federal facilities.

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1 Could we go to the next slide.

2 As we move through the Phase II process we have
3 several very important challenges that we need to meet.

4 First of all, we need to be sure that we are
5 open, obtain your input, incorporate your suggestions
6 because that's the only way that we can have your support
7 and move towards consensus.

8 Secondly, as you are well aware, we need to
9 complete a document, the programmatic EIR/EIS plus
10 identification of a preferred alternative.

11 And as we do this we have to be sure that we
12 lay a solid foundation for compliance with the Clean Water
13 Act, specifically, the 404(b)(1) regulatory process which
14 is quite rigorous and it demands that as you go through an
15 alternative selection process you explore every reasonable
16 option and evaluate the environmental and practicability
17 issues.

18 So we don't want to get to the beginning of
19 Phase III and find out that we have we misstated or failed
20 to jump over an issue and have to go back and start over
21 again. So in addition to your support we need to make sure
22 that we meet regulatory requirements of the process.

23 At the same time we need to move quickly, not
24 just because it's an expensive process and it's difficult
25 to continually engage the very large number of stakeholders

1 but also because the technical studies that we conduct have
2 a shelf life that is relatively short.

3 Modeling studies expire within a few months
4 after completion.

5 Field studies for environmental resources also
6 have a very short shelf life so it's almost like baking a
7 big banquet, all of the dishes have to be prepared at the
8 same time if you are going to successfully have a good meal
9 at the end.

10 Next slide.

11 This slide is really the heart of my
12 presentation so I'll be coming back here several times
13 talking about the concept here as a whole and then the
14 individual components of it.

15 What you see here is a flow of information from
16 left to right more or less in chronological sequence.

17 There are really two kinds of pathways here.

18 The top half of the slide -- can anyone not
19 read it here in the back?

20 Let me just use a pointer if I can figure out
21 how to point this.

22 These are operating parameters, system
23 modeling, spreadsheet post processing, Delta modeling and
24 three CalFed alternatives and multiple configurations.

25 That pathway is essentially a conceptual look

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1 at how the system would work with CalFed alternatives.

2 It involves modeling on the large scale and
3 modeling the specific information and impacts on the Delta.

4 As you can see, operating parameters are the
5 very first box in the process.

6 As Alex pointed out a few minutes ago, we
7 recognize, too, that the way a new system would be operated
8 in conjunction with the existing system is central,
9 fundamental to the success or the outcome of any kind of
10 facility we could construct.

11 You can build a particular facility and, for
12 example, you could operate it for a high annual yield by
13 filling and dumping it every year or you could operate it
14 to give you a higher secure drought supply by holding the
15 water for many, many years.

16 The net effect is an impact on costs and
17 available water supply.

18 You can operate it for urban water use, for ag
19 use, for environmental use.

20 So the ramifications of these operating rules
21 cannot be overstated.

22 At the same time I don't think it's CalFed's
23 role to design those operating rules. I think it's our
24 role to facilitate the flow information from the
25 stakeholders, build those suggestions into coherent groups

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1 of operating rules and then display the results for you
2 through the modeling process.
3 So with system modeling and spreadsheet post
4 processing and Delta modeling our hope is then to be able
5 to display for you what the effects of these new facilities
6 with operating rules might be.

7 The lower track here I show a facilities
8 inventory and screening, environmental evaluations,
9 engineering evaluations and groundwater evaluations.

10 This pathway is a recognition that facilities
11 are not just conceptual. They are real facilities located
12 some place with real impacts.

13 You have to consider geology, biology,
14 fisheries impacts, distance from existing facilities,
15 construction costs. All those things come into play
16 because these facilities have to exist some place.

17 And concurrently with the evaluation of the
18 system at a conceptual modeling level we have to cast a
19 wide net and determine which among these choices might work
20 and how we can sort through them to a reasonably manageable
21 group of alternatives.

22 This information then has to come together as
23 we formulate the three CalFed alternatives with multiple
24 configurations.

25 I say multiple configurations because, as we

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1 have stated it, the three alternatives really give you a
2 very wide range of potential activities and as we plan to
3 define them in the programmatic EIR/EIS in terms of ranges,
4 those ranges have to be rooted in reality.

5 They have to be based on solid costs, real
6 facilities, so that we are not just waving our hands when
7 we tell you the range is from zero to three million.

8 We have to be able to ultimately identify
9 physical sites where you can find three million acre feet
10 of storage and identify the costs associated with that.

11 Okay. Let's go to the next slide.

12 Let's talk a little bit more about the
13 operating parameters.

14 Next slide.

15 The kinds of operating parameters we are
16 talking about include what would be the constraints for
17 diverting water to offstream storage, for example, such
18 that you protect important ecological and biological and
19 hydrologic processes.

20 The Delta protective parameters are, of course,
21 critical and have been a source of tremendous discussions
22 over the years.

23 For the time being we have assumed that those
24 are essentially in place.

25 As we go through this process and the

1 discussions evolve certainly there will be discussions of
2 how any physical changes in the Delta may affect the need
3 for changes in operating rules -- or operating parameters,
4 excuse me.

5 If we choose to store water for environmental
6 benefits, at what point in time, what kind of releases from
7 storage would be most beneficial for those resources?

8 Would we release pulse flows in the spring?
9 Would we release a lower period of flat flows later in the
10 year or would we have a series of pulses for protecting
11 specific resources?

12 Those kind of things have been the source of
13 quite a bit of discussion and we have been receiving input
14 from stakeholders on this and other issues.

15 Similarly, storage and releases for water
16 supply are critical, both in terms of the cost of water, in
17 terms of the availability for the various users.

18 The issue of carry-over storage, I've touched
19 on a couple of times. It has a very profound effect on the
20 value, the cost of the water and the size of facilities may
21 be justifiable. So we have to consider not just the size
22 itself of the facility but the changing value of water over
23 time and availability.

24 Next.

25 Let's go to system modeling, next slide.

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1 The system as we know it now is remarkably
2 complex where we have many agencies and two major State and
3 Federal systems operating together in a very large and
4 complex hydrologic system.

5 So any model that's going to reflect that and
6 provide us with guidance how to operate in the future must
7 also be complex.

8 For the time being CalFed has chosen to use
9 DWRSIM which is a system modeled and incorporates both the
10 State Water Project, Central Valley Project, and all of the
11 major river systems that feed into the Delta as an
12 analytical tool.

13 This is a monthly accounting model which
14 addresses the operations of both the State and Federal
15 systems and the coordination that goes on between them.

16 I think I covered the other issues so go ahead.

17 This slide is brought up to indicate that
18 indeed the system is comprehensive and the model really
19 covers both the Sacramento and San Joaquin Valley and the
20 operations of all of these reservoirs either actively or
21 pre-operated in a modeling effort.

22 As we try to introduce new facilities into the
23 system then the model has to be modified to incorporate
24 those new facilities.

25 The effort to provide the tools to model new

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1 facilities began last August, and it included efforts to
2 incorporate upstream surface storage either offstream or
3 onstream, upstream groundwater storage, in-Delta storage
4 and adding isolated conveyance to the existing Delta
5 configuration as well as adding offstream storage
6 associated with the Delta conveyance system.

7 Quite a bit of progress has been made and the
8 model has been used now with these new facilities in a test
9 mode and we are moving towards the point which we can get a
10 valuable production output to look at these various
11 facilities.

12 This is the main analytical engine that will be
13 used to look at the system as a whole.

14 However, the system model, because of its
15 complexity, is very difficult to use for quick evaluations.

16 Next slide.

17 Keep going.

18 And if you look at the system as a whole, you
19 will notice that there are many, many rules governing the
20 allocation of water, but there are times during which there
21 is water above and beyond that which is required to meet
22 all of the regulatory requirements for in-stream flow, for
23 protecting the Delta, for navigational flows, for
24 diversions and so on.

25 So this is what I guess you'd call unallocated

1 using a large model like DWRSIM with the spreadsheet post
2 processing is that this approach is quick.

3 You can do literally hundreds of evaluations in
4 the space of a few days so that you can conduct sensitivity
5 analyses that would be really impossible to do with a
6 larger model.

7 However, it does not re-operate the system.
8 It's only working with that portion of the water which is
9 not already allocated.

10 But that's a portion of the water that we are
11 actually talking about using to address CalFed's multiple
12 goals.

13 The system does not integrate these new
14 facilities with existing facilities operation has left in
15 place permanent aqua from the DWRSIM and what in fact it
16 does is we can add additional facilities in the spreadsheet
17 and sequentially operate those and see how they would work.
18 So it's not a full emulation of the system but the
19 advantages are, as I said, you can move quickly through the
20 sensitivity evaluation process and use that to guide
21 further DWRSIM studies that would then give you a fairly
22 reliable comparative look at how new facilities would
23 affect water allocations as a whole.

24 Next slide, please.

25 The next slide shows Delta modeling.

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1 water.

2 And what the spreadsheet approach can do is to
3 look at the volume of available water and that's what a new
4 facility would be able to work with.

5 That is potentially available for diversion to
6 storage and re-operation.

7 So, for example, I show here a hydrograph from
8 a river system.

9 Go to the next slide.

10 And a typical operation we've been talking
11 about is allowing a pulse of water of sufficient magnitude
12 to protect existing fluvial and biological processes in the
13 river to pass by and then pick up a certain amount of water
14 that is deemed to be nondamaging to the fluvial processes
15 and put that in storage.

16 We got a little bit carried away with our art
17 here but it's supposed to indicate that this water is
18 flowing to storage (indicating).

19 Next.

20 In using our spreadsheet sometime later in time
21 we can then evaluate the option for releasing this water
22 from storage and evaluate the potential benefits either for
23 environmental or agricultural or urban purposes.

24 Next slide.

25 The advantages of coupling a system analysis

1 At DWRSIM the system model treats the Delta
2 more or less as a black box that requires certain out flows
3 at certain times to comply with existing standards.

4 It doesn't look at the interior of the Delta at
5 all of the things that are happening there, but, of course,
6 this is the most critical resource that the program is
7 concerned with and we need to look inside that black box
8 and develop a very good understanding of how the various
9 facilities and operating rules, operating criteria and
10 parameters, would affect that very precious resource.

11 Next slide.

12 I bring up this slide again to emphasize that
13 again operating parameters are critical for the evaluation
14 of Delta resources.

15 Now, the Delta simulation model in essence
16 simulates all the channels and interconnections within the
17 Delta.

18 It simulates the tidal flows, a simulates the
19 inflows, the consumptive use of water due to farming
20 activities and natural evaporation, even rainfall, both the
21 hydrologic balance from all of the key perspectives.

22 It also can simulate the movement of salinity
23 and particles within the Delta. It gives you a tool for
24 looking in great detail at the potential effects of
25 alternatives on the Delta.

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1 MS. MCPEAK: Does this include
2 temperature?
3 STEIN BUER: This does not include
4 temperature.
5 However -- and temperature is very difficult to
6 model in the Delta.
7 There have been some preliminary attempts to
8 model temperature in certain portions of the Delta with
9 some limited success.
10 But the main engine for analysis does not give
11 you reliable temperature information.
12 In other words, I think -- I wouldn't rule that
13 out for certain specific purposes, but the tried and tested
14 components of this tool are water flow, stages, velocities,
15 and salinity distribution, and these tools have been used
16 long enough to give us a pretty good sense for how well the
17 models do, and they do remarkably well in most cases.
18 Now, this brings up an interesting issue.
19 Earlier this fall the USBR and USGS suggested
20 to CalFed that the models really weren't up to snuff
21 because they hadn't been recalibrated over the last several
22 years and new information, new velocity information and new
23 geometric data was available and had not been incorporated.
24 And, furthermore, that this data suggested that
25 instantaneous velocities simulated in the model were

1 And you can do that without worrying too much
2 about the system as a whole. You can get a general idea of
3 how flow patterns and water quality patterns will change.
4 Then ultimately to get a really clear picture
5 of how things work you have to couple that with the system
6 model so that everything works together, so that upstream
7 releases provide flow to the Delta, diversions take water
8 from the Delta and the Delta simulation is completely
9 integrated with all those operations.
10 We have started the evaluation with looking at
11 the Delta more or less alone so we can get an early idea of
12 the effects of the very quite broad range of alternative
13 configurations that have been suggested by stakeholders
14 that we look at.
15 Next slide.
16 Okay. Now, we come down to facilities
17 inventory and screening.
18 And go to the next block, please.
19 The kinds of facilities that we have to look at
20 include potential surface storage facilities, groundwater
21 storage and conjunctive use opportunities, and various
22 conveyance facilities.
23 This slide is meant not to indicate that we
24 have identified all specific facilities and here they are
25 on the slide, but to give you a sense for the broad

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1 significantly off from what this new data indicated.
2 Well, we feel it's very, very important that we
3 are using the best available tools. It's not always
4 necessary that the tools be perfect, of course. They need
5 to be appropriate for the job.
6 But recognizing that as we move forward in the
7 process the demands on these analytical tools will become
8 more and more demanding.
9 We initiated an effort to recalibrate the Delta
10 simulation model and that effort has been going on now for
11 about three months and is nearing completion.
12 So we will have available a fully recalibrated
13 version of this model for use in the coming months.
14 Next slide.
15 There are really two ways of using this model,
16 at least two ways I'd like to talk about this morning.
17 The first is to use the model sort of in
18 isolation, to look at the rather -- the gross hydrodynamic
19 and water quality effects of a particular alternative.
20 That is, you can input new geometry associated
21 with a specific alternative, say, you are setting back
22 levees or enlarging channels or adding an isolated facility
23 and you want to ask what is the general effect on stages,
24 flows, velocity of salinity distribution, those things that
25 we are very concerned about?

1 Geographic Scope.
2 We have started by conducting an inventory to
3 cast a wide net that we hope has captured all the
4 potentially feasible physical facilities that are worth
5 looking at.
6 We may have missed something.
7 MS. MCPEAK: That's a lot of dots.
8 STEIN BUER: That's a lot of dots?
9 Actually, these dots only cover the surface storage options
10 and the inventory we have developed includes over a hundred
11 different, separate options.
12 And as I said, we may have missed something and
13 we have put together a report which we are distributing
14 publicly at the Workshop next week that defines our
15 inventory and it is our hope that with your input then we
16 will take the next step to complete that inventory so that
17 it's both satisfactory from the stakeholders' perspective
18 and from a regulatory perspective.
19 Now, after we've cast this wide net and
20 collected this very large group of facilities we have to
21 have some kind of a rigorous and well documented way of
22 sorting through that.
23 Some facilities of course have been considered
24 many times in the past and because of costs or
25 environmental problems or engineering problems have not

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1 gone forward.

2 But this has occurred over a period of many
3 decades. So to be fair, we're going to need to look at
4 this in a rigorous way so that all of the facilities get
5 equal comparison.

6 This creates a big problem because casting such
7 a large net puts tremendous requirements in terms of
8 developing information to feed the screening process.

9 The general approach we plan to take in our
10 initiating is to conduct what I guess what you'd call a red
11 flag review. Some facilities will fall out relatively
12 quickly without a great deal of analysis and then as you
13 discard those and get to the more and more viable ones you
14 need more and more evaluation.

15 To complete that screening process -- go to the
16 next slide -- we need environmental information.

17 And what I'm talking about now is not
18 associated with operations as Alex was referring to but the
19 footprint evaluations, when you construct the facility in a
20 particular Valley offstream.

21 For example, you are going to be affecting
22 dramatically the land use in that area. It's going to be
23 inundated and you have to consider sensitive species,
24 archeological resources, geology, proximity to other
25 conveyance facilities. All of those things have to be

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1 looked at.

2 And then evaluate it in a systematic way. Our
3 plan is to put together and we're bringing this now a
4 multi-disciplinary task force to conduct the screening so
5 it's not the CalFed staff internally. It would involve
6 other agencies and interested parties in that.

7 Next slide. Keep going. Keep going. Bring
8 them all up.

9 This slide conveys to you the concept that we
10 are not going to go out and conduct original field studies
11 at this level in the investigation.

12 We are very conscious of the expense and we
13 don't want to conduct needless studies. We want to conduct
14 studies that have to be done but no more than that.

15 So the first step, of course, is to draw on
16 existing information.

17 Previous studies, a natural diversity database
18 put together by Fish and Game, aerial photography and
19 consultation with locals who may know a great deal more
20 about these facilities than we do are the kinds of
21 information that we'll be relying on in this initial
22 environmental screening.

23 The level of detail is commensurate with the
24 programmatic description of the existing environment.
25 That's our goal, to be at that same level.

1 Next slide please.

2 Now engineering evaluations are critical, too,
3 because ultimately that answers the question of
4 practicability.

5 Is a particular facility cost effective?

6 Is anyone going to be willing to pay for it?

7 Is it practical to construct?

8 Next slide, please.

9 Again, to a large extent for this first cycle
10 we are relying on existing information but that's been
11 collected over the last 50 years and so it's important for
12 us to somehow be able to compare those studies.

13 But the crudest way to go about that is to take
14 the cost estimates that have been developed from these
15 previous studies and index the costs to 1996 -- 1997
16 values -- time flies when you're having fun -- and that
17 gives you the first rather crude way of comparing
18 facilities. And if you find some facilities have a very
19 high cross, an index to current levels, chances are that a
20 more detailed look will now indicate that the facility
21 suddenly has become cost effective.

22 So this is a tool that may be used in screening
23 certain facilities that clearly aren't going to be viable.

24 In an ideal world we would go through this
25 evaluation for all of the facilities and then do a careful

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1 screening and ultimately end up with a small group of
2 facilities that we could then evaluate in more detail for
3 the programmatic EIR/EIS.

4 We don't really have time to do that
5 sequentially and so to provide information for the
6 programmatic EIR/EIS we are selecting representative
7 facilities for more detailed evaluation, more detailed
8 engineering studies, cost evaluations and environmental
9 work.

10 Now, there is a risk associated with that. We
11 might miss something. We might miss the target and we'll
12 have to go back and backtrack, but if we are exercising
13 reasonably good judgment, most of our early investigations
14 will provide useful in later evaluations.

15 Next.

16 Next slide.

17 Groundwater evaluations we are dealing with a
18 little bit differently.

19 We recognize that this is a very, very
20 sensitive topic and that any kind of project requires very,
21 very close coordination with and support of local entities.

22 So our approach is to reach out through the
23 various communities where there are potential opportunities
24 for groundwater banking and conjunctive use and try to
25 learn from the local entities, local interests, what their

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1 concerns are, what the potential impacts are, and if there
2 is opportunity for synergy and build a program -- build the
3 program opportunities from that level.

4 We recognize that any kind of pre-estimates of
5 project yields are premature until you've gone through
6 those steps.

7 And so we are not going to the engineering
8 feasibility level at this point.

9 We have a consultant, Anthony
10 Saracino (phonetic), working for CalFed who's
11 systematically meeting with interested agencies throughout
12 the Sacramento and San Joaquin Valley to learn more about
13 those concerns and interests.

14 Recognizing the importance of this in the
15 overall mix of storage, water transfers, water use
16 efficiency, we want to give it a lot of attention but we
17 also want to be sensitive to local concerns.

18 And then we come to the key box where we put it
19 all together, three CalFed alternatives with multiple
20 configurations.

21 As I said, if we had all the time in the world
22 we would go through all these evaluations first and then
23 have a small group -- at least a smaller group of
24 configurations that have already gone through a rigorous
25 screening process.

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1 And ultimately that screening process will be
2 completed, but to meet our time schedule, and I think to
3 meet our analytical needs, and this is one of the questions
4 that you need to answer, I think, in the coming weeks and
5 months, is is this an adequate approach?

6 We have a design and a draft basis, a
7 preliminary basis, 16 configurations, that we've tried to
8 use as book ends to get around this problem.

9 You know there are literally thousands, tens of
10 thousands, even hundreds of thousands of possible
11 combinations of facilities coupled with operating rules and
12 we can't look at them all and even if we could, I think it
13 would be overwhelming for the stakeholders community to
14 follow that.

15 So we have to start some place to get the
16 analytical ball rolling and that's what we propose to do.

17 When we say book ends the implication is you
18 are going from A to B but we are really working in several
19 dimensions at once, capacities, locations, operating rules,
20 so we are actually trying to get our hands around a beach
21 ball, not a series of books, and that's why book ends
22 requires more than two alternative configurations. Okay.
23 Next slide, please.

24 Very, very important is the issue of linkages
25 to the Common Program.

1 Next slide please.

2 Keep going.

3 So far I've talked to you about the analytical
4 process that we are employing to define and refine the
5 storage and conveyance elements of the program.

6 Well, that may be viewed as a sort of framework
7 for the other common programs and I say it's a framework
8 not because it's more important but because the storage and
9 conveyance component define how water moves in the system
10 and therefore all of the common programs have to be
11 properly integrated with that.

12 So there are two ways to look at this linkage
13 issue.

14 First of all, as we have tried to put together
15 the 16 configurations embedded within the three
16 alternatives, we have tried to do so and consider linkages
17 along the way. For example, in Delta conveyance
18 configurations we consider transportation corridors. We
19 consider flood ways. We consider land use. We consider
20 cities and towns and other competing uses.

21 And we've tried to at least start the process
22 by considering linkages to all the resources.

23 Now, secondly, as we move into the next phase
24 of actually integrating the four common programs with the
25 storage and conveyance components then we have to fine-tune

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1 those common programs to make sure that they are tightly
2 integrated.

3 In my view, and maybe I'm just -- my personal
4 view here, one of the most challenging and interesting
5 aspects of our job are to integrate the ecosystem storage
6 components and the storage and conveyance because in the
7 storage and conveyance we are talking about specific
8 facilities and any time you are doing that there are
9 opportunities for also synergistic, creation of habitat and
10 reduction of impacts. I'm excited about the opportunity
11 for the close integration there. It's not to diminish the
12 very great importance of the linkages with water use
13 efficiency, water transfers, and these other elements.

14 I'd like to digress for just a moment to say
15 that the demand reduction in water transfer elements are
16 also part of our analytical approach, I should amplify a
17 little more on that, in that we can evaluate a range of
18 demands and the demands will vary as a result of various
19 conservation, water transfer, water reuse options and so we
20 have the opportunity and will exercise that of displaying
21 the effect of alternatives over a range of demands.

22 For our initial evaluation we've used
23 relatively high system demands because it helps clarify the
24 differences between the alternatives, much in the way
25 that a prism will spread light out putting a heavy system

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1 demand on the alternatives, more clearly amplifies the
2 differences between them.

3 Okay. Next slide.

4 That was it, right? Okay.

5 I am going to jump back to low tech here for a
6 moment.

7 I think given the late hour and I hear some
8 growling stomachs here, I don't want to take a lot of time.

9 Let me just display three Delta conveyance
10 configurations for your view, just to give you a flavor for
11 the 16 that we've come up with.

12 The 16 configurations were based on input from
13 agencies and stakeholders throughout Phase I and the early
14 part of Phase II, and they are very preliminary, and we
15 continue to seek input.

16 And the question, of course, we want to ask is
17 ultimately do we have an adequate range for evaluation?

18 Now, how do I turn this thing on (indicating)?

19 Oh, the red button, okay.

20 Within the general category of alternative one,
21 this particular alternative, alternative 1C includes
22 re-operation of the State and Federal facilities, South
23 Delta improvements, which implies the improvements of
24 conveyance capacities in the South Delta channels and
25 additional gates of the Clifton Court Forebay, an

1 a whole are willing to bear.

2 We do try to balance the solutions but, for
3 example, this is a much lower level of implementation in
4 terms of public costs than, for example, this
5 configuration, alternative 3-B, which includes a total of
6 about seven million acre feet of storage in the system, a
7 5,000 cfs open channel conveyance facility, through-Delta
8 conveyance improvements, the flood way to address the very
9 serious flood concerns associated with the Mokelumne River
10 system and improvements in the South Delta to address the
11 longstanding concerns there. Other configurations include
12 massive habitat, aquatic habitat creations, alternatives,
13 multiple intakes in the South Delta region, western Delta
14 high state of conveyance.

15 There is a whole series that we have tried to
16 design, incorporate linkages and we'll display for you next
17 week at the Workshop for your consideration and further
18 modification.

19 Well, in this talk and I'm winding up here I've
20 tried to lay out the analytical approach that's befalling,
21 I've tried to identify the challenges with which we face,
22 which I think are daunting, and we have no illusions.

23 This is going to be a very hard process, due to
24 the broad scope, due to the complexity of the system and
25 due to the timeline which continues to create challenge for

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1 implementation of the barriers to protect agricultural
2 water uses and fisheries benefits in the South Delta
3 region.

4 It also includes three million acre feet of
5 upstream storage in the Sacramento tributaries, one million
6 acre feet of aqueduct storage associated with the State and
7 Federal export facility, 500,000 acre feet of groundwater
8 storage, location undetermined, and 500,000 acre feet of
9 groundwater storage in the San Joaquin Valley.

10 Groundwater storage in this context is just
11 shorthand for groundwater banking and conjunctive use in
12 general.

13 This is alternative 2-A and this includes -- I
14 apologize for the quality of these graphics. We just plain
15 ran out of time so -- but it includes constructing setback
16 levees along the north Mokelumne River for both flood
17 protection, create a floodway through that region and to
18 improve the water quality within the Central Delta and in
19 export facilities, as well as the improvements in the South
20 Delta I just spoke about.

21 The -- I should digress for just a moment to
22 say that the 16 alternative configurations that we have
23 drafted are designed not necessarily to achieve the same
24 level of benefits because we don't really know at this
25 point what level of costs the stakeholders and the State as

1 my staff who have been working overtime for many weeks to
2 bring this information together for you.

3 The presentation you just heard is similar to
4 what I plan to present at the Workshop next week. You have
5 kind of a flavor for that. I'll present it in more detail
6 and I will kind of roll out all of those 16 configurations.

7 And then I guess I should close by leaving you
8 with the question have we adequately characterized the
9 range to be used for the programmatic EIR/EIS evaluation?

10 Thank you.

11 CHAIRMAN MADIGAN: Thank you, Stein, very
12 impressive.

13 Lester.

14 EXECUTIVE DIRECTOR SNOW: I guess I would
15 like to reiterate the point Stein made several times but
16 it's worth noting that within these basic 16 basic
17 principles is making sure we are bracketing quite a wide
18 range and what that ends up to in storage and conveyance is
19 looking at a range in which you are not doing any
20 facilities at all.

21 You are going basically with the existing
22 system which means that, in fact, you may have less water
23 deliveries available to a high end with a lot of facilities
24 that I think by almost anybody's standard you wouldn't want
25 to do or are not affordable so we are trying to get that

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1 range of storage and conveyance with basically no changes
2 whatsoever to a lot of modifications in the system.

3 And we think that gives us a nice bracket and
4 then the others can kind of fill in with nice increments
5 between those two extremes.

6 We think that by modeling those, looking at the
7 different levels of integration, that we then can provide
8 to BDAC, to the public a broad set of perspectives on how
9 these things can fit together.

10 CHAIRMAN MADIGAN: Thank you.

11 Sunne.

12 MS. MCPEAK: Mr. Chairman, I think Lester,
13 you and Stein and Steve, you've done a very good job of
14 laying out this analysis process, and Stein several times
15 has posed the right question, and, that is, is it adequate?

16 We are at a pivotal watershed place in this
17 whole process.

18 If it is not adequate and if there is any
19 objection to this analysis then we need to get it out on
20 the table and I think it's important enough, Mr. Chairman,
21 I'd like to suggest that in addition to asking that
22 question today that it really be incorporated into the
23 meeting on the 10th of April, the next meeting, with an
24 explicit asked to the participants around this table, does
25 this process need to be changed, improved, modified in any

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1 way in order to capture what we think is good analysis.

2 If we don't and when then we are a
3 year-and-a-half down the road we are in deep trouble if
4 there are some flaws.

5 As we were going through it --

6 CHAIRMAN MADIGAN: That's a good point and
7 we'll do that.

8 MS. MCPEAK: Good. Okay.

9 I know my assessment of it is probably a lot
10 more superficial than most people's and I asked questions
11 to Lester, got a couple of things out and maybe understand
12 that you've done an adequate job on the calibration of the
13 modeling.

14 Because that's a very vulnerable point if it
15 hasn't been.

16 On the range there is -- we have in this all
17 the options go from five to 15,000 cfs.

18 I've actually heard before a discussion here
19 that would take it down to 3,000 and I really want to just
20 say please look at that and be able to represent back to us
21 why you wouldn't do that expanded range.

22 The temperature issue that Stein responded to
23 me, and I think I understand there is a correlation with
24 flows, but that in terms of habitat is an issue that we
25 need to at least have addressed as if we haven't taken that

1 into account on the modeling.

2 So those are the kinds of things, the sort of
3 questions that I was asking Lester as we were going
4 through, Mr. Chairman, but I really want you to
5 confront -- have us confront as a group the process and
6 know would we approve it or can improve it but get a sign
7 off before too much more work is done.

8 CHAIRMAN MADIGAN: I agree. Excellent
9 point.

10 Tom.

11 MR. GRAFF: I have a question, which is as
12 you evaluate all of these alternatives is there an
13 institutional screen?

14 I mean, something that says, for example, I
15 heard Steve say a couple times that water transfers were
16 going to be a major component of at least many of the
17 alternatives, maybe all.

18 Is someone going to make an evaluation how
19 feasible that is or what needs to happen in order to make
20 it feasible?

21 EXECUTIVE DIRECTOR SNOW: The short answer
22 is yes, and, in fact, I think that's one of the criticisms
23 that has been made, is that we have not brought along the
24 transfer concept in as much detail as we have other
25 components, but, in fact, as we have said at a policy level

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1 on a number or occasions, some more efficient market
2 transfer system is a part of all of the approaches.

3 We have a hard time envisioning an alternative,
4 a successful alternative, that does not incorporate the
5 principle of market transfers and that has been an issue of
6 some controversy at previous BDAC meetings.

7 We have on track now a process of trying to
8 develop some drafts and identifying issues for what needs
9 to happen to make water transfers more a reality and in so
10 doing making sure the transfers take place with proper
11 safeguards and criteria so that transfers don't end up
12 causing either environmental or economic harm.

13 But that has to be part of the program.

14 CHAIRMAN MADIGAN: Okay.

15 Stu and then Alex.

16 What I obviously expect to do here pretty
17 quickly is break for lunch.

18 And we will have a full discussion time after
19 lunch for members of the public as well as for the
20 completion of Dick Daniel's report and participation by
21 members of the BDAC.

22 But if you've got a couple of questions now,
23 Stu and Alex, then let's go ahead and take them.

24 MR. PYLE: In Rick's presentation when he
25 was talking about the Workshops there will be next week and

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1 then Rick indicated I think that comments will be up until
2 the 8th of April, something like that, if I have the right
3 item -- that you will have a period that -- you will have
4 the Workshop, you will expect to get comments back and then
5 you will begin to make the decision process.

6 What I'd really like to know is what
7 information is going to be available for those expected
8 that are wanting to make comments to have and to analyze
9 other than, for instance, on the alternatives simply a list
10 of the items included?

11 Is there going to be any evaluative material in
12 there, for instance, the costs that he talks about or the
13 impacts or is it up to each reviewer who comes, I assume,
14 at the Workshop next week it's basically going to be a show
15 and tell on what's included in each of the 16
16 sub-alternatives, but then my question is how much detail
17 will there be and what will individuals go away with that
18 they'll have to prepare these comments that then come back
19 to you?

20 EXECUTIVE DIRECTOR SNOW: There is a
21 number of parts to the question.

22 I'm not sure -- I mean, we will present stuff
23 on water use efficiency and storage and conveyance next
24 week at a Workshop, and we would like to get feedback on
25 that particular level of detail, but that is not by any

1 particular level of detail and in the case of storage and
2 conveyance we'll be able to explain the 16 approaches that
3 we have, not have impact assessment next week but more
4 configuration.

5 Somebody may say -- everybody may say that your
6 high end is ridiculous, seven million acre feet of storage?
7 Nobody can afford that, you are wasting time modeling it.
8 If everybody says that then we have to evaluate that in
9 terms of how much time we want to spend on it. So there's
10 those kinds of observations that can help us make
11 adjustments as we go.

12 Steve, do you want to --

13 MR. PYLE: I was wondering what do you
14 expect to get out of the Workshop? Do you expect to get
15 comments on are the proper alternatives covered or are the
16 alternatives presented worth pursuing any further than a
17 cursory examination?

18 MR. YAEGER: well, I think, Stu, maybe to
19 answer your question, what level of information we are
20 going to be presenting at the Workshop is a sensitivity
21 analysis.

22 We've spent the last several months trying to
23 nail what we think are the break points in the performance
24 of storage, for instance, and we'll be presenting that
25 analysis.

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1 means the last place that people will have an opportunity
2 to comment on those two programs.

3 It's just a place for us to get some feedback
4 as we continue on with impact assessment.

5 In fact, kind of the more pointed review, I
6 think that you're referring to, when you've got some
7 analysis associated with it comes later in the summer when
8 we actually run the model, we've got some indication of
9 performance and actual impacts and those are
10 related -- there's two types of Workshops that will be
11 coming up.

12 One series is I think what Rick referred to
13 as -- are they simply called impact Workshops -- yeah, I
14 think the impact workshops where we actually report on here
15 is what we are getting as impacts to these kinds of
16 actions.

17 And then there is another series of Workshops
18 that we've scheduled. They are simply alternative
19 Workshops where we expect to go around the State and be
20 able to explain in a lot more detail how these pieces fit
21 together.

22 So those are opportunities -- and every time as
23 we go through the summer we have a Workshop we've got more
24 detail.

25 So the one next week we want a feedback on that

1 What we are trying to do is nail the right
2 range from a physical and operational standpoint so we can
3 look at it during impact analysis. So we'll be presenting
4 that information and asking the Workshop participants to
5 review our techniques, have we approached this correctly,
6 does the sensitivity analysis that we've done indicate that
7 this is the right range from a physical, hydrologic
8 standpoint?

9 There is some cost information that will be
10 presented but it's not a real detailed cost analysis yet.
11 All of that will be evolving as we move forward in impact
12 analysis on some of the prefeasibility studies aiming
13 towards the fall time frame when the programmatic document
14 comes out in a draft form.

15 STEINBUER: Could I just ask -- I don't
16 know if my -- is my thing on here (indicating)?

17 I'd just like to add for the Workshop next week
18 we are handing out a technical compendium. It's about 400
19 pages, which is a very brief summary --

20 MS. MCPHEAK: (inaudible)

21 MR. PYLE: Yeah, I'll read that.

22 STEINBUER: well, obviously you'll have
23 some time to respond to that afterwards. I wish I could
24 say that we've completed the sensitivity evaluations using
25 the spread sheets. A tremendous effort has gone into their

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1 development and what you'll see next week is an evaluation
2 of south of Delta offstream storage with a limited range of
3 operating criteria to illustrate the method and to get
4 feedback on that.

5 Our staff is continuing to plow away on these
6 things. It is a tremendous effort that is underway.

7 Similarly we have preliminary evaluations of
8 some alternatives in terms of Delta impacts, simulation
9 modeling, sensitivity studies. We've displayed some of the
10 feedback we've gotten from stakeholder groups in terms of
11 operating criteria and we provided a great more detail on
12 the alternative configurations that we have kind of started
13 this discussion with.

14 CHAIRMAN MADIGAN: Stu, did you want to do
15 a book report for the class?

16 Alex.

17 MR. HILDEBRAND: The questions posed in
18 our packet here are do the configurations of storage and
19 conveyance facility as presented adequately represent the
20 range of options for impact analysis, but I come back to
21 the point that we also have to look at the range of
22 operating plans for those facilities in order to comment
23 intelligently on that.

24 And I would hope that in the packet for the
25 next meeting we would have that all laid out for us so that

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1 we can write it up before we come here and not spend an
2 hour going through the whole thing orally and can proceed
3 in a discussion of whether we think it's adequate and when
4 we come to analyzing these things I think we have to look
5 not only at the benefits and impacts if it's operated as
6 planned but we also have to consider the question of what
7 are the benefits and impacts if the growing urban
8 electorate has the political power to change the way it's
9 operated?

10 And to some degree I think we have to address
11 that.

12 CHAIRMAN MADIGAN: Lester.

13 EXECUTIVE DIRECTOR SNOW: Well, part of
14 the issue is chicken and egg. I mean, to come up with a
15 good operating plan you need to know what you're operating
16 and so, I mean, that's the dilemma that we have.

17 We can't do them simultaneously and so we've
18 tried to come up with configurations because as you change
19 configurations it changes operating parameters.

20 You move diversion points, then you have a
21 whole new set of operations and so we tried to do it in a
22 layered way of trying to figure out if we have got a
23 reasonable range of facility approaches and then you have
24 to overlay on that range of operating parameters and so
25 think we are at a point where we are starting to put those

1 things together and clearly that all has to come together
2 at this point.

3 MR. HILDEBRAND: Yeah, but the impact of a
4 7,000 cfs isolated transfer facility depends a great deal
5 on how it's operated.

6 EXECUTIVE DIRECTOR SNOW: Exactly and you
7 have to analyze that.

8 MR. HILDEBRAND: And we haven't seen
9 any analysis of -- how does the staff anticipate this would
10 be operated when we are restricted either from water
11 availability or for environmental reasons to exporting less
12 than 7,000?

13 Are we going to take it all through the
14 isolated facility and if not, how are we going to determine
15 how much goes the other way and how are we going to assure
16 that some goes the other way and things like that?

17 I just don't think we can intelligently address
18 a thing like that without more information on the way it's
19 to be operated.

20 And, again, I would hope that that can be
21 presented to us in writing so we spend less time at the
22 meeting talking about the proposal and more time talking
23 about what we think of the proposal.

24 CHAIRMAN MADIGAN: Sunne.

25 MS. McPEAK: Obviously, what Alex is

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1 saying is absolutely true but here may be part of the
2 difficulty we are having and also what's maybe part of the
3 undercurrent that fueled letters we had earlier.

4 The operations of those facility are predicated
5 on the restoration of the ecosystem and the amount of water
6 that must flow at certain times in order to meet habitat
7 restoration needs.

8 And those all have to get established in order
9 to be able to answer Alex's question about operations. I
10 mean, so you'd have to have a given in terms of the
11 baseline for restoration, water flowing at what time during
12 various kinds of years, normal, dry, wet, very wet.

13 That then gives you the sort of then a new set
14 of overall parameters on the operation of any of those
15 facilities when things can be filled, when the conveyance
16 facilities are operated, et cetera.

17 And so we will have -- I mean, we have to come
18 back to answer Alex's question, but what we are getting in
19 these other pieces of correspondence is a undercurrent or
20 suspicion that we are not going to make that full
21 commitment upfront on what is needed for the restoration of
22 the estuary.

23 EXECUTIVE DIRECTOR SNOW: Yeah, that's
24 probably true and I guess there is a couple of answers to
25 that.

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1 I think when we do an evaluation, particularly
2 at the programmatic level we want to evaluate ranges of
3 operating parameters so you want to operate a given system
4 in a number of different ways to see what the result is.

5 The other problem, of course, we have is that
6 we don't know everything now. And so a lot of this becomes
7 adaptive management. We may all agree on a particular flow
8 regime that we think is beneficial to the ecosystem and 20
9 years from now decide that it needs to be give than that.

10 So it's not as simple as everybody agreeing to
11 an operating parameter. It's also important that we
12 understand that there needs to be mechanisms to identify
13 that, which is both an opportunity and a threat. I mean,
14 that's the dilemma.

15 MS. McPEAK: Right.

16 STEIN BUER: May I say a little bit to
17 respond specifically to Alex's question about operating
18 rules.

19 Two specific things I want to say. Number one
20 is I think that our role as CalFed staff is to facilitate
21 the evaluation of operational concepts that are essentially
22 developed by stakeholders because ultimately we have to
23 reflect the range of concepts in the stakeholder community.

24 Secondly, to get the process started we did
25 make specific operational assumptions for this first CalFed

1 criterion where we can establish a minimum export
2 requirement through the Delta either as a total volume per
3 month, and, secondly, as a percent of total exports.

4 So we have built into the analysis some knobs
5 that we can turn to fine-tune this as we get further input
6 from stakeholders.

7 But ultimately we see our role not as dictating
8 a solution but facilitating the process by feeding back to
9 the stakeholder community the results of the suggestions we
10 get, what are the implications we could suggest changing
11 the standards so and so?

12 We can model that, display that and see how the
13 community responds.

14 MR. YAEGER: Just to summarize, Alex, we
15 are going to be presenting at the Workshop this range of
16 operating criteria and parameters that we have developed in
17 the last several months and any kind of operations in
18 between are possible.

19 We are looking for input as to what other kinds
20 of operational parameters we ought to look at so that's the
21 way we are headed.

22 MR. HILDEBRAND: I am not clear why it
23 goes to the Workshop before it comes to us, but laying that
24 aside there is still the question that if you take some
25 fallacy at best with an isolated facility in order to get

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1 evaluation and to respond to the specific example that Alex
2 raised, what we assumed to get the evaluation started for
3 isolated conveyance was that the existing Delta standards
4 were in place and would continue to be in place with the
5 exception that isolated conveyance flow would be exempted
6 from the export inflow ratio.

7 And the reason we felt that was a reasonable
8 place to start is because that ratio designed to limit
9 entrainment of organisms from south of Delta export
10 facilities and, therefore, it seemed reasonable to us to
11 exempt isolated conveyance from that standard. All other
12 standards were in place.

13 Now, if it turns out that isolated conveyance
14 is very effective in protecting Estuarian resources,
15 ultimately there may be an opportunity for relaxing, for
16 altering the flow standards or Water Quality Standards.

17 But that's the position we started from.

18 In addition, recognize that the export
19 facilities that are currently are operated in the south
20 Delta have kind of a dual role.

21 On the one hand they have been implicated in
22 tremendous damage to the Estuarian resources. At the same
23 time they are also exporting poor quality of water at
24 times, which is in a sense beneficial to local water users
25 and so we built into the analysis the capacity to -- a

1 better export water quality you are obviously going to
2 degrade the water quality in the Delta. Now, you may be
3 degrading it within the limits of the standards but those
4 standards are limits. They are not -- and they are assumed
5 that the averages are going to be better than that.

6 Furthermore, the standards are at locations
7 that are predicated on the protection of the rest of the
8 Delta because of the kinds of flows that exist, and if you
9 change the flow regime those standards and the locations at
10 which they apply may no longer be appropriate. So it isn't
11 good enough to just say we are going to still meet the
12 standards. In fact, I'm a little uncertain as to whether
13 you really can.

14 And in your situation where you take 7,000 cfs
15 through the isolated facility and there is some total water
16 availability --

17 CHAIRMAN MADIGAN: That is an excellent
18 question.

19 We are going to get to it after lunch.

20 Everybody has been extraordinarily patient
21 here. Let's try to get back about ten minutes after one.

22 I understand that box lunches are in the back
23 somewhere for BDAC members.
24
25

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<p>1 (Whereupon the noon recess was taken at 2 12:40 p.m., after which the following 3 proceedings were had at 1:28 p.m.:) 4 5 CHAIRMAN MADIGAN: All right. The hour of 6 1:27 has arrived, and it's time for us to get started. 7 We have a business I and interesting afternoon. 8 So we are going to pick up again with the 9 component integration. Let's see if Marcia is here. She 10 had a question just before lunch. I don't see her. When 11 she gets back we can deal with that question. 12 All right. We are going to go on to the 13 presentation on ecosystem restoration by Dick Daniel. 14 Dick. 15 MR. DANIEL: Thank you. 16 In your packet for those of you who didn't get 17 it in the mail but rather picked it up today there is a 18 fairly extensive and reasonably concise overview of the 19 ecosystem restoration program plan and in the interest of 20 time and opportunity for discussion I am not going to go 21 over that in any great detail at all, but rather I'm going 22 to talk to you about some of the foundational basis for the 23 ecosystem restoration program plan, the concepts that we 24 are using to put it together and how we think it will 25 produce the necessary product.</p>	<p>1 adaptive management offers us an opportunity to make 2 changes in the course and structure of the program as we go 3 along. 4 Adaptive management will help us stage 5 implementation where we go out with pilot projects and 6 evaluate the results, pursue that more or less accordingly. 7 Monitoring, monitoring is a very important part of the 8 program that we are developing. 9 We are proposing a very comprehensive 10 monitoring program that will break a lot of new ground in 11 the Central Valley in its monitoring of the ecosystem and 12 will build on the existing programs associated with the 13 inter-agency ecological program and the camp monitoring 14 program that will soon become an part of the Central Valley 15 Project Improvement Act. 16 We also have a suite of indicators. For each 17 of our actions we are developing means to measure progress 18 towards achieving the implementation objective. Those are 19 the indicators of ecosystem health that we are putting 20 together and they are very comprehensive. 21 Finally, I want to point that we intend to do 22 some focus research. In the context of answering some of 23 the important questions in the estuary that have not been 24 dealt into, have not been resolved previously but need to 25 be answered in order for us to progress.</p>
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<p>1 First of all, the ecosystem restoration plan 2 has as its structure or foundation these implementation 3 objectives. 4 The implementation objectives in our jargon are 5 the what we want to accomplish. All of the implementation 6 objectives have a statement in them that incorporates the 7 phrase "in order to". 8 That represents what it is that we want to try 9 and restore into the ecosystem and how we want it to 10 produce. 11 Following down from those implementation 12 objectives we have targets. The targets are the numerical 13 objectives, they are the how much, how much in terms of 14 acre feet, how much in terms of yards of gravel, how much 15 in terms of acres of various habitat types. 16 The actions that we have included in the 17 programmatic version of the ERP are at a programmatic level 18 and the actions represent alternative ways in which one 19 might be able to achieve the targets. 20 Overriding all of this structure associated 21 with the implementation objectives, targets and 22 programmatic actions is the concept of adaptive manage. 23 We recognize that we are not certain in some 24 cases as to how much or exactly where. 25 We want to go forward with our actions and</p>	<p>1 Again, and I don't want to overemphasize this 2 but I want everyone to understand. 3 Adaptive management of the actions will 4 disclose to us those efforts that need immediate and full 5 implementation with their scientific consensus as to the 6 need, scientific consensus as to the probable result. 7 There are also some actions that we are 8 proposing that will require staged implementation, 9 monitoring of the results, evaluation of the results and 10 perhaps changes in the actions that are being proposed. 11 Then the third group is where there is some 12 additional scientific uncertainty where we propose to do 13 pilot or demonstration projects, again, evaluate the 14 results, perhaps focus our research as a result of those 15 pilot or demonstration projects. 16 Again, a little bit more foundation on the 17 ecosystem restoration program plans strategy. This does 18 represent a paradigm change. 19 In the past our focus has been on the species 20 and the stressors or limiting factors associated with those 21 species. 22 What we are proposing to do under this program 23 is to focus on ecosystem processes, to take a look at the 24 functions of the ecosystem and how it supports the species, 25 how it builds and develops the habitats that support the</p>

1 species, all the while taking a look at the stressors in
2 the system that impact these processes, functions, habitats
3 and ultimately the species.

4 For ecosystem processes we are focusing stream
5 flow, sediment supply, geomorphology and hydrology.

6 Let's go to the next screen.

7 One of the things that we want to emphasize is
8 how stream flow modifies the system and provides the
9 habitats and the variability in the system.

10 Stream flow can be looked at as a source of
11 energy in our river system, the energy that forms the
12 channels, the energy that transports materials, the energy
13 that builds the habitats and in some cases destroys those
14 habitats.

15 In addition to transporting the materials
16 downstream stream flow also provides migratory pathways for
17 the fishes that move up and down the stream.

18 This little bit of an icon type graphic here is
19 there to illustrate the variability that we have in our
20 hydrograph in the way in which we look at stream flow in
21 the system and it's that variability that tends to be the
22 driving force, provides the energy for the maintenance of
23 the system.

24 I'm not sure how much utility this particular
25 figure has.

1 That's the way in which nature originally built the
2 wetlands that were present in the Delta and wetland
3 habitats around the Bay.

4 Geomorphology is the shape of the landscape and
5 can be described in three dimensions.

6 It's the typical process whereby vegetation
7 patterns are developed and maintained and established and
8 rebuilt.

9 It's a function of the climate and slope of the
10 Valley, it's the interaction of the river with its flood
11 plains and it is the source of sediment supply as it
12 changes over time driven by the energy associated with
13 flow.

14 What we are depicting here is the concept that
15 is embodied in the ERPP of establishing wherever feasible
16 broad flood plains and distributaries along the rivers.
17 This year's floods have brought that back into focus for
18 all of us not only from an ecosystem standpoint but a
19 public health and safety standpoint as well.

20 We are envisioning a fairly large flood plain
21 not unlike the Yolo Bypass along the San Joaquin River such
22 that the interaction of the river with its flood plain, the
23 transport of sediment supply and the dispersion of energy
24 can be reestablished at least in a reasonably natural way.

25 Hydrology, something that we are looking at in

1 We put the Sacramento River there in red to
2 emphasize the notion that it's the energy of the flow and
3 the dissipation of that energy throughout the system that
4 builds the habitats that maintain the structures and
5 provides the variability in the system that has allowed the
6 species that are dependent on it to evolve and to adapt, to
7 have options throughout the season and throughout their
8 life cycle.

9 Here is another example of an ecosystem process
10 which is the meanderer of rivers, the physical structure of
11 rivers as it's changed, as the energy applied to the stream
12 flow of changes through gravity and through friction, how
13 habitats are created, whether it be a riffle or a pool, a
14 point bar where riparian vegetation might establish, all of
15 which is associated with the transport of sediments from
16 the mountainous upstream areas, eventually down through the
17 river, to the Delta, to the Bay and ultimately to the
18 ocean.

19 I guess that's about the color of a lot of our
20 rivers this year.

21 What I want to show you here emphasizes the
22 notion that undammed rivers, unleveed rivers, such as the
23 Cosumnes flow through their flood plain, pick up sediment,
24 transport that sediment downstream. That's the way in
25 which nature built the original levees in the Delta.

1 the Delta proper. Hydrology is the direction and velocity
2 and duration of flow.

3 This is probably one of the most dramatic
4 changes that has occurred in the Delta as a result of man's
5 intervention, the notorious diverse flow that has occurred
6 in the past and continues to occur occasionally in the
7 Delta.

8 It disrupts the migratory cues or species that
9 are dependent on the Delta, utilize -- it disrupts the
10 transport and deposition of sediments, it changes in the
11 hydraulic regime have had a lot to do with the disruption
12 of ecological processes in the Delta.

13 This depicts sort of an ideal situation where
14 virtually all of the water is flowing downstream. You
15 recognize it's affected by tides in the Delta but one of
16 the goals of the ecosystem restoration program plan is to
17 do what we can to re-establish the historical unimpeded
18 process of flow in the Delta and the re-establishment of
19 the migratory cues, in particular that are used by the
20 fishes that move up through the Delta and then back down
21 stream.

22 Ecosystem processes are the next level of
23 detail.

24 They include the stream meander corridors,
25 gravel recruitment and maintenance, the maintenance of

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1 appropriate temperatures, any interaction of floodplains
2 and floodplain processes with the river systems.

3 This is just a quick diagram of how meandering
4 rivers work.

5 Just as an aside, I found out late yesterday
6 afternoon that I can actually put photographs into this
7 machine and that's the way I'd like to do it in the future.

8 Stream meander corridors provide for part of
9 the diversity of both the aquatic and terrestrial habitat.
10 They changeover time. They provide options for fish and
11 wildlife in terms of seeking out habitats and utilizing
12 them.

13 Gravel recruitment and maintenance, again, this
14 is part of that sediment transport function and process
15 that has been disrupted in the system. We recognize that
16 in many cases it's going to be very difficult for us to
17 re-establish the natural input of mineral based materials
18 into the system.

19 Let's see what this next one is like.

20 Temperature. Temperature is another concern.
21 There are mechanical ways in which we can recover some of
22 the temperature conditions in the system.

23 This pipe that you see here is really a 90
24 million dollar temperature control device. I wasn't able
25 to draw that. I want to get across the notion that

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1 although we continually talk about natural processes,
2 natural functions, natural temperature regimes, we
3 recognize that in many cases we are going to have to
4 intervene and provide mechanical means to restore our
5 particular objectives on a given stream.

6 What we are going to try and do on the
7 Sacramento River with the temperature control device that's
8 under construction is try and maintain temperatures that
9 weren't naturally occurring in that stretch of the river
10 immediately below Keswick Dam, but rather we are trying to
11 produce the kind of habitat that was once accessible above
12 the dam for the fishes that are dependent on over summer
13 cool temperatures that are not naturally occurring in the
14 Central Valley.

15 Another way that we can deal with temperature
16 is through shade.

17 Some questions have come up about temperature
18 in the Delta and in particular in our river systems.

19 Frankly, our river systems warm naturally as a
20 result of their passage through the Central Valley very
21 quickly.

22 Temperatures that might be released as low as
23 say 50 degrees from Keswick Dam up on the Sacramento River
24 reach ambient temperature very shortly after they move
25 downstream because of the hot summers and high warming.

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1 What's absent in our system now is the shaded
2 riverine habitat both along the rivers and in the Delta.
3 That shade provides refugia for fish moving upstream and
4 downstream and allows them at least temporary relief from
5 elevated temperatures.

6 So that's one of the ways in which we are going
7 to try and re-establish that function of the river system.

8 In the Delta we want to get across the idea
9 that we think it will be relatively easy to put nodes or
10 niches of habitat throughout the Delta on corners of
11 islands, a mosaic of restored riparian habitat that will
12 provide temperature refugia for species that reside in the
13 Delta over the summer or migrate through the late spring.

14 Floodplains and flood processes, what we want
15 to try and recreate through the re-establishment of this
16 connection with the river are nutrients, nutrient input to
17 the system from terrestrial sources from the plants that
18 grow along the floodplains. Floodplains provide varied
19 substitute and habitat, not only in terms of their presence
20 in seasonal flooding but they also are a source of
21 materials such as sediment that move into the system and
22 build and rebuild throughout the system.

23 Also floodplains in the process of utilizing
24 floodplains by the river has a tendency to attenuate flow,
25 to prolong the duration of flow events longer into the

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1 spring or into the early summer, a natural process whereby
2 nature utilizes the rainfall and the snowfall that occurs
3 in the wintertime and spreads that out throughout the
4 spring on into the summer and provides vital caring
5 capacity for the species that are dependent on them.

6 Is that the last one?

7 I am going to stop it there and I know we
8 wanted to allow a considerable amount of time for exchange
9 in terms of questions and answers and I think Stein is
10 going to join me.

11 And hopefully through the process of this
12 discussion we can get across some of the ideas of component
13 integration that we've been working on in particular
14 relative to storage and conveyance and ecosystem.

15 Mr. Chairman.

16 CHAIRMAN MADIGAN: Thank you, Dick, and
17 Stein.

18 Marcia, first question and then Alex.

19 MS. BROCKBANK: I notice I think it was
20 during Steve Yeager's presentation that there was a nice
21 green line that went around the solution area and it
22 crossed the Carquinez Strait and stopped right there.

23 As far as impact analysis are you going to look
24 at all at impacts to San Francisco Bay from the conveyance
25 and storage solutions?

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1 STEIN BUER: In essence from the tools
2 that we have to work with the key connection between -- can
3 you hear me okay?

4 THE VIDEOGRAPHER: Mute button.

5 STEIN BUER: The main connection with my
6 tools I can make is in relationship to hydrology, how much
7 outflow results from various operating rules facilities.
8 In terms of the direct impacts and benefits with the
9 ecological processes and habitats I think we'll rely on the
10 ERPP elements to address those particular components.

11 MR. DANIEL: A little bit more specific
12 response, one of the important functions of the stream flow
13 in the Bay is the establish a fresh water lands on a fairly
14 periodic basis that starts a lot of the hydrodynamic
15 processes that go on in the Bay. That certainly was
16 accelerated this year.

17 Stein showed you a little bit of a cartoon
18 figure where he had the hydrograph and showed how for water
19 storage purposes they would evaluate the feasibility of
20 skimming the peaks off of some of those hydrographs.

21 In working with my team we've suggested that
22 what we look at is a skimming process whereby the first
23 peak of a particular magnitude is allowed to move
24 downstream uninterrupted, unimpaired, undiverted, if you
25 will.

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1 We think, and this will take considerable
2 modeling and more knowledge of the system than we have
3 today, that that's a way to safeguard that particular
4 process.

5 In terms of component integration it's also
6 true that the transport of a lot of contaminants, water
7 quality parameters of concern, tend to enter the system
8 with that first big peak flow of the year. That's when we
9 get the urban runoff, that's when we get wintertime ag
10 runoff and we are evaluating some of the benefits for water
11 quality that would be associated with not exporting that
12 but allowing that first peak to move downstream.

13 So there are a lot of interconnections between
14 all of this and that's one of the ways that we are looking
15 at flow in San Francisco Bay.

16 CHAIRMAN MADIGAN: Alex -- I'm sorry, go
17 ahead, Stein.

18 STEIN BUER: I just have one more comment,
19 too, that there has been questions raised about the range
20 of parameters that we might be looking at so we capture the
21 interests of the various stakeholders and Dick just
22 described one end of the range wherein we take whatever
23 efforts necessary to protect the fluvial processes in the
24 river to protect those resources. In our evaluations we
25 look at both ends of that range.

1 The other extreme is to simply adhere to
2 existing standards for protecting navigation flows and, of
3 course, all the downstream beneficial uses and ignore the
4 pulse.

5 And so that has very, very strong implications
6 in terms of the amount of water you could divert from the
7 system.

8 On the one hand you are very protective of the
9 river processes and the opportunities for diversions of
10 storage are very limited.

11 At the other extreme you say we'll pump right
12 up to pump capacity regardless of whether these fluvial
13 processes have been respected or not.

14 When we display that information to you, the
15 stakeholders, and let you work that out. So you can see
16 what size facilities might work with one set of assumptions
17 and what size would work with another set.

18 CHAIRMAN MADIGAN: Alex and then Bob.

19 MR. HILDEBRAND: I'd like to make a
20 comment and then ask a question that's unrelated to the
21 comment.

22 In regard to the San Joaquin River system I
23 think there is a tendency to assume that the same kind of
24 things that can be done in the Sacramento system can be
25 applied in the San Joaquin system and that is not the case

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1 because the terrain is different and the kinds of material
2 in the riverbed are different and so forth.

3 The San Joaquin River management plan does
4 include a proposal in the southern portion of the Valley
5 four reaches of the river to restore in a controlled manner
6 the overflow on the existing wetlands, of which there are
7 quite a bit available, and which could absorb more than a
8 hundred thousand acre feet of overflow under conditions
9 that have substantial river flow and I think that should be
10 done.

11 But the real choke in flow in the river which
12 we have to deal with when we have a flood as we did this
13 year is that as you get down toward the Delta and the
14 terrain there does not lend itself very well to a new
15 bypass as distinguished from many of the ones that we have,
16 which principally is Paradise Cut bypass, and we have a big
17 problem already in that the erosion upstream has resulted
18 in sedimentation and degradation of the riverbed so that
19 the bottom of the river has been raised for about eight
20 feet in the last few decades over many miles of reach.

21 And we not only need that material to fix the
22 levees so they don't break when we get the kind of floods
23 we recently had as the levees have an inadequate
24 cross-section, but we also need to get it out to restore
25 the flow capacity of the channel to what it was when the

1 various existing flood systems were built.

2 And what's happening is that that is moving
3 further and further downstream, that sedimentation load
4 getting into the South Delta causing big problems there,
5 and if you start restoring a meander in the river you just
6 exacerbate that and you also lose the habitat diversity in
7 the floodway.

8 Because we had high berms. Most places the
9 levees are way apart already and there were high berms
10 there that had nice oak trees and cottonwoods and so forth
11 and then you had the river channel proper and before it got
12 full of sediment you had a more cooler and more confined
13 flow there in the summertime, which was better for the
14 fishery.

15 Now the river wanders around the low flow back
16 and forth across the sediment, gets hot. It's not very
17 good for the fishery. It's hard to maintain the diversion
18 facilities and so forth.

19 So what we need in that reach in my judgment is
20 to start maintaining the channel, as much of it is
21 maintained in the Sacramento system but there is no
22 maintenance in the Sacramento system, and what's happening
23 is that as the sediment builds up in the channel it causes
24 the river to snake more and cut out all these beautiful
25 high berms with the habitat trees on them and spoils the

1 diversity of habitat, makes the floodway flatter and just a
2 bunch of brush.

3 And so I don't think trying to re-create a
4 meandering down there is a feasible thing at this time.

5 And my question is quite a different subject.

6 Going back to the question that we raised in
7 the past, it still concerns me, and, that is, that there
8 seems to be an opinion at least by some parties that we
9 should be guaranteeing the ecosystem ends rather than the
10 means here.

11 That's nice to talk about, but we don't know
12 whether the exotic species are going to make it feasible to
13 achieve the ends, and I don't think we should be throwing a
14 whole lot of money and water on something that isn't going
15 to work no matter how desirable it would be if it did work.

16 And your presentation doesn't address this
17 question of if trying to guarantee ends rather than means,
18 how do we get around the uncertainty created by the exotic
19 species?

20 MR. DANIEL: There are a couple of ways of
21 responding to that.

22 We know that there are a number of invasive
23 species in the system that we can't eradicate.

24 We know that the system is depressed in terms
25 of its ability to support fish life and wildlife, and the

1 basis of our project is to restore that caring capacity in
2 order to provide for all of the different needs of the
3 species.

4 We don't know to what extent some of the
5 existing or potential future exotic species will impair
6 upon that.

7 We do know that in a lot of cases those species
8 were able to get a foothold in the Delta system because the
9 system was perturbed, because of the degree of disturbance,
10 the illness or weakness of the system they were able to get
11 established.

12 Our program for management of invasive species
13 includes additional enforcement of existing regulations,
14 additional monitoring, some eradication programs or
15 management programs with those species that are manageable,
16 but that will always been an area of uncertainty.

17 We are proposing some research to try and find
18 out better what the effects of the established invasive
19 species are.

20 We are finding some new results.

21 The Asian clam, which is a notorious invasive
22 species that may have a potential to thoroughly disrupt the
23 system has suddenly become a favored food supply of
24 sturgeon.

25 Maybe if we do a good job of recovering the

1 sturgeon population that ecological balance will be
2 established, I don't know.

3 The sturgeon used to eat the clams that were
4 replaced by the Asian clams. A healthy sturgeon population
5 might bring that into balance. I just throw that out as a
6 possible example.

7 But it's an unanswerable question. I don't
8 know.

9 CHAIRMAN MADIGAN: So the clam is not at
10 the top of the food chain after all, huh?

11 MR. HILDEBRAND: what will guarantee the
12 end, though?

13 If I have an objective of a six ton corn crop
14 and I have a weed I don't know how to control I'm not going
15 to get a six ton corn crop and there is no use to say I'm
16 going to guarantee a six ton corn crop and I think we are
17 up against a similar thing in the Delta.

18 But whatever we'd like to have it's probably
19 diminished by the existence of the exotic species and,
20 therefore, we can't guarantee the end. We can only
21 guarantee what we'll could to try to achieve the end.

22 MR. DANIEL: what we are trying to
23 propose, and it's this paradigmship is that restoration of
24 a healthy ecosystem is represent by the restoration of the
25 ecosystem processes and functions, restoration of the

1 habitats and we are not trying to predict how many fish,
2 how many birds, how many ducks, whatever, will be able to
3 move in and utilize that system.

4 We've had discussions in this forum before
5 about differences of opinion as to whether or not the
6 ecosystem goals ought to be characterized in terms of
7 numbers of fish or the restoration of ecosystem processes
8 or acres of habitat.

9 Frankly, we have adopted all of those and we
10 think the greatest degree of uncertainty surrounds the
11 notion of how many fish will be produced.

12 We are trying to re-establish a healthy balance
13 between all of the demands on the system.

14 MR. HILDEBRAND: But are we or aren't we
15 saying that we set up the means toward this end and then if
16 the ends aren't met we are just going to readjust the means
17 or are we going to say, well, maybe we can't achieve the
18 ends?

19 MR. DANIEL: It's quite possible that some
20 of the ends, as you describe them on down the road will not
21 be achieved, simply because the system can't produce that
22 many fish anymore.

23 CHAIRMAN MADIGAN: Bob and Ray.

24 I couldn't resist it. I also have Stu and
25 Roberta, it didn't make any -- you know, nearly as good

1 theater.

2 MR. RAAB: The thought just occurred to me
3 that we could really use Thomas Aquanus (phonetic) here at
4 BDAC to answer the whole matter of cause and effect and
5 ends and means. It's really tricky one.

6 This is about unallocated flows, which was a
7 term that I was listening to this morning several times,
8 and it meant water that wasn't needed for water supply or
9 environmental flows and nobody knows how much water
10 San Francisco Bay needs.

11 The historical flow has been reduced by more
12 than 50 percent on average, I think, in the last, let's
13 say, ten years.

14 That may be why we have a fair amount of a lot
15 of environmental problems in the San Francisco Bay and so
16 I'm wondering how absent some kind of standard minimum flow
17 for San Francisco Bay you consume the amount of
18 unallocated -- if there is any unallocated water, and if
19 there is going to be any examination of this need in
20 San Francisco Bay as we go on into Phase III.

21 STEIN BUER: Well, as I tried to indicate
22 during my initial presentation, I tried to pick a term that
23 as neutral by unallocated.

24 I certainly didn't mean to imply that it was
25 not needed by the ecosystem.

1 I think it is the judgment that we at CalFed
2 staff should not be the ones ultimately to make. I see our
3 role is being able to facilitate the decision process by
4 displaying the results of modeling shifts in the outflows
5 both in timing and in terms of magnitude.

6 I am not equipped to say that any reduction or
7 increase in outflow thought Bay is not damaging, but
8 certainly we are very receptive to any kind of technical
9 input from the stakeholders that will guide us in
10 formulating these rules and I'd be very pleased to model
11 with the tools we have some rules you might propose with
12 whatever scientific basis you might have to indicate that
13 we need to set new Bay inflow standards.

14 And we can run up the consequences in terms of
15 costs and facilities and what the results are.

16 I am not making any judgments as to whether
17 shifting these flows is good or bad, but I can display the
18 consequences for the stakeholder community, and I hope
19 thereby providing specific technical information to advance
20 the progress of the negotiations, which ultimately that's
21 what this process is.

22 CHAIRMAN MADIGAN: Ray.

23 MR. REMY: It's probably a question that
24 doesn't have a good answer either, but it's certainly
25 impressive when you when you see all of the displays and

1 work in terms of modeling and the impact of various flow
2 levels and such.

3 You can get kind of a handle if you put X
4 amount of dollars in an ecosystem preservation. And it
5 will have at least some degree of impact on an X number of
6 fish without trying to quantify the number.

7 I'm also struck by the fact that we are told
8 that in April and May we will begin to be either agreeing
9 to or making choices between alternatives -- three separate
10 alternatives and 16 variations and I'm trying to wrestle
11 with how I would input on that and what impact it will have
12 on the folks in Southern California, who I represent.

13 And the question that comes to my mind is a
14 question that the mayor of, I believe, Bellflower asked me
15 and that is, when you look at these alternatives what will
16 be the impact on a lower middle income family of four in my
17 community in terms of the availability of water and the
18 cost of water as we evaluate these three alternatives.

19 I know that's a cost factor that Zach is
20 working on, but we are going to have to start making
21 choices or at least concurring in choices in April and May
22 and that consideration multiplied by the millions of people
23 in Southern California is important as we make choices
24 between ecosystem, levee protection and the quality of
25 life.

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1 What guidance can you give me that I can give
2 the mayor of Bellflower in answering that question?

3 STEIN BUER: I guess if I had had more
4 time in my initial presentation I would have added an
5 economic modeling box to that -- to the modeling sequence
6 that I showed there. We have also initiated the process of
7 evaluating the economic impacts of shortages as well as the
8 value of water that could be generated to new facilities
9 and operating criteria that go along with that.

10 What we intend to do is to provide that
11 information by coupling the economic modeling that
12 indicates the cost of shortages to specific areas of the
13 State, along with the amount of quantities of water
14 delivered at various times.

15 So there is a coupling between the system water
16 modeling and the economic impacts or particular
17 availability that we intend to pursue.

18 What I don't want to do, though, is raise your
19 expectations to the point that next week we'll have all of
20 these answers.

21 I wanted to indicate it's a very, very complex
22 series of interactions between the physical facilities and
23 the hydrology and the assumptions and the economics that
24 come out of it, but I expect that we'll be making a series
25 of passes through this evaluation.

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1 I showed on my chart a straight through left to
2 right that, in fact, we'd be combing through that a number
3 of times, hopefully with each cycle, getting more refined
4 input from the stakeholder community as we narrow down the
5 range of viable options.

6 But to summarize my response, the economic
7 importance of water is very much on our minds.

8 And we are incorporating that into our modeling
9 of the alternatives.

10 CHAIRMAN MADIGAN: Lester.

11 EXECUTIVE DIRECTOR SNOW: I think what I
12 would add, in that specific situation where you're really
13 talking about water supply impacts in a specific community
14 and then in the example you raised, a specific family.

15 As Stein indicated, we are going to be able to
16 get a handle on it at a programmatic level the water supply
17 issues, you know, what can come out of this in terms of
18 water supply, in terms of yield, potentially increased
19 yield as well as access to transfers, changes in water
20 quality that might have some economic benefit and then also
21 attach some general cost, but when it really comes down to
22 the family of four in Bellflower the only answer to that
23 question can come from the local water supply planning, the
24 integrated resources plan, how much is the local provider
25 putting into conservation reclamation, do they have their

1 own storage program, do they have a mixed supply from the
2 Colorado River as well as Northern California.

3 So we can only provide one piece of an input
4 and the ultimate answer really is more aggressive
5 integrated resources planning at the local levels and
6 that's kind of a back drop to all of us for all of the
7 water users.

8 There's very few users out there that can
9 expect CalFed and the solution for the Bay-Delta problems
10 to solve their water problems. They have all kinds of
11 other activities they'll have to undertake and that's the
12 difficulty for local officials, is taking the process going
13 on in Sacramento and dropping it into the context of
14 everything else that's going on locally.

15 We can try to be as accurate as we can about
16 our costs and what may be available from the system but
17 then they'll have to integrate it into their own planning
18 processes.

19 CHAIRMAN MADIGAN: Stu.

20 MR. PYLE: Yes.

21 My question or concern goes to something I
22 brought up before and it has to do with the implementation
23 of the ecosystem restoration plan as discussed there.
24 There is a section in there on restoration, which includes
25 the adaptive management approach to this, but I still feel

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1 that it falls short or stops short, and you might say this
2 is a level of detail question at this time, but I think it
3 still falls short of making any reference to the need for
4 an administrative and management structure to carry this
5 program out over a long period of years, recognizing
6 everybody knows it's going to take year after year to keep
7 these programs going to get this ecosystem program moving
8 along and addresses the concerns that Alex brought up, how
9 do you know that you are going to be able to achieve what
10 you set out to do without measuring it and looking at it
11 and I think it also has to do with the concern that the
12 Environmental Water Caucus put forth in their February
13 letter in their section A where they are more concerned
14 about establishing the goals -- the standards for the goals
15 to be achieved through the ecosystem restoration program,
16 and it seems to me that by setting up the administrative
17 structure with the responsibilities to continue to review
18 and carry out these programs with the financial structure
19 to do that, that you will put the continual review of those
20 goals and their achievement as you move toward them in the
21 hands of a body that will be able to deal with this in a
22 dynamic ongoing method.

23 And it seems to me that if we can spell out
24 that administrative organizational program to a larger
25 degree, that that will be giving some degree of assurance

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1 that these plans are going to be implemented and carried
2 out and well managed over a long period of time.

3 So when I look at the implementation section
4 there, I still think that it falls short of addressing this
5 whole aspect.

6 CHAIRMAN MADIGAN: Lester.

7 EXECUTIVE DIRECTOR SNOW: Yeah. I think
8 that's a timely question and you actually did use the magic
9 word assurance in there and, in fact, to some extent the
10 very issue that you are raising is moving forward in the
11 assurance process.

12 I mean as a general sense it applies to all of
13 the components.

14 Once you've figured out what you want to do or
15 at least you have a healthy debate going on on what you
16 want to do, then the next question becomes who is going to
17 do it? And that's a discussion that's underway in
18 assurances.

19 And I guess we've also envisioned that once the
20 ecosystem work group has the debate contained on what needs
21 to be done then that group actually transitioned to start
22 talking about implementation and I agree, by the time we
23 have a preferred final alternative it's not enough to
24 simply say what needs to be done.

25 You have to describe who is going to do it and

1 of the surrounding industries that are tied into that.

2 So, again, what I would hope is that all that
3 very good work that was done under the EPA model and is now
4 under the State Water Resources Control Board gets
5 integrated back into this program because they are directly
6 affected.

7 MR. DANIEL: My quick answer to that is
8 the results of that kind of evaluation is the reason why we
9 are here.

10 It is too costly, it is too disruptive for all
11 of the beneficial uses in the system to allow the ecosystem
12 to continue to degrade so we have CalFed in the process and
13 BDAC, the advisors to try and resolve that problem.

14 We didn't really have to get into an economic
15 analysis to come to the conclusion that we needed to
16 resolve the problems. It was self-evident.

17 MR. YAEGER: Let me address your concern a
18 little more specifically.

19 The actions that came out of the Estuary
20 Project analysis were folded into our initial inventory of
21 actions, at least those that pertained directly to the
22 estuary and the Bay-Delta estuary particularly so that all
23 of those actions are in the mix. They are part of the
24 actions that we are choosing from in putting these plans
25 together so I think we've done a pretty good job of melding

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1 how they are going to execute their duties. And I can't
2 imagine any stakeholder group simply signing off on a list
3 of actions without the who, what, when and where.

4 CHAIRMAN MADIGAN: Roberta.

5 MS. BORGONOVO: I wanted to go back to
6 several points that were made before.

7 My list keeps growing.

8 But just to go back to the economic modeling
9 box, in the San Francisco Estuary Project when they really
10 had a consensus process going, there was a lot of work done
11 that I don't think CalFed has ignored. I see it in a lot
12 of restoration plans. I see it in the work that was done
13 establishing the X two standard, but part of the concern is
14 that with all of those actions there are a lot of actions
15 that can directly help this process and so that was one of
16 the concerns that I expressed this morning, will those
17 actions actually be incorporated right into the plans for
18 going forward.

19 But the second issue was the economic modeling
20 box and again in all of those estuary projects across the
21 country they are looking at economic values for ecosystems
22 and so I'm asking if the economic modeling box will take
23 into account the values of not maintaining an ecosystem,
24 have not maintaining the fresh water flows that are needed
25 for that and the consequences to the ecosystem and then all

1 in the work done by the Estuary Project.

2 MS. BORGONOVO: Part of it goes to -- I
3 can see the modeling problem when you look at the flows,
4 but what you're really saying is that your going to look at
5 the cost of the water and I just want the cost of not
6 maintaining the flows in there when you put together this
7 economic balance and that has come out in the finance work
8 group and we've struggled with that and we just haven't
9 gotten a handle on it, but the whole way in which you look
10 at the benefits and figure them into the cost benefit
11 analysis, I think, will be very important when we begin to
12 look at the alternatives.

13 So that's just a concern that many of us have
14 expressed.

15 CHAIRMAN MADIGAN: Thank you.

16 The staff has asked several questions of us
17 today in terms of helping to shape their thought processes.

18 They included do the configurations of storage
19 and conveyance facilities as presented con adequately
20 represent the range of options for impact analysis?

21 You have already heard, for example, a question
22 as to whether or not a smaller isolated facility component
23 is being looked at. You have mentioned other things that
24 will help them.

25 Are there, in fact, other issues that would

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1 tend to expand the range of options that the staff should
2 be looking at or, in fact, is what you have received and
3 seen today a reasonable spread for purposes of further
4 evaluation?

5 That's one question.

6 The next question is what are BDAC's concerns
7 relative to the approach being used to develop the
8 ecosystem restoration program plan.

9 The third one is what assurance issues are
10 raised by these program components.

11 So hopefully when we are done with this and you
12 have asked the questions or made the points that you wish
13 to ask or make, the staff will have reasonable guidance
14 that they can draw from your remarks to move forward.

15 So before we leave this actually I want to make
16 sure that from your standpoint we have answered those
17 questions.

18 All right. Then let me call on Mr. Earl Nelson
19 from WAPA, the Western Area Power Administration, who has a
20 public comment.

21 And as he's coming forward let me remind
22 anybody else in the audience who wishes to be heard that
23 this is a good time, that we invite your comment. We'd ask
24 you to fill out a card so that we, you know, know how to
25 call you after midnight.

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1 Please feel free.

2 EARL NELSON: For the record I am Earl
3 Nelson with the Sierra Nevada Region of Western Area Power
4 Administration.

5 I've been straining my ears and so far I
6 haven't heard the word power mentioned at all today and so
7 I'm basically here to raise that issue on your radar
8 screen.

9 Power is important because it provides the
10 means to move the water around. It provides a means to
11 provide water to wildlife refuges, it funds the CVP
12 restoration fund and is a revenue generator in general and
13 the decisions that you will be making here having to do
14 with the operations of the Delta water system and the
15 timing of how water might be diverted and stored can affect
16 how much power can be produced and so it's important to
17 keep in mind that all other things being equal power is an
18 important economic consideration and we just want to make
19 sure that it doesn't get lost in the shuffle, that it's not
20 an afterthought but that it's considered from the very
21 beginning.

22 Thank you.

23 CHAIRMAN MADIGAN: Thank you, sir.

24 Your comments are appropriate and well timed.

25 We appreciate your participation today.

1 Are there other members of the audience who
2 wish to be heard on this item?

3 All right. Members of the BDAC?

4 Mr. Snow, do you have any last questions that
5 you want to -- I'm sorry, Ray. Yes, sir.

6 MR. REMY: I'm not sure whether this is
7 the appropriate spot but since we are dealing with
8 ecosystem restoration there have been questions raised
9 about the ecosystem round-table and the subcommittee of
10 this group that that forms and I'm probably either absent
11 or slow because I don't remember who is on it and I don't
12 remember particularly when it was formed and I'm not even
13 quite clear as to the mission of that other than the memo
14 that we've got, but it would be helpful to me to know,
15 number one, who is on it, and, number two, what is the
16 reporting relationship between the round-table and the work
17 of BDAC as to how they proceed. I think that it's
18 important that everybody know and have the same ground
19 rules. I think there has been questions raised as to how
20 the round-table relates to our work force, our work task
21 force in the ecosystem. So it seems to me a clarification
22 of all those points would be useful.

23 CHAIRMAN MADIGAN: Thank you.

24 Since item number five on the Agenda is the
25 restoration coordination activities update, Steve, maybe

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1 what we'll do is -- he already sat down, anyway -- he
2 figured this was coming -- maybe we'll take that item first
3 in the Phase II technical evaluation.

4 Lester, do you want to start off by responding
5 to Ray's comment?

6 EXECUTIVE DIRECTOR SNOW: Yeah.

7 Perhaps Cindy if she is available could make
8 her way to the podium to kind of start the presentation.

9 But let me provide a little bit of background.
10 Basically when the ecosystem round-table was appointed it
11 was a recognition that we have an interim opportunity here
12 to begin implementation of some actual projects to get the
13 ecosystem activities started since they are so critical and
14 many of them have quite a lead time and the funding has
15 been available and so the thought was that we needed to
16 have a group that is not laboring over the long-term
17 solution but, in fact, has a specific mission of providing
18 public advice into CalFed for the purpose of identifying
19 projects and getting projects implemented and that is the
20 ecosystem round-table which has been pointed as a
21 subcommittee of BDAC and, therefore, is under the charter
22 of BDAC.

23 That is a stakeholder group with 18 members
24 that provides advice to CalFed, and we have regular reports
25 that will come to BDAC as we move forward to try to come up

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1 with a process and then eventually a funding list that can
2 be utilized for category three and then Congress
3 willing -- it will be utilized to spend monies that have
4 been included in the present budget request for FY98 to
5 begin implementation of ecosystem restoration activities.

6 With that general overview perhaps Cindy could
7 go ahead and describe the ecosystem restoration activities.

8 CHAIRMAN MADIGAN: Good afternoon.

9 CINDY DARLING: I'm trying to figure out
10 how to -- I don't have a suit jacket so I can't pin
11 anything on to myself, and I was assuming that you guys
12 were going to keep talking and I wasn't going to get on
13 today so this is going to be a little rough. I've been
14 talking outside the room.

15 As Lester said, the ecosystem round-table is a
16 subcommittee that's been formed to help us with two primary
17 task, getting money out the door for the 60 million
18 Prop 204 stakeholder contributions to category three in the
19 Federal funding and also to help us provide coordination
20 and integration with other funding sources, particularly
21 CVPIA, but also some of the other pots of money out of
22 Prop 204 including the watershed management money and some
23 of the 319 grants from EPA, other funding sources like that
24 that can work together with the funding sources that we
25 have in our direct control.

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1 The round-table has been meeting since, I
2 believe, November or December time frame, and what we have
3 accomplished so far is we've worked out a planning process,
4 which was summarized in a letter to Doug Wheeler recently,
5 which all of you should have got a copy of and we are into
6 the planning cycle for this year with the goal of getting
7 money out the door for projects in the July, August time
8 frame.

9 We are working to coordinate that with CVPIA.

10 This is not the best CalFed graphic but it goes
11 through the steps in the planning cycle that the
12 round-table members have been discussing.

13 The first step would be to identify your
14 priorities and then using a technical team process that
15 includes State, Federal stakeholder technical
16 representatives identify what are the factors that are
17 preventing you from getting to those priorities and what
18 kind of actions would you look to implement to address
19 those priorities.

20 The decision would -- once you've identified
21 what types of actions you wanted to implement then we'd go
22 through a process of soliciting projects and proposals and
23 come up with a final list of projects and proposals that
24 would go through getting round-table stakeholder input, get
25 presented back here (indicating) and then ultimately CalFed

1 would make the decision on funding projects.

2 And then, of course, once you've decided to
3 fund it you should actually implement it and then that
4 starts the adaptive management cycle.

5 As you implement it there will be monitoring
6 and feedback on what's working and what's not working and
7 we can then go through and revise priorities, identify
8 additional actions based on the experience we are gaining
9 and keep going through the cycle (indicating).

10 The top part of this graphic has the begin the
11 planning cycle, get to a CalFed decision in the July-August
12 time frame and then start it over again and try to get
13 money out the door twice a year until the round-table is
14 replaced by a long-term structure that's set up as part of
15 the long-term program.

16 Let's see. For this year the round-table has
17 fairly well completed this first step, which is identify
18 what their near term priorities are going to be, and those
19 have already gone to technical team meetings. We are in
20 the middle of that right now.

21 This gives you an idea.

22 There was two different types of priorities
23 identified this year.

24 The first was habitat types, and this was based
25 on habitats that are in decline, habitats where we want to

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1 do kind of the pilot level implementation to find out
2 better what benefits we are getting out of them and how
3 best to implement them.

4 It includes tidal fresh water, seasonal
5 floodplain and seasonal managed wetlands, shaded riverine,
6 saline tidal habitat, mid-channel islands in the Delta and
7 then a category of in-stream habitat, in-stream aquatic
8 habitat.

9 And this graphic gives you an idea of the
10 distribution of where you are likely to get projects
11 developed to address those habitat types. We are looking
12 at north Bay, Delta, Sacramento, the tributaries, and
13 San Joaquin and its tributaries.

14 So that's the habitat portion of the priorities
15 for this year.

16 MR. HILDEBRAND: What do the colors mean?

17 CINDY DARLING: The colors mean that the
18 graphic artist didn't have time to go back in and change
19 them.

20 He did this and I said "Well, they really
21 should all be orange because I know somebody is going to
22 want to know what the difference between is colors is", and
23 he was looking very harried and told me he didn't have time
24 to do it.

25 The blue means that there is not going to be

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1 saline emergent habitat up on the Sacramento and
2 San Joaquin rivers but anywhere these colors mean that
3 there is a type of action that you would expect for that
4 habitat type in that geographic area.

5 And then the other priority that we identified
6 is lessening the most immediate conflicts and those are the
7 conflicts right now associated with -- primarily with
8 species that are in serious decline or close to being
9 listed or ones that are basically causing the problems that
10 have brought us all here together.

11 We went through and identified San Joaquin fall
12 run snook salmon, winter run, spring run, Delta smelt,
13 splittail, steelhead, green sturgeon and then there
14 probably should be a double line here, they had a category
15 that was -- and also striped bass and migratory birds were
16 two other issues that they felt they wanted to look at from
17 a species perspective and here again this gives you an idea
18 of what the distribution is.

19 There is a couple question marks about some of
20 the species; for example, there actually should be a
21 question mark for steelhead on the San Joaquin because the
22 technical jury is still out on some of those questions
23 about species occurrences in some of the locations and
24 green sturgeon is one that very little history is known
25 about their life history at this point.

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1 One of the questions you might have looking at
2 this is, you know, a lot of what Dick has talked about is
3 ecosystem processes and ecosystem functions and restoring
4 those and why don't we have a priority process or function,
5 and what we are doing is asking the technical teams that
6 are meeting right now to help us identify what the priority
7 process and functions are that would address these species
8 and habitat needs because obviously a policy group of 18
9 well respected people can't tell you whether which process
10 is most important if you are looking to lessen conflicts
11 for San Joaquin fall run. We need to get the technical
12 people to get that input.

13 So that's where we are right now in the
14 planning cycle and what the round-table has accomplished to
15 date.

16 The other task that's before them is
17 coordination with other funding sources.

18 And this is a graphic -- Kate
19 Hansel (phonetic), who also works with me on the program
20 should actually probably be up here for this. This is her
21 part of the program.

22 And what we are looking at is doing the
23 coordination in a sequential fashion starting out with the
24 money that we have most direct control over, which, of
25 course, the category three funds, Prop 204, stakeholder and

1 Federal and as we expand coordination efforts focus first
2 on the most clearly related funding sources and then also
3 begin working with the other funding sources as we get
4 these two parts of the puzzle under control.

5 And there's a number of ways we can coordinate,
6 common requests for proposals, things like that. So we are
7 working with this part of the program, also.

8 And I forget, Lester, was that everything that
9 I was supposed to say about this?

10 CHAIRMAN MADIGAN: Questions.
11 Alex, Roberta.

12 MR. HILDEBRAND: Two questions.

13 First, it still isn't clear to me how the
14 round-table relates to Mary's committee.

15 And secondly, whether the recommendations of
16 the round-table ever get subjected to the solution
17 principles.

18 CHAIRMAN MADIGAN: Mary.

19 MS. SELKIRK: I can speak to the first
20 part of that question.

21 The purpose of the BDAC ecosystem restoration
22 work group is to provide review, comment, advice to the
23 CalFed program on the long-term restoration strategy that
24 will underlie the entire ecosystem restoration plan.

25 How the round-table is distinguished from that

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1 process, as I understand it, is that its purpose -- its
2 express purpose is to prioritize actions to spend certain
3 pots of money fiscal year by fiscal year that are
4 integrated into the long-term plan but are not the totality
5 of the plan.

6 It's a little funny because the restoration
7 plan isn't even on the street yet.

8 So there is a bit of backwards and forwards
9 here.

10 But the way that I see the two entities
11 distinguishing themselves really has to do with on the
12 ground six to 12 to 18th month -- 18-month recommendations
13 about specific program actions, which is the job of the
14 round-table as opposed to the long-term vision --

15 CHAIRMAN MADIGAN: But what you are trying
16 to do is jump start the process a little bit in terms of
17 getting some of that money out on the street by making sure
18 there is something that approximates consensus around the
19 fact that this would be a part of the longer-term program.

20 MS. SELKIRK: Right.

21 CHAIRMAN MADIGAN: Okay.

22 Cindy, did you want to add to that?

23 MR. HILDEBRAND: And my second
24 question --

25 MS. MCPHEAK: It has to be by definition --

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1 CHAIRMAN MADIGAN: Well, let me make sure
 2 you've got your first question answered thoroughly.
 3 CINDY DARLING: I think Mary laid it out
 4 pretty clearly.
 5 Mary's work group is looking at the big vision
 6 and how do we get there.
 7 The ecosystem round-table is looking at what
 8 actions can we take that are an advance of the long-term
 9 alternative coming on board that there is consensus around
 10 that move us into the overall program.
 11 CHAIRMAN MADIGAN: And your second
 12 question was?
 13 MR. HILDEBRAND: Why the round-table
 14 recommendations get subjected to the solution principles.
 15 EXECUTIVE DIRECTOR SNOW: I guess the
 16 basic answer to your question is that there is a general
 17 application of the solution principles but not the kind of
 18 really specific application we will expect against an
 19 entire alternative.
 20 One of the things that is important to keep in
 21 mind on a large part of this early implementation it's a
 22 pre-existing obligation.
 23 It's not a choice of whether it happens. You
 24 can choose that it be done totally uncoordinated with the
 25 CalFed Program but category three, for example, comes from

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1 an obligation that was entered into December 15th, 1994 and
 2 those programs must go forward if the accord is to be
 3 honored.
 4 So what we have attempted to do is bring those
 5 kinds of obligations, responsibilities into the context of
 6 CalFed so to the maximum extent possible they are
 7 consistent with the overall CalFed Program and therefore
 8 consistent with solution principles.
 9 But the rigor with which we would apply
 10 solution principles to a complete alternative is quite
 11 different than the rigor we would subject to ten acres of
 12 habitat restoration in the northern Delta.
 13 MR. HILDEBRAND: But, as I recall it, it
 14 was stated in Prop 304 or whatever it was that the
 15 ecosystem monies would be spent in accordance with
 16 a -- what was in the programmatic EIS from the CalFed.
 17 And so to the extent that you are using that
 18 money presumably it's the CalFed endorsement of it and,
 19 therefore, it would seem to me it would have to have an
 20 examination of solution principles.
 21 And I believe something else that I read
 22 indicated that those things go forward on the basis of a
 23 recommendation from the round-table, it doesn't actually go
 24 through the rest of the BDAC process. So the two seem to
 25 me to be rather intertwined in an ambiguous manner that

1 provides opportunities for an end run.
 2 With all due respect to Cindy, I think Cindy's
 3 fine. There is nothing personal about it.
 4 EXECUTIVE DIRECTOR SNOW: Maybe I could
 5 address the process issue.
 6 What we have done is inserted the CalFed
 7 process into the middle of what would be an otherwise more
 8 direct funding process where literally -- let's assume for
 9 the moment that the FY98 Federal budget includes at least
 10 some portion of the 143 million dollars that have been
 11 requested in the president's budget.
 12 The way that the responsibilities work is that
 13 with our ecosystem round-table process we would prepare a
 14 program and priority list that on the State side the
 15 recommendations would flow to the resources secretary for
 16 the State of California and he is the individual who would
 17 release the funds.
 18 On the Federal side the way the appropriation
 19 language is structured those recommendations would flow
 20 through CalFed to the Secretary of Interior and he is the
 21 one authorized to release those funds.
 22 So we have set up an advisory process to
 23 provide the maximum coordination with the long-term effort.
 24 In this particular first funding cycle that is
 25 more challenging because we do not have the ERPP out on the

1 street.
 2 In the second funding cycle we can do more
 3 coordination because there will be a draft available.
 4 In the third funding cycle we'll actually have
 5 a preferred alternative out and have received comment and
 6 we can have a higher level of coordination on that.
 7 The way the process must work is the ecosystem
 8 round-table works through the effort with Cindy and staff
 9 and at the point where we have a specific piece of advice
 10 to move forward it will be shared with the Bay-Delta
 11 Advisory Council and move from the Council to CalFed.
 12 CalFed will make then -- and when I say CalFed,
 13 I mean the currently ten State and Federal
 14 agencies -- would then make the determination and on the
 15 State side forward it to the resources secretary and on the
 16 Federal side submit it to the Secretary of Interior.
 17 CHAIRMAN MADIGAN: Roberta.
 18 MS. BORGONOVO: I just wanted to go back
 19 to the question I think Ray asked which I think was just
 20 curiosity over who is on the advisory committee and I did
 21 go to the last meeting. I've only gone to one and it was
 22 standing room only so they are open and they're public.
 23 But I thought you were asking who are those 18 members.
 24 MR. REMY: That was one part, yes.
 25 EXECUTIVE DIRECTOR SNOW: Cindy, do you

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1 have the list with you?

2 CINDY DARLING: I don't know if I have the
3 list. I know there are several of them here in the room
4 today. I can describe the general composition. We can get
5 the list out to BDAC.

6 There is basically four representatives from
7 the ag water end of the world, four urban representatives,
8 four environmental representatives, a power representative,
9 waterfowl, an RCRC representative and then a commercial and
10 recreational fishing representative, and I know there is
11 somebody I always forget but it adds up to -- if that adds
12 up to 18 that's everybody and there are some of the members
13 of the round-table here today, I think.

14 CHAIRMAN MADIGAN: Sunne.

15 MS. McPEAK: The question that was asked
16 about when do the solution principles get applied it
17 actually never occurred to me that anybody in their right
18 mind would sit on the round-table and not apply them
19 implicitly.

20 We certainly went through a whole lot of nose
21 bleed to get 204 on the ballot if that's not what it was
22 about.

23 But to make it explicit, to make it obvious, it
24 should be a pretty simple process, which is to simply ask,
25 refer, request, that as they are reviewing the

1 yes.

2 MR. HILDEBRAND: I know Cindy and I'm sure
3 she is capable of doing it.

4 CINDY DARLING: And, in fact, the
5 round-table has adopted a number of criteria that they are
6 going to use as they evaluate projects that get to many of
7 the issues that are in the solution principles such as to
8 the extent the project also addresses some other CalFed
9 areas of concern there should be some extra effort given to
10 that kind of a project. To the extent a project provides
11 ecosystem benefits. That should get extra credit. Those
12 kind of criteria are already being interwoven into the
13 process.

14 CHAIRMAN MADIGAN: I get to do it again.

15 Bob and Ray.

16 MR. RAAB: I thought that act died about
17 30 years ago.

18 (Laughter)

19 I received a map in one of the many documents
20 that I've been receiving and I'm not sure whether it came
21 from the round-table or from the restoration committee, but
22 it was a map showing the Petaluma River as the westernmost
23 line where what I interpret to mean the westernmost line
24 of where any money -- any cat three money will go. And I'm
25 disturbed by that because as far as I know the west side of

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1 process -- the projects that we submit those lists of the
2 solution principles and that they send those back to us
3 with an affirmation or a certification that they have
4 provided the principles.

5 MR. HILDEBRAND: I so request.

6 MS. McPEAK: I so order. I mean, I think
7 let's just do it.

8 CHAIRMAN MADIGAN: Lester, do you think
9 that you at the round-table might easily respond to that
10 request based on the notion that anybody in their right
11 mind on that organization ought to be doing that, anyway?

12 EXECUTIVE DIRECTOR SNOW: Well, let me
13 think. Since you phrased the question --

14 No, I think that it's obvious and implicit.

15 The thing that I want to caution on is that
16 when you look at the solution principles they have been
17 designed to evaluate a mixed alternative solution and so
18 when you try to look at the test of durability for one
19 little piece of wetlands restoration project it's a
20 difficult test. I mean, it's different than when you are
21 looking at a balanced alternative but I think in spirit the
22 essence of the solution principles can and should be
23 applied to individual projects.

24 CHAIRMAN MADIGAN: That would be a yes.

25 EXECUTIVE DIRECTOR SNOW: That would be a

1 the Petaluma River has the same habitat as the east side
2 and, in fact, the same habitat goes right around the Bay
3 and down to where I live.

4 And it seems to me that you can't draw lines on
5 county borders, which is what the Petaluma River is.

6 You say, one side is worth restoring and the
7 other side, forget it.

8 CINDY DARLING: Yeah. In fact, the
9 round-table in our last meeting we were talking about the
10 upcoming technical meetings and one of those is for the
11 north Bay and that question was raised and clearly actions
12 on both sides of the Petaluma River would affect the health
13 of the Petaluma River so it would be within the realm of
14 what we are asking that technical team to look at when they
15 come back with their technical recommendations.

16 CHAIRMAN MADIGAN: Ray and Mary.

17 MR. REMY: We spent a little bit of time
18 this morning about trying to establish credibility of
19 different groups with BDAC and formulating recommendations
20 through years of focus point for CalFed's values.

21 And I for one do not want to see us holding up
22 the ability to wisely spend money for ecosystem
23 development.

24 I think all of us want to see that done. On
25 the other hand, there is a credibility issue here of

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1 concern, and it seems to me that it would be wise since
2 this is at least purported to be a subcommittee of BDAC.
3 That's the way it's written up. Therefore, one assumes
4 that as a subcommittee it reports to BDAC.

5 That may not be the case and if not, then there
6 ought not be a subcommittee. it ought to be a subcommittee
7 of CalFed not BDAC.

8 But as long as it is a subcommittee I think,
9 number one, everybody here ought to have a list of the
10 names of the people who are on that group. They are fine
11 people, I'm sure. I don't know who they are, but I'm sure
12 they are going to do a good job.

13 Secondly I think BDAC minimally ought to know
14 the recommendations that get generated from the ecosystem
15 round-table and it should be made in a public way
16 distributed to every member of this group so we know what
17 they are, we don't necessarily have to pass on or approve
18 them but we at least ought to know what they are.

19 Third, since there was great debate in 204
20 about the trigger mechanism, monies to be spent and how it
21 relates I think there needs to be at least an understanding
22 of how these recommendations relate to the trigger
23 mechanism of 204 and if they don't relate to it at all,
24 that's fine, too. But at least there will be concern and
25 credibility to those who are deeply involved in that

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1 discussion and debate, are we suddenly now spending monies
2 outside that trigger mechanism after all of the commitments
3 that were made and I've been advised that no, we're not.
4 It's very consistent. And at least that ought to be out on
5 the table in a very public way so that we're all
6 comfortable and can answer to each of our constituencies
7 how that process works.

8 So I'd like to make all of those requests.

9 CHAIRMAN MADIGAN: As to your first three,
10 okay.

11 Lester, do you want to respond to the last
12 point?

13 EXECUTIVE DIRECTOR SNOW: I certainly
14 would like to respond in writing, also, if there is any
15 confusion about which monies in 204 and the issue of the
16 trigger mechanism.

17 Those of you who did not follow Prop 204 may
18 not be familiar with the term trigger mechanism. There was
19 a large chunk of money, 390 million dollars to be specific
20 that was put into Prop 204 for the purpose of implementing
21 the ecosystem restoration component of the Calfed Bay-Delta
22 Program.

23 Two separate triggers were established for the
24 release of that money.

25 The first trigger was that there is a completed

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1 certified EIS -- excuse me -- certified EIR and a Record of
2 Decision on an EIS on the programmatic EIR/EIS and, second,
3 that there is an executed State and Federal cost share
4 agreement on additional costs within the ecosystem
5 restoration program.

6 Those monies are untouched and cannot be
7 touched until both of those triggers have been satisfied
8 and so the discussion that we have about getting money on
9 the ground is really confined to two areas.

10 One is another provision within Prop 204 which
11 provided 60 million dollars for category three and it
12 instructed that those monies are to be spent by the
13 Secretary for Resources consistent with the CalFed process.

14 and so everything we've talked about is our
15 definition of the CalFed process to provide guidance to the
16 resources secretary.

17 The other pot of money that we are talking
18 about is at this point wishful thinking but it is a Federal
19 appropriation along the same lines as Prop 204 to provide
20 Federal money into a pot in a similar fashion and that
21 would be under the control of the Secretary of the Interior
22 and we would identify the same process to do that. And so
23 we have interim monies that can move forward now to do some
24 good and at the same time there are triggered funds that if
25 we can all stay in this together we can then have another

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1 shot in the arm to do more once we selected the preferred
2 alternative.

3 CHAIRMAN MADIGAN: Mary.

4 MS. SELKIRK: To follow on Ray's request
5 that despite the fact that I've been attending the
6 round-table meetings I still have some gaps in my
7 understanding of how the different technical groups that
8 have been convened vis-a-vis establishing priorities
9 geographically within the round-table for the next year.

10 So I think what would be helpful probably to
11 all BDAC members as well and certainly for their
12 constituencies is to have a better idea about how the
13 technical groups that are advising the round-table process
14 relate to CalFed, what the Public Workshop format is that
15 is seeking input geographically across the state to the
16 round-table to make priority decisions for the next 12 to
17 18 months.

18 I think that would help further clarify how the
19 round-table is functioning in collaboration with or
20 distinct from CalFed.

21 CHAIRMAN MADIGAN: Lester.

22 EXECUTIVE DIRECTOR SNOW: I think that's a
23 reasonable request and other people are asking the same
24 thing. We need to provide a document that has clarity on
25 what responsibilities are, what the process is, what a

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1 technical group is and how we move forward and we've had
2 the challenge of developing that kind of detail and getting
3 it out to everybody. At the same time we are trying to
4 move forward to meet these funding cycles, but we need to
5 get that out and we can do that shortly.

6 CHAIRMAN MADIGAN: Thank you.

7 Tom.

8 MR. GRAFF: I just wanted to say and it's
9 not on the Agenda but there have been at least three
10 different teams, persons, interest groups who have been
11 back in Washington in the last month or so pitching the
12 CalFed program in order to turn the president's funding
13 request into an actual appropriation, and, of course,
14 CalFed itself and Lester also have been back there making
15 the same pitch, and from what I'm hearing, despite what
16 from my point of view is a kind of an uphill battle in that
17 this is in essence a new program start for 143 million
18 dollars in just over a billion dollar budget or something
19 like that? I don't know exactly what the Bureau budget is.

20 It's, you know, going reasonably well.

21 CHAIRMAN MADIGAN: Yeah, and the water
22 commission back next week.

23 It's true that the money isn't exactly in hand
24 yet.

25 But the fact is that 143 million dollars has

1 lot of sedimentation down but this year we had a lot of
2 growth in the hills because of the rain. We had early
3 rains and the hills were all green but still yet we've got
4 a lot of stream bank erosion.

5 Now the Committee was out. They were planting
6 trees, willow trees, in the creek bottom or alongside of
7 the creek bed.

8 Well, a few years back they planted some
9 eucalyptus trees along the streambed or in the streambed.
10 They got so thick that it washed out around the eucalyptus
11 trees.

12 The problem isn't with only the water. It's
13 with the contaminants that are in the water.

14 We have 489 parts per billion of selenium that
15 are coming out of those hills that's going into the Mendota
16 Pool.

17 Now, you can have meander waterways and the
18 water will always cut out on the far side of the bed. And
19 then will leave sedimentation on the other side. That
20 would be sedimentation for habitat.

21 What about when you've got 489 parts of
22 selenium that's in the Mendota Pool?

23 Now, the reason they put the 43,000 acres west
24 of Mendota was to handle the contaminants that were coming
25 out of the Pinoche Hills, Silver Creek Pinoche Creek Hills.

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1 been put by the President in a pretty constrained budget
2 and the responses so far that you hear from the
3 congressional leadership is pretty favorable.

4 I mean, that really is pretty encouraging news.

5 Mr. Petry.

6 MR. PETRY: Mr. Chairman, members of the
7 council, it's a pleasure to be back again. I appreciate
8 your giving me time to make comments.

9 I'm just wondering, I know there isn't any
10 money in 204 to buy my land. I don't see any money in 204
11 to complete the San Luis drain.

12 I don't see any money in 204 to purchase the
13 agricultural land only on a voluntary basis and as I stated
14 before if they retire a thousand acres a year and there is
15 43,000 acres out there it's going to take 43 years to
16 retire that and we don't know where we are going to stand
17 in between.

18 We need to complete the San Luis drain or we
19 need to do something with it or find an alternative
20 solution for it.

21 We need to bring back the social economics to
22 my community. And that's not going to happen with the kind
23 of crops they are going out there now.

24 The other thing about watershed management is
25 up in our area we had an abundance of runoff that brought a

1 That's why they put it in in the first place.

2 Prior to putting that in you get a stream flow
3 that will come down and then it will settle out. And then
4 you wait until another rain came down and another stream
5 flow will come down and it will go around the other side of
6 it and then you have another one that will go around the
7 other side. Every time you leave sedimentation it would
8 change the stream flow and it would spread out so it would
9 stay back in that (inaudible).

10 But now we have man-made structures that carry
11 it and those man-made structures carry control flows. If
12 you had the flows of the water in a controlled channel,
13 then you have velocity that carries the sedimentation into
14 the Mendota Pool with a high concentration of selenium.

15 What about our habitat? It doesn't make a lot
16 of sense.

17 Another thing, coming out of the San Joaquin
18 River from Millerton Lake. We've got growth that grows up
19 in the middle of the creek because of lack of flows.

20 Now, where the water comes down they have to be
21 real careful about how they let the flood flows down.

22 They are capable of 2500 cubic second foot they
23 can only let a few hundred cubic second foot down until
24 they get the sedimentation from the previous flows flushed
25 out.

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1 That goes into the Mendota Pool. Sure, you've
 2 got good habitat back there but only when the flows are
 3 running.
 4 The interrupted flows in the San Joaquin River
 5 aren't a normal thing. We need to bring back that habitat.
 6 We need continuous flows. We need additional storage.
 7 With additional storage who cares about the
 8 pool pumpers. Who cares about water transfers down in
 9 Southern California providing we have water to replenish
 10 our aquifers.
 11 That isn't happening now. What's going on
 12 isn't normal. It's not a natural thing. We need some kind
 13 of support for that. And you know, I've been saying this
 14 over and over again. I don't see anything happening in
 15 those lines.
 16 I'd like the BDAC members to give some
 17 consideration, more consideration than they have in the
 18 past. I want to thank you for your time.
 19 CHAIRMAN MADIGAN: Thank you, Mr. Petry.
 20 Nice to see you again.
 21 Thank you, Cindy.
 22 All right. Let's go back to the previous item
 23 then, Phase II technical evaluations.
 24 Steve.
 25 MR. YAEGER: What we wanted to do was give

1 think, if we can keep that all clear.
 2 The impact analysis is as we've been talking
 3 about for some time now going to be prepared at the
 4 programmatic level.
 5 You'll be seeing information produced on the
 6 ranges of the facilities, for instance, that we are looking
 7 at.
 8 To use a specific example, for instance, in our
 9 storage component we've been talking about looking at a
 10 range of storage with alternative three between say 200,000
 11 acre feet on up to three million acre feet.
 12 The impact analysis is going to focus on the
 13 ends of those range, 200 to three million and you'll see
 14 information at the ends of the range related to that
 15 specific facility.
 16 Other types of programs, like, for instance,
 17 water transfers, we may be looking at a range there of,
 18 say, a hundred thousand acre feet to 800,000 acre feet of
 19 water transfers associated with that alternative and again
 20 the impact analysis will be focusing on the ends of the
 21 range, a hundred, 800, and we'll be trying to provide
 22 perhaps a mid-point analysis, too. So you get a sense of
 23 the impacts throughout the range.
 24 And, again, they'll be comparing and
 25 contrasting the alternatives at those ends of the range.

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1 you a little heads up on some of the types of information
 2 you are going to be seeing over the next few months.
 3 I'm going to go back to the graphic that Rick
 4 Breitenbach used earlier.
 5 He was talking about the impact analysis and
 6 the Workshops. They are going to present the information
 7 on impact analysis.
 8 As we said earlier we're completing component
 9 refinement. We are down the road on integration.
 10 The impact analysis is going to start soon.
 11 That type of information is going to be provided to BDAC
 12 over the next several months, but in addition to the impact
 13 analysis information we are also going to be providing you
 14 with a flow of information out of feasibility studies.
 15 You'll remember the schedule overview we
 16 presented in the few last meetings, the EIR track is up
 17 here. We had an impact analysis going on, but in addition
 18 to the impact analysis we have this track of feasibility
 19 studies, which includes financial strategies, assurances,
 20 and what we've been calling prefeasibility analysis.
 21 So what I wanted to do was to explain what
 22 types of information are going to be provided as part of
 23 the impact analysis and what types you'll see as part of
 24 the feasibility studies because there will be a mix of that
 25 over the next six months and in -- it would be helpful, I

1 And they're going to be presenting decision
 2 information again on that broad range.
 3 Now, the prefeasibility studies, they are
 4 designed to provide this support information for impact
 5 analysis. That is, information from prefeasibility or feed
 6 into the impact analysis and they will provide information
 7 that will allow us to continue refining the component
 8 details while the programmatic impact analysis is going on.
 9 It will provide more detailed costs.
 10 I wanted to speak a little bit to the reason
 11 that we've laid out the prefeasibility track.
 12 It's essential to the recognition that while
 13 the programmatic document is a good way to proceed in the
 14 type of program we have where we are doing planning across
 15 a broad range of resources, it's multi-objective, there
 16 still is a need for a further level of information to make
 17 decisions on than is likely to be provided in the impact
 18 analysis at a programmatic level. For instance, the
 19 decision between an alternative one where you are using an
 20 existing conveyance system and an alternative two where
 21 you're using a through-Delta conveyance system with a lot
 22 of channel improvements and so forth is a very important
 23 and key decision and it's important in our mind that the
 24 proper level of information be available to make that kind
 25 of decision.

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1 So we believe with the prefeasibility studies
2 we can provide additional information that is kind of
3 filling in the information within that range and using the
4 example we used earlier of the storage, 200 to three
5 million acre feet. We will be providing information at
6 increments in between that broad range so you will have
7 additional information. The same with the water transfers.
8 We'll be providing information on water transfer impacts.

9 The range we used earlier was a hundred
10 thousand to 800,000.

11 We'll be looking at 200,000 and 300 and 600 and
12 700. So you'll have information on the full range instead
13 of just the programmatic ends of the range to use to
14 support your decisions.

15 Another key reason that we believe the
16 prefeasibility studies ought to be incorporated in our
17 process is that it can help shorten the implementation
18 time.

19 Traditionally in the programmatic environmental
20 review process you would complete your programmatic, get
21 your certification and your record of decision, and then
22 you would start doing the kinds of prefeasibility and
23 feasibility studies that would lead to site specific
24 evaluation.

25 However, by doing prefeasibility in a parallel

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1 track during this phase of the program we can shorten the
2 amount of time that it takes to site specific
3 implementation once the decision is made.

4 That is, we are developing the kinds of
5 information during this phase of the program that can lead
6 to more specific studies and site specific evaluations and
7 that can start immediately after a decision is made on
8 preferred alternative and a Record of Decision and
9 certification is provided.

10 That in a nutshell is kind of our reasoning
11 behind, including prefeasibility studies, in this part of
12 Phase II as part of the parallel track with impact
13 analysis.

14 I think I'd just like to throw it open to
15 questions at this point if you have any.

16 CHAIRMAN MADIGAN: Questions. Anybody
17 have any questions where it's headed, schedule is?

18 Alex.

19 MR. HILDEBRAND: When you examine the idea
20 of reallocating 800,000 acre feet of water by acquisition
21 what are you doing to ascertain whether that's a realistic
22 assumption.

23 In the case of the CVPIA programmatic thing
24 they assumed they could buy 200,000 acre feet of water in
25 each of three tributaries and cited the availability of

1 water by looking at how much water there was on an average,
2 which, of course, includes flood years like this year and
3 actually find the need required isn't critical here.

4 And nobody I know of on any of those three
5 tributaries thinks you can acquire anything like that
6 amount of water, but they -- at least as far as I know,
7 that's still in their plan. Now, I hope we aren't doing
8 the same thing.

9 MR. YAEGER: I assume you are speaking
10 specifically of the water transfer example that I used?

11 MR. HILDEBRAND: It doesn't matter whether
12 you call it transfers or whatever. It's a reallocation of
13 water from the water shortage system in the case of the
14 San Joaquin and so you can label it one way or another but
15 that's what it is.

16 My question is whether you're going to be able
17 to reallocate that much water and, if so, how do you get
18 around the impact on riparian and public trust values in
19 the summer in the main stem of the river in the South
20 Delta?

21 MR. YAEGER: Exactly. We are proceeding
22 on several different tracks in that regard. We recognize
23 that water transfers are -- I don't want to use the word
24 constrained but they are at least conditioned by several
25 things.

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1 One is physical capacity to move water through
2 the system.

3 Another is a willingness of water users to
4 allow their water to be reallocated or transferred.

5 Another is the economic realities of whether
6 that makes any sense economically.

7 And a fourth and a pretty important one is the
8 third party impacts condition.

9 So we're moving to look at the physical
10 capacity, we will be displaying that as part of each
11 alternative, you know, what is the physical capacity
12 available to transfer water with each one of these
13 conveyance options.

14 We are also going to look at the economics of
15 it, whether it makes sense with the price of water that can
16 be used, does it fit within the IRP's, integrated resource
17 plans, of each of the ag and urban agencies that might be
18 potential customers.

19 And then we are also looking at the third party
20 impacts and we'll have to display those for each of those
21 points that we are analyzing.

22 But it's a complex question.

23 We don't, I think, have all answers yet as to
24 exactly how we are going to piece that together but we are
25 going to take kind of an integrated and hopefully

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<p>1 comprehensive approach to displaying that.</p> <p>2 CHAIRMAN MADIGAN: Thank you, Steve.</p> <p>3 Flood report update. Lester.</p> <p>4 EXECUTIVE DIRECTOR SNOW: I don't have</p> <p>5 much to report.</p> <p>6 We included in the previous mailing package a</p> <p>7 copy of the Governor's 30-day report that gives some</p> <p>8 assessment and indication of near term actions.</p> <p>9 There is in preparation what was referred to in</p> <p>10 the executive order. It was 120 day report that attempts</p> <p>11 to look at longer term issues.</p> <p>12 We at CalFed are participating in the flood</p> <p>13 emergency action team and trying to integrate different</p> <p>14 issues that we've identified into any strategies that would</p> <p>15 evolve.</p> <p>16 The Corps of Engineers is leading an</p> <p>17 effort -- four phased effort that was described by</p> <p>18 Colonel Peixoto at our last meeting.</p> <p>19 They are working through that to look at what</p> <p>20 things need to be fixed immediately to be ready for the</p> <p>21 next flood season, which things can be dealt with in a</p> <p>22 nonstructural approach and then proceed on to look at the</p> <p>23 longer term and at the entire flood system in the Central</p> <p>24 Valley.</p> <p>25 So those issues are still developing.</p>	<p>1 Stu.</p> <p>2 MR. PYLE: I was kind of -- I think maybe</p> <p>3 I even asked the question last time but Wayne might have</p> <p>4 some insight.</p> <p>5 If there are any measures going on to kind of</p> <p>6 update thoughts about ecosystem conditions and proposed</p> <p>7 projects and so forth as a result of the flood it seems</p> <p>8 like the ecosystem takes a real hit in all of this, all of</p> <p>9 the sites that you are thinking about working on must be</p> <p>10 subject to this.</p> <p>11 And I just wonder if there is some kind of a</p> <p>12 survey, an update on what conditions are as a result of the</p> <p>13 flood?</p> <p>14 MR. WHITE: There is not necessarily an</p> <p>15 overall assessment at this point.</p> <p>16 What will happen I suspect over time is that we</p> <p>17 will start to get that assessment as the individual reports</p> <p>18 come together.</p> <p>19 The real focus has been, and rightfully so, on</p> <p>20 really the levees and the threats that are still out there</p> <p>21 relative to the protection that they are to provide and</p> <p>22 that's where the focus has been at this point.</p> <p>23 We are trying to integrate some other ideas,</p> <p>24 some other thoughts.</p> <p>25 The science part of this, both relative to</p>
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<p>1 Wayne White also has been involved in that. He</p> <p>2 may want to add a few comments on those kinds of</p> <p>3 activities.</p> <p>4 CHAIRMAN MADIGAN: Wayne.</p> <p>5 MR. WHITE: I guess all I'd add to it,</p> <p>6 Lester, is the Corps has initiated a task force to</p> <p>7 implement their phase one, two and three. The task force</p> <p>8 met week before last, with a clear message from the Corps</p> <p>9 that the job in front of them before next winter are to get</p> <p>10 the levees back up to pre-Project conditions and that as</p> <p>11 they go through and look at the 50 -- roughly 40 or 50</p> <p>12 projects and reports for each one, that they are -- they</p> <p>13 will consider opportunities for nonstructural fixes</p> <p>14 provided that they still have the opportunity to provide</p> <p>15 the protection come next flood season or next rainy</p> <p>16 season -- hopefully there won't be a flood season next</p> <p>17 year -- but plenty of water either way.</p> <p>18 They are also trying to integrate more in an</p> <p>19 informal way the non-Corps project levees such as the</p> <p>20 Cosumnes River and trying to find opportunities there to</p> <p>21 integrate the membership of that task force as it relates</p> <p>22 also to the State and to CalFed to see what opportunities</p> <p>23 we have to help the situation there.</p> <p>24 I think that's about all I'd add, Lester.</p> <p>25 CHAIRMAN MADIGAN: Questions?</p>	<p>1 hydrology and geomorphology and biology, we are trying to</p> <p>2 interrelate that, but the first two are really the ones</p> <p>3 that take a priority right now.</p> <p>4 CHAIRMAN MADIGAN: Tib.</p> <p>5 MR. BELZA: Through the Chair I can report</p> <p>6 on one environmental case on the Feather River where 43</p> <p>7 elderberry bushes and a pond that was constructed before</p> <p>8 they did the levee fix has been wiped out at the cost of</p> <p>9 two million dollars. So that was where the levee broke but</p> <p>10 that environmental litigation is no longer there, as long</p> <p>11 as any elderberry beetles which they hadn't seen there</p> <p>12 anyway.</p> <p>13 CHAIRMAN MADIGAN: Thank you for that,</p> <p>14 Tib.</p> <p>15 Wayne.</p> <p>16 MR. WHITE: Actually I'll add kind of a</p> <p>17 footnote to that. The scoring that has occurred there is a</p> <p>18 natural process. There were some loss of elderberry, but</p> <p>19 the habitat itself is in pretty good shape.</p> <p>20 CHAIRMAN MADIGAN: Unless you're a beetle.</p> <p>21 Okay. Thank you for that.</p> <p>22 Yes. Absolutely. Sunne.</p> <p>23 MS. McPEAK: Mr. Chairman, the items that</p> <p>24 are in the packet, the 17, Lester, that you've done that</p> <p>25 are potential flood control concepts that could be melded</p>

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1 into the CalFed Bay-Delta program elements I think are very
2 good.

3 Now, these -- these -- we did not have these
4 before us at the last meeting or if we did, I didn't
5 recall.

6 CHAIRMAN MADIGAN: We informally discussed
7 them.

8 MS. McPEAK: Right. And I think this is
9 actually worth commenting on, that's why I'm doing
10 it -- but I mean it's worth doing some more work on it so
11 that they don't just get lost because it's sitting here.

12 And the degree of cooperation between the Corps
13 and DWR that was expressed at the last meeting that has
14 just be reported on by Wayne is something we want to
15 encourage and I wanted just to suggest that perhaps the
16 progress being made on doing the immediate repairs could be
17 reported to the restoration work group for a discussion
18 about how that compares to both what you have here on the
19 17 items and the work that's laid out on the ecosystem
20 restoration program that's in the packet.

21 A little bit of that -- I think a little bit
22 more dialogue and sort of having to report and public
23 accountability will encourage optimizing the opportunity,
24 realizing that the Corps has obligations to restore levees,
25 that they'll look in the category four for doing more that

1 and I think that's probably both good and bad.

2 Sometimes it seemed like it was a difficult
3 process and we weren't accomplishing much, but I think when
4 the dust settles a little bit and we look back we've really
5 accomplished quite a bit.

6 We've identified a number of areas where there
7 is good agreement among stakeholders and we've also
8 identified the issues where there is clear disagreement,
9 where we need to do additional work on resolving issues,
10 and I think even having a clear understanding of those
11 issues is a very important step forward.

12 So I think we are making good progress.

13 After last month's meeting we went back and
14 made a good thorough edit of the water use efficiency
15 description.

16 That is included in the Workshop package that
17 was mailed earlier this week.

18 So probably all of you received or will receive
19 very shortly in the mail a Workshop package that looks like
20 this (indicating) for water use efficiency and storage and
21 conveyance, the two topics for our Workshop next week on
22 the 20th.

23 The write-up of water use efficiency in the
24 packet has basically the same substantive content as
25 before, but it is edited. It's a lot clearer to

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1 is consistent with the habitat restoration principles here,
2 but we want to do as much as we can now since levees have
3 to be repaired to have multiple benefits. So I'd like to
4 suggest that process.

5 MS. SELKIRK: Sunne, could I just add that
6 tentatively there will be somebody from the Army Corps at
7 the next restoration work group meeting in about two weeks
8 for just that purpose to have discussion about what kinds
9 of actions they are deliberating on and how they would
10 relate to the overall restoration program.

11 CHAIRMAN MADIGAN: Thank you. Water use
12 efficiency activities update.

13 Judith, do you want to introduce this?

14 MS. REDMOND: No. I think Rick is going
15 to make the presentation and go over it.

16 Thanks.

17 CHAIRMAN MADIGAN: All right. Rick.

18 MR. SOEHRN: This will be pretty brief.

19 At last month's meeting we had a presentation
20 on water use efficiency component and where it stood at
21 that time.

22 We had a pretty spirited discussion at BDAC
23 particularly about some of the issues that have been raised
24 in the work group, particularly related to assurances and
25 we've had spirited discussions at the work group as well

1 understand. It's a little more streamlined.

2 The comments that we received were both
3 editorial and substantive, and we were able to respond
4 pretty well to the editorial comments that folks made.

5 The substantive comments were more difficult.

6 In many cases by responding to one stakeholder
7 or one interest we would be increasing the displeasure of
8 other interest groups and other stakeholders so that
9 doesn't seem to be the path to resolution of these issues.

10 At the Workshop on the 20th we will have a
11 discussion of the approach as it stands now, this
12 component.

13 We've included in the Workshop package a list
14 of the six issues that we see as unresolved important
15 issues in water use efficiency.

16 At the Workshop we'll have a brief discussion
17 of what's included in our component so far and spend most
18 of our discussion time looking at those issues, asking
19 Workshop participants for their help in not just restating
20 their positions on these issues but helping us to resolve
21 those issues, and that will be a facilitated discussion so
22 we are hoping it's a very productive one.

23 Work is continuing on some elements of the
24 water use efficiency component.

25 Effective use of environmental diversions,

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1 several of the CalFed agencies are continuing to work, Fish
2 and Wildlife Service, Fish and Game and the Bureau are
3 working on a parallel process to ours. It seems to
4 dovetail quite nicely.

5 They expect to have product out by this fall
6 and they have a very open process. They are anticipating a
7 great deal of stakeholder involvement in that.

8 We are still putting the final touches on a
9 draft of our water recycling approach. I am hopeful that
10 by the Workshop next week we may have a draft of that
11 available for distribution and hopefully we'll be able to
12 discuss that further at our next work group meeting which
13 is on Thursday, the 27th.

14 And finally, a very important part of water use
15 efficiency, one of the tasks that we've been assigned to
16 look at is water transfers and that's a very important part
17 of the whole part of our program related to water supply
18 reliability, and I think as we move into water transfers
19 and as we increase the understanding of how water transfers
20 can help us not only with water supply reliability but
21 providing a water supply that might be available on the
22 market for ecosystem restoration and other purposes that
23 many help provide some assurance and help us move forward
24 in a lot of these areas.

25 So that's a summary of where we are and we are

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1 looking forward to a productive Workshop next week and our
2 next work group meeting the week after on the 27th.

3 CHAIRMAN MADIGAN: Thank you, Rick.
4 Anything to add? (No response).
5 Richard.

6 MR. IZMIRIAN: I am very happy to take
7 care of the focusing on water transfers. I think that's
8 perhaps where we should have started instead of coming at
9 it at the end.

10 When Stein made his presentation, he mentioned
11 the linkages, the conveyance and storage with the
12 efficiency program.

13 Is this primarily the transfers issues or is
14 there some other element to the efficiency program that's
15 coming up?

16 The program so far has focused mostly on local
17 action that had nothing to do with conveyance.

18 MR. SOEHRN: Well, we did add a short
19 discussion in the edited version of our program on
20 linkages.

21 A lot of that linkage is going to be related to
22 transfers.

23 There will be some important linkages to
24 conveyance and storage in other ways.

25 Conveyance and storage projects are going to

1 affect the cost of additional marginal water supplies for
2 agencies and as agencies pursue their IRP's, or integrated
3 resource plans, they'll have new cost data available for
4 marginal cost of supplies and it could very well be that
5 additional conservation measures are cost effective for
6 them even from the approach we are taking of cost
7 effectiveness at the local level so there are linkages
8 there as well.

9 CHAIRMAN MADIGAN: Lester, you and I have
10 had some conversation about water transfers detracting from
11 the basic message of the water efficiency group.

12 EXECUTIVE DIRECTOR SNOW: Yeah.

13 I would say this has come up on a number of
14 occasions actually in this group but I would say over the
15 last three weeks increasingly we've been getting comments
16 and expressions of concerns about the transfer issue, how
17 important it is, and also how by having it as a
18 subcomponent of water use efficiency is not revealing how
19 many issues it addresses. It cuts across so many issues,
20 such as as Alex would characterize reallocation of water or
21 the impact it has on storage and conveyance.

22 So we've been getting a fair amount of
23 criticism that transfers is a major issue. We've got it
24 hidden as a subcomponent of water use efficiency and
25 perhaps we need to change that and that we need to really

1 focus a lot of attention and have a lot of public scrutiny
2 on this broader issue.

3 CHAIRMAN MADIGAN: And I'm also concerned
4 about having water transfers as an issue detract from the
5 basic water use efficiency program. Anyway, it's something
6 that we need to think about, we need to think about, we
7 talk about around here a little bit.

8 MR. PYLE: I tried to talk about that six
9 months ago, sir.

10 CHAIRMAN MADIGAN: well, Stu, prescience
11 is rarely rewarded in this instance.

12 MR. PYLE: I know, but, you know, if you
13 hadn't brought it up, I would have brought it up again.

14 CHAIRMAN MADIGAN: okay. All right.
15 Thank you for that.

16 Thanks, Rick.

17 Public comment. I have one request for public
18 comment. Nancy Shaffer, representing the San Francisco Bay
19 Joint Venture.

20 If there are other members of the public who
21 wish to be heard, this is the final opportunity today,
22 anyway.

23 Please fill out a card at some point. We'd be
24 happy to hear from you.

25 Yes, ma'am.

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1 NANCY SCHAEFER: Hi, I'm Nancy Schaefer.
2 I'm with San Francisco Bay Joint Venture, is which a
3 partnership of public agencies, environmental groups,
4 business and agricultural interests.
5 And we are focusing on the protection,
6 restoration and enhancement of wetlands around
7 San Francisco Bay. I just want to point out that we don't
8 see CalFed as the solution to all of the Bay's problems,
9 but I do want to lend our voice to concerns that the
10 ecosystem restoration program plan doesn't include the
11 entire Bay for long-term ecosystem restoration.
12 I think it's really important to take a look at
13 the entire Bay and figure out where there is a nexus
14 between CalFed's goals and problems throughout the entire
15 Bay. For example, Delta smelt has been targeted as a
16 species that's very important, and I understand that Delta
17 Smelt were historically found in Coyote Creek in the South
18 Bay and that we should take a look at that and I also
19 recognize and joint venture partners recognize the
20 importance of CalFed focusing on problems that have
21 resulted from problems in the Delta and we strongly support
22 that.
23 And I also wanted to add that I'm working with
24 joint venture partners along with the regional wetlands
25 ecosystem goals project to try to come up with some

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1 recommended actions that will meet CalFed's goals that are
2 found throughout the Bay.
3 Thank you.
4 CHAIRMAN MADIGAN: Thank you very much.
5 Tom.
6 MR. GRAFF: Nancy, could I ask you a
7 question?
8 How do you relate to the national estuary
9 program which has a Bay focus?
10 NANCY SCHAEFER: We are part of the
11 national estuary program. We work closely with Marcia
12 Brockman.
13 We are implementing a couple of the actions
14 that were laid out in the CCMP which was -- develop a
15 program that focuses on acquisition restoration enhancement
16 projects around the Bay, and so we are an implementing arm
17 of the estuary program.
18 CHAIRMAN MADIGAN: Sunne.
19 MS. McPEAK: Just to fall on, Nancy, the
20 12 military bases that have been closed, 11 of them happen
21 to be on the Bay in the Bay Area and there's been -- I work
22 directly with a number of those local reuse authorities.
23 I am actually using this opportunity to see if
24 we can't get a direct dialogue with you and them.
25 There is an opportunity to greatly increase

1 wetlands, the natural habitat within the Bay region we want
2 to do that to the extent possible and we could really use
3 your help.
4 NANCY SCHAEFER: Great. I'll talk with
5 you afterward.
6 MS. McPEAK: Great. Thanks.
7 CHAIRMAN MADIGAN: Anybody else?
8 Anybody else in the audience?
9 MR. GRAFF: Could I ask a question.
10 CHAIRMAN MADIGAN: Tom.
11 MR. GRAFF: How do we relate to the
12 national estuary program? Is there a formal link?
13 MS. McPEAK: We've got Marcia
14 (indicating).
15 MR. GRAFF: I know we do. I know we have
16 Marcia, but I mean at the staff level?
17 EXECUTIVE DIRECTOR SNOW: I don't know the
18 answer to that. I mean, we've tried to integrate with all
19 the existing programs, but I don't know how we're
20 specifically relating on that issue.
21 As Steve indicated, we've tried to pick up as a
22 base all of the CCMP recommendations and stuff but as far
23 as what we are doing with the national Estuary Project I
24 don't have an answer.
25 CHAIRMAN MADIGAN: Roberta.

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1 MS. BORGONOVO: I just wanted to mention
2 that there is a friends of the estuary group and maybe a
3 direct contact with the staff of the friends of the estuary
4 group would help to satisfy both groups that they are going
5 to come together, such as Nancy said, many of the actions
6 that were put forth we could see how they are linked and
7 could be funded?
8 EXECUTIVE DIRECTOR SNOW: Many of these
9 technical issues here have actually come up within the
10 round-table context of the kinds of projects that Nancy
11 just mentioned.
12 But where me as the manager type might say,
13 "Well there is nothing we can do in the South Bay to help
14 Delta issues". Well, it's been recognized that that's not
15 necessarily true and we need to look technically at those
16 kinds of issues and opportunities.
17 CHAIRMAN MADIGAN: Marcia.
18 MS. BROCKBANK: I was just following up on
19 Tom's question. There really isn't a formal link between
20 CalFed and the San Francisco Estuary Project but the
21 national estuary program has 28 programs around the country
22 and they are the forerunner, if you will, of this type of
23 process, a consensus based process, and actually there are
24 many people in this room who participated in our process.
25 So it's sort of a -- we just think of you, us,

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1 CalFed, as sort of the next step in trying to implement
2 what we started ten years ago.
3 And there are several members here on BDAC that
4 are also Board of Director Members for friends of the
5 estuary which is a nonprofit that came out of the Estuary
6 Project.

7 CHAIRMAN MADIGAN: Okay. Thank you.
8 Anything else for the good of the order? Mike.

9 MR. STERNS: Just a quick question.

10 From time to time I hear concerns about the
11 seismic stability or impacts on the levees. I imagine
12 there is technical work going on along those lines but is
13 that something you had planned to share with the BDAC
14 group?

15 EXECUTIVE DIRECTOR SNOW: Yes. We are
16 doing seismic modeling of the whole activity. We have the
17 USGS involved to take a look at that and that has to be a
18 part of any ultimate evaluation.

19 There is a whole variety of things like that
20 that we have to bring along at the end of this process.
21 It's not just seismic issues which are important but also
22 changes in sea level elevation. There are a lot of these
23 contingency things we need to make sure that we have on the
24 table when any decision is made.

25 CHAIRMAN MADIGAN: All right. Thank you

1 STATE OF CALIFORNIA }
2 COUNTY OF SAN JOAQUIN } ss.
3 I, SUSAN PORTALE, Certified Shorthand
4 Reporter of the State of California, do hereby certify:
5 That on the 12th day of March, 1997, at
6 the hour of 9:45 a.m., I took down in shorthand notes the
7 Bay-Delta Advisory Council proceedings; that I thereafter
8 transcribed my shorthand notes of such testimony by
9 computer-aided transcription, the above and foregoing being
10 a full, true and correct transcription thereof, and a full,
11 true and correct transcript of all proceedings had and
12 testimony given.
13
14
15
16

17 _____
18 Certified Shorthand Reporter in and for the
19 County of San Joaquin, State of California
20

21 * QUALITY COMPUTERIZED TRANSCRIPTION *
22 * -by- *
23 * PORTALE & ASSOCIATES DEPOSITION REPORTERS *
24 * 211 East Weber Avenue *
25 * Stockton, California 95202 *
* (209) 462-3377 *
* SUSAN PORTALE, CSR NO. 4095 *

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1 all very much.

2 Our next meeting is April 10th, Thursday, at
3 the Sacramento at the convention center.

4 We are adjourned.
5

6 (Whereupon the BDAC meeting recessed at 3:28 p.m.)

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